

# ADDRESS TO THE LEGISLATIVE ASSEMBLY KERALA

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BY

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GOVERNOR OF KERALA

Honourable Speaker, Chief Minister, Ministers, Leader of the Opposition and Members:

### I. Introduction

- It is with immense pride and happiness that I address this august assembly, marking the beginning of the 13<sup>th</sup> Session of the 15<sup>th</sup> Kerala Legislative Assembly.
- 2. My Government reiterates its commitment to its aim of building a Nava Keralam, which will be endowed with high quality physical infrastructure, knowledge based economy, quality education and health care, guaranteed housing to all and eradication of extreme poverty. With limited resources in hand, we are trying our best to achieve these goals. Kerala's development path had attracted the attention of scholars across the world. Our achievements have been widely acclaimed within the country and abroad. But my Government is not content with resting on the laurels. It is keen to address the problems that do remain and move ahead to resolve them.

- 3. My Government accords equal importance to development of physical and social infrastructure and the proactive role of the State in achieving social justice. My Government is fully committed to upholding constitutional values of democracy, secularism, socialism and federalism. We have been taking special initiatives to fulfil our aims and commitments.
- My Government has been following the novel 4. practice of telling the society about the progress of implementation of promises made to the people at the time of seeking their mandate. My Government strongly believes that the relationship between the electors and the elected is not one to be renewed at quinquennial gaps, but a continuous one of the accountability of the latter to the former. Our State has made maior strides in democratic decentralisation and this will provide a sound base in our endeavours to raise the standards of accountability.
- Empowering the public and making them realise that services they get from the Government

through public servants is a right and not a favour has been one of the foremost tasks undertaken by my Government. In this forward march, pride of place has been accorded to making available services to the public online. We have moved considerably forward in this regard and my Government will resolve any issue that needs solution. From the demand side, my Government has been simultaneously taking steps to ensure that digital divide should not exist in our society. My Government is taking very serious steps to make the internet available to all. As we undertook literacy as a mission in the past, we will achieve a society sans digital divide too.

6. Kerala has a history of moving far in reforming land ownership relations. But we still do face the problem of homelessness. In the last eight years, the present and previous Governments have made major strides in providing secure homes to 4,24,800 families. Agreement for providing secure homes for 1,13,718 families has been signed, taking the total to 5,38,518 families. Right to secure housing has been recognised as a basic

human right internationally; my Government is taking earnest steps to make this a reality in the State. Poverty in its extreme form is a major disability for the people who suffer this condition. Such a condition cannot be allowed to exist in a democratic society. Conscious of this fact, my Government identified 64,006 families which were in conditions of extreme poverty and through focused measures have attempted to bring them out of that condition in a sustainable manner.

- 7. My Government is working committedly to fulfill the goal of creating Kerala without landless people. I consider the allocation of land titles to 1,80,887 families in the last 3 years as a historic achievement.
- 8. Kerala is becoming the first State in India to digitally measure and prepare a record of all land parcels in a state. It is a matter of my Government's pride that within a short span of 18 months since the inception of full-fledged digital survey in the State, the survey of 5.58 lakh

hectares of land in 41.5 lakh land parcels has been completed.

- My Government is also committed to having safe 9. disposal of waste with the co-operation of people. We are also taking steps to identify persons needing palliative care throughout the State and extend the necessary service to them. The Local Self Government Department is the department for all the above five activities, namely, secure homes to the houseless. providina landlessness, eradicating eliminate extreme poverty, sustainable management of solid waste and providing palliative care to the needy.
- 10. Kerala's achievements in school and higher education have been noted by the Union Government and International Organisations. My Government has much higher ambitions in this area. My Government aims for both inclusivity and quality in education. In the higher education sector, we emphasise on skill development, connectivity between educational institutions and industries, enabling students to be entrepreneurs

and revising curricula to suit modern needs. These are being implemented with the aim of making Kerala a knowledge society, within the shortest span of time possible. In this context it is pertinent to note that the State has developed a robust ecosystem for Startups. Kerala has consistently demonstrated better health outcomes. health system is now facing next generation Mγ Government has challenges. planned comprehensive interventions involving AYUSH Department also by converging with the health system for NCD control, pain and palliative care and geriatric care programmes.

- 11. My Government has taken major steps for digitalisation in Government and providing services to the public online in an integrated manner. Considerable progress has been made in digitising land records.
- 12. My Government has been placing emphasis on improving the physical infrastructure of the State. In the Transport sector, my Government shared costs with the Union Government to make sure

that the National Highway widening work proceeds smoothly. My Government has been pressing the Union Government to sanction rail development projects to the State for reducing the travel time and time for freight in transit. My Government has ensured that the major infrastructure projects, of which the Vizhinjam Port needs special mention, are completed on time.

- 13. My Government's efforts to make Kerala an investment destination is showing tangible results and Kerala now ranks as the Number 1 State in providing a conducive environment for ease of doing business.
- 14. Details of achievements and what my Government proposes to do will be mentioned in brief in later parts of this address. Before getting to them, my Government expresses serious concern that despite taking earnest measures for on revenue mobilisation and rationalising expenditure, it has been facing liquidity stress due to declining share of Union fiscal transfers. Kerala has a very strong social security network which provides a monthly

pension to 62 lakh elderly persons and the task is to ensure that this is not only not impeded in any manner, but also to strengthen the fiscal capacity of the State to augment this support. As mentioned above despite my Government's best efforts to mobilise own revenue, Kerala has been facing stress on Government finances because of the tapering of revenue deficit grants and cessation of GST compensation. In a detailed memorandum presented to the Sixteenth Finance Commission, which had visited the State in December, 2024 and held discussions with my Government, the problems faced by the State have been highlighted and ameliorative measures requested. We hope for the best.

Over the past decade, Kerala has faced a series 15. devastating disasters, including of the unprecedented floods of 2018 and 2019, Cyclone Ockhi and the recent Meppadi landslide. Despite these challenges, Kerala's disaster management community model. rooted in resilience. technological integration and proactive governance, has garnered global recognition as a beacon of effective crisis Mν response. Government is committed to rehabilitating all those affected by the Meppadi landslide by ensuring the completion of the townships within one year. My Government is committed to take initiatives to build a disaster resilient Kerala. My Government with its own initiatives and the required help from the Union Government will take all possible steps to build capabilities to cope with the impact of climate change, which is being felt here as in other parts of the world.

- 16. My Government has made conscious efforts to revitalise the agriculture sector in an environment friendly manner. We are taking efforts to achieve an accelerated economic growth and generation of productive employment.
- 17. With these introductory remarks, I now proceed to make a roundup of the efforts taken by my Government in various spheres of its activity and mention the aims it has for achieving in the near future.

## **II. Agriculture and Allied Sectors**

## **Agriculture Department**

- 18. Kerala's agriculture sector contributes 8% of the State GDP, sustains nearly 30 lakh farmers. By increasing production, productivity, strengthening the secondary agricultural sector and emphasizing value-added products, my Government is in the process of doubling the farmers income. In continuation "Njangalum Krishiyilekku" to Comprehensive Agricultural programme. the Mission Programme "Krishi Development Samriddhi" is being implemented in all Local Self Government Institutions in a phased manner with the help of a comprehensive digital data base integrating land, crop and farmers registry.
- 19. My Government is advancing initiatives like the Kerala Agro Business Company which is said to raise Rs. 100 crore in equity capital and Rs.2365.48 crore Kerala Climate Resilience and Value Addition (KERA) Project, which will establish four agri-parks, promote climate-resilient farming and rejuvenate plantations. To support rice

farming, digital disbursement of incentives will be introduced and the plantation labour opportunities will be enhanced through collaborations with the Industries Department.

20. The declared objective of my Government is to create fallow-free villages. A project called "NAWO-DHAN" has been implemented for this purpose. A "Crop Cultivators Card" will also be introduced to get more fallow land for cultivation. My Government is also planning and implementing schemes to reduce post-harvest losses of agricultural products.

## **Animal Husbandry Department**

21. My Government achieved significant milestones in 2024-25, such as establishing Hospital Management Committees to enhance veterinary institutions' self-reliance and amending the Livestock Farm Licensing Rules to foster a favourable investment climate. I am happy to note the development of a patented vaccine for Riemerellosis through Kerala Veterinary And Animal Sciences University (KVASU), the launching of the "ADVISE-KVASU" toll-free advisory for farmers and the introduction of the "e-Samrudha" platform to integrate veterinary services digitally, alongside a revamped growth-based incentive programme to strengthen livestock breeding.

Looking forward, 2025-26 will prioritize innovative 22. policies, including mobile veterinary services for doorstep care and comprehensive aid for mediumscale dairy farms. My Government will expand research collaborations, testing facilities and programmes like "Kepco Asraya" to empower women and promote poultry farming among school Fertility management children. centers satellite breeding units for pigs and goats will address productivity challenges, while hi-tech poultry farms and market interventions aim to stabilize prices and boost profitability.

## **Dairy Development Department**

- 23. Kerala is advancing towards self-sufficiency in milk production. In 2024-25. mγ Government implemented the Ksheerasandvanam Insurance Scheme and provided support to impoverished families to establish dairy units, while the Ksheeratheeram Project improved the livelihoods of coastal and coir families. Additionally, 40 Grama **Panchayats** transformed into were Ksheeragramams and fodder cultivation expanded significantly.
- 24. Looking forward, my Government plans to expand dairy insurance to cover 2 lakh farmers, introduce targeted programmes for marginalized groups and induct 10,000 milch animals. These efforts aim to secure economic stability for farmers and meet Kerala's milk production needs sustainably.

# **Co-operation Department**

25. The United Nations General Assembly resolution for the second International Year of Co-operatives in 2025 aiming to promote co-operatives and their contribution to Sustainable Development Goals. In alignment with this vision, Kerala's Co-operative Department achieved significant milestones in 2024-25 including comprehensive amendments to the Kerala Co-operative Societies Act, 1969 and its Rules, inauguration of India's first Language Museum, the Aksharam Museum in Kottayam celebrating the heritage of the Malayalam Language.

26. Looking ahead, the Co-operative Department plans to launch the "Angadi Kerala App", a digital platform for direct trade within the co-operative sector. Additionally, the Vanita Federation, the apex body of women's co-operative societies, will introduce a vocational training initiative to empower women under 45 with secondary level qualification, fostering employment opportunities and economic self-reliance.

# **Fisheries and Harbour Engineering Department**

27. My Government continues to make remarkable strides in the fisheries sector, earning national

recognition with the Best State Award for implementing PMMSY schemes and the Best Marine District Award for Kollam.

- 28. My Government has been prioritising the creation of housing and social infrastructure for fishermen. Initiatives like 'Vidyatheeram' training programme have empowered young students from fishermen's families, providing them with opportunities to pursue higher education and build better futures. Efforts to boost fish seed production and expand aguaculture have strengthened the State's journey self-sufficiency. ensuring toward that reservoirs, rivers and farming practices contribute to both ecological balance and economic growth. Our focus on modernizing fisheries infrastructure has revitalized coastal communities.
- 29. Looking ahead, my Government is committed to integrating innovative technologies into aquaculture, making fish farming more accessible and profitable for small-scale fishers and households. Under the Harbour Engineering Department, new harbours and modern facilities will anchor this transformation, supporting the

livelihoods of coastal communities and promoting Kerala as a leader in sustainable fisheries management.

## **III. Human Development Sectors**

## **Health and Family Welfare Department**

My Government is consistently taking measures to 30. improve infrastructure in Government Medical Colleges as well as in District and Field Hospitals. In order to provide efficient qualitative services for burns patients, 'Skin Bank' in Government Medical College, Thiruvananthapuram and Government Medical College, Kottayam will be established. In order to provide dialysis services, there are 104 functional dialysis units under Directorate of Health Services, in all remaining 20 institutions above Taluk Head Quarter Hospitals. Dialysis units will be established and to provide cardiac care in decentralized way Cath Labs are functional in 12 Districts. The Cath Labs in Alappuzha and Idukki Districts will be made functional this financial year.

- 31. My Government will work on slowing down the rising trend of NCDs and addressing the health challenges of ageing. Department of Health is providing pain and palliative care to around 1.14 lakh bed bound people with involvement of Panchayats, field level health functionaries and civil society. This year, the pain and palliative care services will be further strengthened by adding domiciliary service to bed bound people, home bound people with co-morbidities, with and without co-morbidities free of cost to all irrespective of income status involving civil and volunteers through society the Local Self-Governments throughout the State.
- 32. Another focus area is to enhance health system resilience to emerging public health threats and impacts of climate change by augmenting ONE HEALTH platform and building partnership with all stakeholders. Under ONE HEALTH programme pandemic preparedness plans in all Panchayats shall be developed.

- 33. My Government has taken a unique initiative to tackle the 'silent epidemic' of Anti-Microbial Resistance. In order to do supply side and demand side interventions, an innovative programme will be taken up for accreditation of Hospitals based on specific compliance criteria as 'Antibiotic Smart Hospitals' and Panchayats will get accredited as 'Antibiotic Smart Panchayats'. The Department will strive to make Kerala Antibiotic Literate State in this year.
- 34. My Government has developed Al ML based products such as Diabetic Retinopathy, Immunochain, Blood bag traceability in collaboration with K- DISC and now taking efforts to take further such initiatives in digital health space. The Department will establish a state of art data analytics unit.

## **Ayush Department**

35. My Government has taken initiative of doing standardization as per National Accreditation Board for Hospital and Health Services (NABH) guidelines for accreditation of AYUSH hospitals. 150 institutions have been accreditation completed and other 350 institutions accreditation process will be completed. Along with standardization, my Government has also planned to do benchmarking of service delivery and ensure qualitative service delivery. As per the strategy of converging strengths of all systems of medicine, Ayurvedic programme developed palliative care implemented in 1280 institutions. Similarly, more than 10,000 yoga clubs were started in all Panchayats as a part of integrated approach to take preventive measures regarding life style diseases and to promote healthy way of life. In order to build capacity of AYUSH functionaries, my Government will establish National Institute of Training in AYUSH for health functionaries of the State and also from other States. My Government has embarked on an ambitious project to develop International AYURVEDA Research Institute at Kannur. The first phase of development of 100 bedded hospital and development of Manuscript Centre will be completed in the year and all efforts are taken to establish it as one of the premier Research Institutes in the country by collaborating with various institutions to do integrative and translational research.

# **Food and Civil Supplies Department**

- 36. My Government's Public Distribution System (PDS) is recognised as one of the best in India, known for its efficiency and people-centric initiatives and ensuring food security for all citizens through a modernised supply chain management.
- 37. My Government plans to increase the entitlement of food grains to Non Priority Subsidy (NPS) and Non Priority Non Subsidy (NPNS) card holders. At present 1,662 K-Stores are functioning in the State and the number will be increased to 2,500 and the range of products and services available will be expanded.

# **Consumer Affairs Department**

38. In order to protect the interest of Consumers and to prevent exploitation and undesirable trade practices, my Government has constituted a

mechanism to monitor and regulate the activities of Direct Selling companies in the State.

39. In order to make the consumer disputes redressal mechanism more effective, my Government aims to digitize the Consumer Disputes Redressal Commissions. The entire procedures from filing of complaints to hearing will be made online and judgements will be provided through electronic medium.

# **General Education Department**

My Government, committed to fostering a forward-40. looking and inclusive education system, has undertaken a historic initiative to reform the school education curriculum through the Kerala Curriculum Framework 2023 in a collaborative process involving extensive public consultations incorporating inputs diverse and from including teachers, stakeholders. parents, administrators, policymakers and, for the first time school students. This landmark effort marks the first comprehensive curriculum reform in 16 years and aligns with the evolving demands of Science, Technology and Information and Communication Technology.

- 41. In alignment with Kerala Curriculum Framework 2023, the State Council of Educational Research and Training, Kerala has commenced the phased development of new textbooks. In the first phase, textbooks for classes 1, 3, 5, 7 and 9 along with Teacher's Texts and pioneering Parent's Texts were introduced during the 2024-25 academic year to support holistic curriculum delivery. The second phase, covering pre-primary, classes 2, 4, and 10 is progressing and will be 6. 8 implemented in the 2025-26 academic year. Simultaneously, the revision of textbooks for higher secondary classes is underway.
- 42. My Government is committed to holistic, inclusive education with near 100% enrolment, retention and comprehensive plan to enhance quality through improved academic practices, revamped assessments and targeted support for marginalized communities and students with

disabilities, building on global-standard infrastructure achievements.

43. My Government recognizes the transformative role of technology in education and is strengthening digital initiatives, including an e-content portal to support learning. Administrative Reforms and research projects are enhancing curriculum effectiveness, while in-service teacher training programmes are aligned with the new curriculum to equip educators for emerging challenges. These interventions reaffirm my Government's commitment to fostering an education system that inspires excellence, inclusivity and innovation, ensuring every child in Kerala is empowered to thrive in a rapidly evolving world.

# **Higher Education Department**

44. During the current year, significant advancements have been achieved in the Higher Education Sector driven by the recommendations of the Higher Education Reforms Commission. The curriculum and the Four-Year Undergraduate

Programme have been successfully implemented, ensuring a robust foundation for academic excellence. Additionally, a unified academic calendar has been established, streamlining the processes of examination, evaluation and result declaration.

- 45. Under the PM-USHA scheme, Kerala has achieved a milestone with significant grants to our selected Universities and Colleges to enhance the State's higher education infrastructure.
- 46. My Government has introduced K-Reap, an advanced enterprise resource planning software, to enhance governance and administrative efficiency in universities. Significant progress in higher education is evident, with most State Universities achieving high NAAC grades. Four Public Universities got to the top 100 NIRF Ranking- 2024, 16 colleges in the first 100, 42 colleges in the first 200 and NBA accreditation was obtained for all Government Engineering Colleges.
- 47. My Government is committed to enhancing the Gross Enrollment Ratio and the quality of teaching

and learning in higher education through academic and infrastructure development, research and student mentoring. Training programmes are prioritized to build a dynamic education ecosystem. To further these goals, seven Centres of Excellence are being established to augment teaching, learning, training innovation and research.

48. To position Kerala as a global hub of higher education, the Study in Kerala Project will be launched in the 2025-26 academic year, attracting international students. Complementing this initiative, Centres for Skill Development Courses and Career Planning will be introduced in all Higher Education Institutions, aligning with the Four-Year Undergraduate Programme.

### **IV. Social Sector**

# **Social Justice Department**

49. My Government remains unwavering in its commitment to ensuring the welfare, safety and empowerment of senior citizens, persons with disabilities and the transgender community

through holistic and inclusive programmes. The operationalization of a new Old Age Home in Alappuzha has strengthened the State's network of 16 facilities dedicated to the dignity and care of the elderly. To institutionalize policy guidance for senior citizens, the Kerala State Vayojana Commission is in its final stages of establishment.

- Significant 50. strides have been made in rehabilitation and empowerment. The "Sahajeevanam Snehagramam" Project provides crucial support to Endosulfan victims, while the "Prathibha" and "Ananya" schemes foster the holistic development of transgender the community. A Women's Transit Home has been inaugurated, offering a safe haven for women in need.
- 51. For persons with disabilities, my Government has prioritized empowerment through the Kerala State Handicapped Persons' Welfare Corporation and the National Institute of Physical Medicine and Rehabilitation. The Corporation continues to provide life-changing aids, motorized scooters

and subsidized loans, while the Institute has expanded its specialized rehabilitation services, including a 250-bedded Spinal Cord Injury Unit under the RIDF scheme. The National Institute of Speech and Hearing, recognized globally, has advanced assistive technology initiatives, hosting the landmark EMPOWER International Conference in 2024.

52. Looking forward, my Government will launch the ANUYATHRA initiative to enhance the well-being of persons with disabilities in collaboration with Local Self-Government Institutions. A Cognitive Communication Training and Research Lab will focus on early detection of cognitive decline, while Art-Ability, India's first digital platform for art works by individuals with disabilities, will foster creativity and financial independence.

# **Backward Classes Development Department**

53. My Government remains steadfast in its mission to uplift backward communities through innovative welfare schemes that promote social, economic

and educational progress. In the current year, educational scholarships and grants benefitted more than one lakh students, while the Overseas Scholarship Scheme supported manv students pursuing studies abroad. A new subsidy scheme for OBC widows was also introduced. Looking ahead, my Government will launch skill development programmes for unemployed OBC youth, support schemes for Converted Christian and Recommended Communities and funding for traditional exhibitions. Cluster product Development Centres will modernize traditional occupational groups, enhancing their skills and productivity.

## **SC Development Department**

54. Under SC Development Department, implementation of e-office systems across blocklevel offices and the ongoing Home Survey aim to development opportunities that ensure essential infrastructure reach every Scheduled Family. enhance employability, Caste To significant strides have been made in internship and placement training, with further expansions in skill development programmes planned. The establishment of a Central Sponsored Scheme Cell will maximize the benefits of Central schemes by engaging Scheduled Caste youth as interns. Moreover, the transformation of all departmental offices into ISO-certified Green Offices underscores a commitment to sustainability and operational excellence.

# **ST Development Department**

55 For Kerala's tribal communities, comprehensive development initiatives span education. healthcare, housing and economic empowerment. Key achievements include the establishment of 31 Model Pre-Schools, 22 Model Residential Schools and 130 Hostels alongside programmes Vidhyavahini scholarships and skill development initiatives such as WINGS and Kerala Tribal Plus. fostering education and employment opportunities. In healthcare, the Comprehensive Tribal Health Care Programme addresses critical needs through PHCs. mobile clinics and maternal health initiatives like Janani-Janma Raksha. Economic empowerment is supported through housing under SAFE and LIFE Mission, cultural hubs and platforms promoting tribal arts.

## **Women and Child Development Department**

56. The Women and Child Development Department Our Responsibility through the to Children in collaboration with Local initiative. Governments is strengthening programmes for the early detection of disabilities and vulnerabilities among children. I am happy to note the efforts to combat substance abuse and cyber abuse alongside a comprehensive policy for children in street situations. My Government is formulating a targeted action plan for women, particularly those past the age of forty to address their biological, psychological and sociological well-being during the perimenopausal stage. Measures will also be implemented to make workplaces more conducive and women-friendly with the goal of enhancing their workforce participation.

# **Minority Affairs Department**

- 57. My Government remains committed to uplifting minority communities through targeted welfare programmes and holistic development initiatives. The Housing Scheme for Minority Widows, Divorcees and Abandoned Women has provided essential support with significant progress in home renovations. Educational empowerment continues to be a priority through initiatives such as Career Guidance Camps for students across the State and Pre-marital Counseling programmes designed to address social challenges and strengthen family structures.
- 58. Looking ahead, my Government will introduce innovative programmes, including financial support rural minority students pursuing higher education, assistance for orphanage residents in advanced studies and a fellowship scheme to encourage minority scholars in pursuing doctoral research. The Kerala State Minorities Development Finance Corporation continues to empower beneficiaries through diverse financial

schemes such as self-employment and education loans alongside new plans for regional expansion and job-oriented training programmes. The Kerala Hajj Committee successfully sent a record number of pilgrims to last year's Hajj and took initiatives to reduce the air fare for the pilgrims.

# **Housing Department**

My Government is committed to addressing the 59. housing needs of vulnerable and marginalized groups. The "Aswas Rental Housing Scheme" at Thissur Medical College and the "Thanteidam" Project provide support for the underserved, while the "Swapnakood" Project in Kollam and the EWS/LIG Housing Project in Kannur cater to economically weaker sections. Infrastructure upgrades, such as the residential complexes in Kozhikode, Thrikakkara and Ernakulam enhance living options. The "Grihashree" affordable envisioning Scheme. 2.000 homes for marginalized families, underscores the emphasis on inclusivity.

60. In 2025, my Government will introduce measures including the Loan Linked Subsidy Scheme for middle-income families, the Senior Citizen Housing Project and rehabilitation programmes like the MN Suvarna Bhavanam and Navayuga Renovation Schemes, revitalizing Laksham Veedu houses.

# **Department of Sainik Welfare**

61. My Government remains committed to enhancing the welfare of ex-servicemen and their families through progressive measures. I am happy to note that an empowerment initiative of forming self-help groups for wives, widows and dependents of exservicemen is being planned by the Department of Sainik Welfare. The Kerala State Ex-Servicemen Development and Rehabilitation Corporation continues to lead impactful projects such as garment manufacturing uniform and units employing women and installing solar power leveraging the expertise systems. of exservicemen.

### V. Local Governance

- 62 Kerala's Local Self-Government Institutions continue to exemplify the principles of grassroots democracy and decentralized governance. My prioritized aligning Government has developmental goals of LSGIs with the broader objectives of the Nava Kerala Mission through the Nammude Keralam - Multi-Sector Development Programme. By adopting a 'whole-of-government' approach, this programme facilitates the seamless convergence of departmental schemes.
- 63. My Government has taken a bold initiative to address long-pending grievances of the public. As part of this, Local Government Adalats were conducted across all districts of the State. These Adalats successfully resolved a substantial number of cases and facilitated the review of key policy decisions, resulting in amendments to existing statutes and ushering in significant governance reforms.

- 64. The Urban Policy Commission, constituted to address the rapid urbanization of Kerala, has submitted its Interim Report. Acting swiftly on actionable recommendations, my Government is focused on enhancing professionalism in urban governance and improving service delivery. Plans to establish Metropolitan Planning Committees in Kochi, Thiruvananthapuram and Kozhikode aim to transform these cities into engines of economic growth. Additionally, urban local bodies are undergoing credit rating exercises to ensure fiscal health and attract investments for large-scale infrastructure projects.
- 65 Kudumbashree, the world's largest women-led community development initiative, continues to be a cornerstone of Kerala's social empowerment agenda. The K-LIFT (Kudumbashree Livelihood Initiative for Transformation) campaign provided over 1.75 lakh livelihood opportunities, particularly for rural women. In 2025-26. Kudumbashree's skill development programmes will focus mainly on emerging sectors like IT, Artificial Intelligence and Green Energy. Auxiliary

Groups will be expanded to higher education institutions with the aim to equip young women also with necessary skills to avail opportunities.

- 66. Kerala continues to lead the nation implementing the Mahatma Gandhi National Rural Employment Guarantee Scheme, with complete social audit coverage across all Panchayats. Significant progress has been made in creating labour opportunities, surpassing targets emphasizing areas such as natural resource management, disaster mitigation and infrastructure. Looking ahead, the Ayyankali Urban Employment Guarantee Scheme aims to create substantial employment opportunities in urban areas, further strengthening Kerala's commitment to inclusive economic development.
- 67. My Government's focus on digital transformation in governance has led to the implementation of the K-SMART platform, operational across urban local bodies since January 2024. Rural local bodies will transition to this platform by April 2025, ensuring efficiency and uniformity in service delivery. The

GIS-enabled ward delimitation process, the first of its kind in India, exemplifies Kerala's commitment to leveraging technology for enhanced governance.

- Kerala has made remarkable progress in waste 68. management through initiatives like the Malinya Muktha Nava Keralam Campaign. With 88% of households availing doorstep waste collection and providing sustainable Haritha Karma Senas livelihoods, the campaign reflects a model for community-driven waste management. Plans for 2025-26 include the establishment of sludge and sewage treatment plants in designated clusters to address liquid waste management comprehensively.
- 69. Recognized with the Panchayat Kshamata Nirmaan Sarvottam Sansthan Puraskar, KILA has been instrumental in advancing research, training and data-driven decision-making for LSGIs. The introduction of tools like the Disaster Risk Reduction and Climate Action Tracker and the establishment of an International Centre for Climate Innovation showcase Kerala's proactive approach to governance and resilience.

- 70. The State Town and Country Planning Committee, constituted in 2024, has laid the groundwork for a comprehensive 20-year Spatial Perspective Plan. This framework will address urban and rural growth, resource management and climate resilience, ensuring Kerala is well-prepared to meet future challenges.
- 71. The increasing share of elderly population in Kerala has necessitated innovative care solutions. Kudumbashree's K-Care project has successfully trained care-givers to provide quality palliative care for the elderly. For 2025-26, my Government aims to expand home care units, integrate telemedicine facilities and create a comprehensive registration system for palliative care providers.

## VI. Industries, IT, Labour and Commerce

## **Industries Department**

72. I am happy to note that Kerala's Public Sector Undertakings have demonstrated significant progress. The launch of the e-commerce portal 'K-Shoppe' and pioneering ventures like India's first super-capacitor manufacturing facility by Keltron

highlight this advancement. Collaborations in aerospace and defence have further bolstered industrial growth. Traditional industries such as Foam Mattings India and Kerala Coir Corporation are thriving with efforts to modernize PSUs through ERP systems and organizational mergers aimed at reducing costs and enhancing efficiency.

The Invest Kerala Global Summit 2025, to be held 73. on February 21, 22 in Kochi will showcase Kerala's vision for sustainable and inclusive growth under the theme "Responsible Investment, Responsible Industry". Bringing together global leaders, investors and policymakers, the summit highlights Kerala's investor-friendly eco-system and focuses on responsible, long-term growth. Preparations led by the Kerala State Industrial Development Corporation include sectoral discussions in areas like AI, life sciences, food technology and renewable energy alongside roadshows in major cities and international hubs. Partnering with nine countries, the event seeks to foster global collaboration and attract high-value investments.

- 74. Kerala's emphasis on sustainability and innovation, position the State as a leading destination for enterprises. Kerala has the top achiever status in Ease of Doing Business. The Invest Kerala Global Summit 2025 marks a transformative step in Kerala's industrial journey, reaffirming my Government's commitment to inclusive and progressive development.
- The Kerala Cashew Board has safeguarded 75. livelihoods by importing raw cashew nuts, with plans to expand imports further. The Kerala State Cashew Development Corporation focuses on factory modernization, mechanization and valueadded products ensuring consistent employment for its predominantly women workforce. Mγ continues Government the to support modernization of the coir sector, fostering export growth and mechanization.
- 76. The 'Year of Enterprises' initiative has seen remarkable success, fostering thousands of enterprises and creating substantial employment opportunities. The 'Mission 1000' programme

seeks to elevate MSMEs into high-revenue businesses, while schemes like the MSME Insurance Scheme and 'Samrambhaka Sabha' forums nurture entrepreneurship. The Department of Mining and Geology advances sustainable practices through drone-based surveys and mineral exploration with future plans for auctioning key resources.

Kerala Bureau of Industrial Promotion continues to 77. implement impactful schemes, including the Pradhan Mantri Formalization of Micro Food Processing Enterprises and the National Bamboo Mission, establishing incubation centres hosting events like the Kerala Bamboo Fest. Industrial cluster development is underway with major projects planned for sectors such as steel and furniture. KINFRA's industrial parks attract private investments, generating substantial The Khadi Board's employment. innovative promotions and the Kerala State Agency for the expansion of Cashew Cultivation's use of GIS further industrial technology advance modernization.

78. My Government's vision for 2025-26 emphasises innovation, sustainability and inclusive economic growth. With strides in traditional industries, MSME support and technological integration, Kerala is poised for significant economic and social development.

## **Labour & Skills Department**

- 79. My Government has taken significant steps in the Labour and Skills sector to enhance worker welfare and employment opportunities. The Labour Department launched the "Athidhi App", facilitating easy registration for guest workers with 2.7 lakh workers registered Statewide. The "Sahaja call center system" was implemented to address workplace issues faced by women, ensuring timely redressal.
- 80. My Government will launch the Karmachari Project, providing students with part-time job opportunities to support their educational expenses. To strengthen Kerala's skill development eco-system, District-level Training Service Provider Summits are being organized,

- culminating in the creation of a comprehensive State Skill Development Plan.
- 81. In a landmark initiative, my Government has partnered with Deutsche Bahn AG to train and to employ job-seeking technical candidates from Kerala in German Railways. Collaborations with agencies in Germany will also provide free vocational training and placement opportunities for Kerala's youth. The National Employment Service will modernize employment exchanges in Kozhikode and Thrissur and launch a dedicated private iob portal to expand employment opportunities.

## **NORKA Department**

82. During last year, my Government implemented key initiatives through the NORKA Department to support non-resident Malayalis and returnees, namely, Reintegration Assistance under the Norka Department Project for Returned Emigrants (NDPREM) scheme and the Santhwana scheme for extending support to pravasi returnees in distress.

83. To further support returnees, the NORKA Assisted and Mobilized Employment (NAME) initiative aims to create up to 100 days of employment for registered expatriates, leveraging non-resident cooperatives and private businesses. In addition, NORKA Subhayathra provides skill development loans to support migration-related expenses. My Government also plans to launch NORKA CARE, a health insurance scheme for NRKs and their families within and outside India.

## **Electronics & IT Department**

84. My Government has undertaken significant initiatives to position Kerala as a leader in digital transformation and innovation. The Lokakeralam Online platform for Global NRKs and the Centre for Digital Transformation in Culture under Digital University, Kerala aim to preserve Kerala's cultural heritage while fostering research and artistic growth. In collaboration with the Indian Army, the Digital University has also developed a state-of-

the-art landmine detection system integrating AI, drones and radar for enhanced national security.

- 85. The Kerala Spacepark (K-SPACE) is advancing projects in aerospace control, navigation and manufacturing to establish Kerala as a global aerospace hub. An industrial land pooling model for Infopark Phase III is set to generate one lakh jobs and attract Rs.12,000 crore in investments. To combat cyber threats against e-governance systems, a Centralized Security Operations Centre will be established and a Cloud Facility for Al/ML applications in e-governance will be set up under the India Al initiative.
- Initiatives like the graphene pilot plant in Palakkad, 86. Emerging Technology the Hub Thiruvananthapuram and the upcoming Digital Infrastructure Incubator aim to Public innovation, attract investments and bolster Kerala's knowledge economy. K-FON, the Government's flagship programme has already reached 75,000 subscribers and is set to add one lakh connections every six months.

87. Kerala's IT parks continue to thrive as hubs of innovation, hosting a significant number of companies, creating substantial employment opportunities and driving impressive growth in IT exports. My Government is committed expanding IT infrastructure and fostering inclusive digital growth by creating new job opportunities and developing additional IT spaces. The forthcoming IT policy will prioritize building an inclusive ecosystem, leveraging digital technologies for economic and social progress in alignment with Sustainable Development Goals.

## **Science and Technology Department**

88. The establishment of Centres of Excellence in Microbiome and Nutraceuticals and progress on Science Parks highlight Kerala's commitment to fostering scientific growth. In 2025-26, my Government will prioritize elevating the Kerala School of Mathematics and the Institute for Climate Change Studies to Centres of Excellence. The Institute of Advanced Virology is setting up a

BSL-3 laboratory for research on highly pathogenic viruses and a small animal experimental facility.

#### VII. Infrastructure

## **Public Works Department**

- 89. My Government's focused efforts to establish Kerala as a hub of infrastructure development are driving transformative progress across the State. The rapid development of National Highway 66 and the near completion of Hill Highways' works are significant milestones. Under the ambitious Barrier-Free Road Network-Level Cross-Free Kerala initiative, ongoing railway overbridges are set for completion this year, positioning Kerala to achieve a record number of such projects within this Government's tenure.
- 90. Of all the roads under the Public Works
  Department, nearly 60% have been upgraded
  to BM & BC standards, ensuring high-quality

infrastructure. The Pothole-Free Kerala project and running contracts for road maintenance have significantly improved road conditions across the State. My Government has surpassed its commitment to construct 100 bridges, many of which have been beautified to serve as tourist attractions, showcasing the blend of functionality and aesthetic value.

91. Climate-resilient construction methods are being prioritized, with financial commitments made for landmark projects such as the Thiruvananthapuram Outer Ring Road and the Kollam-Chenkotta Greenfield Road.

### **Power**

92. My Government has set an ambitious vision for Kerala to achieve 100% renewable energy status by 2040, driving transformative progress in the State's energy sector. Policies such as the Floating Solar Energy Policy, Green Hydrogen Policy and Pumped Hydro Power Policy are under active consideration and will soon be unveiled. By

harnessing reservoirs and water bodies, floating solar projects aim to generate 6,000 megawatts, while solar-based pumped hydro projects, utilizing existing reservoirs without additional land acquisition are projected to add 8,000 megawatts.

- 93. Kerala's renewable energy and green hydrogen sectors are attracting significant global investments, reaffirming the State's potential as a leader in green energy innovation. To bolster this momentum, my Government will host the Global Green Hydrogen and Renewable Energy Summit in Kochi in March 2025, positioning Kerala as India's green energy capital and a premier hub for green energy exports.
- 94. My Government intends to set up multipurpose dams, tapping the central funds, to meet the targets of flood control, electricity generation, drinking water and irrigation especially needed for cash crops.

#### **Tourism**

- 95. Kerala Tourism continues witness to unprecedented growth in the post-COVID era, gaining both national and international recognition. My Government remains committed to positioning Kerala as а premier global destination operationalizing the Heli Tourism Policy approved in 2024, creating new avenues for aerial tourism. Additionally, a Cruise Tourism Policy will be introduced to establish Kerala as a key player in the cruise sector.
- 96. In alignment with sustainable development goals, my Government will intensify efforts to promote Responsible Tourism practices across the State. The climate-resilient elements of the Design Policy adopted in 2024 will be integrated wherever feasible, ensuring that tourism development aligns with environmental preservation. Carrying capacity studies will be extended to more destinations to promote eco-friendly and sustainable tourism practices that protect Kerala's natural beauty.

- 97. Under the "Malinya Muktha Keralam" initiative, my Government will prioritize waste management and cleanliness at tourist destinations in collaboration with Local Self-Governments, NGOs and Tourism Clubs. The establishment of Destination Clubs will foster public awareness and deeper engagement with Kerala's cultural and natural attractions.
- 98. To enhance visitor experiences, my Government will focus on developing tourism infrastructure and launching mega entertainment projects through public-private partnerships. Leveraging technology, innovative tourism products will be introduced, making Kerala a model for sustainable and tech-driven tourism that balances growth with environmental stewardship.

## **Transport**

99. My Government is committed to transforming KSRTC into a model of efficient and passengercentric public transport. New initiatives like premium AC buses equipped with modern amenities have elevated the travel experience, while upgrades in infrastructure and streamlined operations ensure reliability and efficiency. Employee welfare is prioritized with measures initiated to clear all outstanding dues.

- 100. Innovative strategies have enhanced profitability and operational efficiency, including optimizing routes and introducing passenger-centric facilities like AC waiting areas and luxury services. Plans for the future aim to integrate technology further, expand the fleet and promote tourism through innovative projects.
- 101. The Motor Vehicles Department continues to lead in modernizing transportation management. Programmes addressing local challenges and advancing digital solutions like the Digital Driving Licence and Safe Kerala Project reflect a commitment to safety and accessibility. Future plans include expanding e-mobility infrastructure and implementing advanced systems for vehicle testing and management.

- 102. My Government proudly advances eco-friendly water transport, introducing India's first solar cruise and innovative vessels for budget tourism. By transitioning the fleet towards solar power and developing inland tourism, we reaffirm our dedication to sustainability and economic growth in coastal regions.
- 103. Kerala Road Safety Authority has made strides in promoting road safety through modernized driving schools, targeted safety projects and infrastructure improvements. Ongoing awareness programmes and a commitment to rectifying high-risk areas underline the importance of ensuring safe roads for all.

## **Water Resources Department**

104. Recognizing the importance of water as a vital resource, my Government will bring in a State Water Policy for integrated water resource management with the holistic approach of linking social and economic development. Recognizing the uneven availability of water during different

seasons, suitable programmes under the policy will be implemented to make all local bodies self-reliant in water augmentation and conservation. Supply of water for economic activities across the State with a high priority focus on recyclying and reuse will be ensured. My Government will initiate programmes through River Basin Management for ensuring water for people, water for food, water for nature, water for industries and other uses. My Government will implement a programme of renewable energy generation through solarization of canals by rooftop measure and in the assets owned by the department to the level of one thousand megawatt on PPP basis, which will also aid to the State's power requirement.

- 105. Dam sites and Reservoirs in the department will be put to use for promoting Irrigation tourism with environment-friendly facilities on PPP Model.
- 106. My Government will undertake dam safety measures, restoration and rejuvenation of the canal network to ensure the safety and security of the water supply.

- 107. The Kerala Water Authority will take steps to address billing issues and curb water wastage, ensuring cost-effective water management.
- 108. The consistent stand of my Government "water to Tamil Nadu and safety to Kerala" is our guiding principle. All efforts will be taken for building a consensus for a new dam at Mullaperiyar.
- 109. My Government has signed a Memorandum of Understanding with WAPCOS for preparing Detailed Project Report of Meenachil River Rejuvenation Project which will ensure water for catering to the needs of agriculture, drinking water and irrigation throughout the year.
- 110. My Government is committed to take all steps for successful implementation of Jal Jeevan Mission so that all rural households get treated potable water in sufficient quantity. All resources required in this regard would be harnessed in the most efficient manner possible.

## **Coastal Shipping & Inland Navigation Department**

- 111. My Government is committed to revitalizing inland water transport as a sustainable, cost-effective mode of transportation. The West Coast Canal, stretching from Kovalam to Bekal is being developed to National Waterways standards, with the Kovalam-Kollam section set to become operational this year. New canal stretches in Kannur and Kasargod are also being developed to enhance connectivity.
- 112. Recognizing the potential of waterways to ease road and rail traffic, my Government is planning to develop terminals, cargo handling facilities and warehousing infrastructure at key locations along the canal. These efforts will reduce transportation costs, create employment opportunities and boost the tourism sector. Private sector collaborations will be pursued for fairway development, terminal operations and vessel management.
- 113. The Kerala State Inland Navigation Corporation has achieved consistent profitability while

expanding its fleet, including the addition of a Port of Loading barge for bunkering operations. Building on this success, the Corporation is set to construct a passenger cruise vessel with significant capacity and a cargo barge to enhance the State's Inland Navigation capabilities, reflecting a strong commitment to developing its waterways.

#### **Ports**

- 114. My Government is steadfast in its vision to Kerala transform into a hub of maritime The Kerala Maritime excellence. Board advancing coastal shipping and non-major port innovative through operations Public-Private Partnership models at Vizhinjam, Kollam, Beypore and Azhikkal ports. Progressive measures to register and survey mechanized inland vessels prioritize safety and security for crew, passengers and tourists, enhancing the State's maritime infrastructure.
- 115. The Vizhinjam International Multipurpose Seaport, a landmark achievement for Kerala, began

commercial operations on 3rd December 2024, becoming India's first deepwater international container transshipment terminal. By reducing logistics costs and increasing India's export competitiveness, Vizhinjam is emerging as a pivotal global trade hub. My Government is committed to leveraging Vizhinjam's thriving commercial ecosystem to drive industrial production, stimulate economic growth and to mark Kerala's presence in the global maritime sector.

# VIII. Natural Resources, Forest and Wildlife, Environment and Disaster Management

## **Environmental and Climate Change Initiatives**

and climate change-related challenges through a multi-pronged approach. The implementation of the Coastal Zone Management Plan under the 2019 CRZ Notification ensures a balance between conservation and development. Measures such as streamlined building approvals for coastal areas

and clarified mangrove buffer zones demonstrate our focus on simplifying governance and protecting livelihoods. Programmes like Ujjwal, Paristhithi poshini and Vidya poshini are nurturing future environmental scientists, while the release of Kerala's Greenhouse Gas Inventory Report strengthens emission tracking.

117. Looking ahead, my Government will modernize coastal management through digital tools and climate awareness initiatives expand in collaboration with UNICEF. Infrastructure projects Paristhithi Bhavan will like enhance the operational capacity of environmental institutions, while a dedicated Climate Knowledge Resource Platform will empower stakeholders with actionable data. Wetland rejuvenation, youth engagement and recognition of exemplary contributions through awards like "Paristhithi Mithram" will further strengthen Kerala's leadership in environmental stewardship.

## **Forest Management and Conservation Efforts**

- 118. My Government had announced the Ecorestoration Policy in the year 2021 for the first time in the country. In furtherance in the year 2024 itself, 1,365 hectares of monoculture plantations were restored with native species. The remaining area would be restored in a phased manner.
- 119. In order to mitigate human wildlife conflict, 9 more Rapid Response Teams have been constituted last year making the total number of RRTs to 28. With a special drive around 500 Kms of solar fences have been repaired apart from establishing additional 138 Kms of solar fences and 59 Km of hanging solar fences. With concerted efforts, human casualties due to conflict with wild animals have started coming down. A state policy to mitigate human -wildlife conflict is being prepared and would be implemented in the coming year as a permanent solution. These measures include

enrichment of wildlife habitats, landscape- level planning and leveraging etc.

## **Disaster Management and Resilience**

- 120. Kerala's unique geography makes it highly vulnerable to natural disasters such as floods, landslides and human-animal conflicts. Government has adopted a proactive disaster approach, focusing management on preparedness, mitigation and resilience-building. The State Disaster Management Plan will undergo a comprehensive update, along with District and Local Government Plans. Emergency Response Teams will be revamped and tribal hamlets will see the integration of indigenous knowledge with scientific protocols to strengthen Tribal Disaster Management Plans.
- 121. The KaWaCHaM early warning system will enhance disaster forecasting, while participatory weather monitoring systems are being expanded. Rising temperatures necessitate Local Self-Government Heat Action Plans by 2025-26,

alongside nature-based solutions to mitigate coastal erosion and stabilize riverbanks. Schools and hospitals will finalize their Disaster Management Plans to ensure preparedness across sectors.

- 122. Disaster awareness campaigns which have been undertaken in partnership with Kudumbashree will lead to empowerment of local communities equipping them to meet disaster related challenges. The Tsunami Ready Programme across nine coastal districts and child-friendly spaces in cyclone shelters will bolster local resilience.
- 123. In response to the Meppadi landslide, my Government is constructing model resilient townships in Wayanad, incorporating homes, livelihoods and public amenities under a "build-back-better" framework. Initiatives like the Kanichar Panchayat living lab and resilience centers reflect my Government's dual focus on mitigation and adaptation. Through inclusive planning, innovative policies and advanced

technologies, Kerala is steadily advancing toward a resilient future, capable of tackling climate-driven challenges.

## IX. Finance, Taxes and Excise

#### **Finance**

124. My Government has made notable strides in enhancing the State's Own Tax Revenue Receipts, reflecting a commitment to fiscal selfreliance and efficient resource mobilization. In Financial Year 2020-21, the State's Own Tax Revenue Receipts stood at Rs. 47,661 crores and through sustained efforts to improve tax compliance, expand the revenue base implement robust fiscal reforms, this figure has significantly to Rs. 77,038 crores Financial Year 2023-24. This substantial increase underscores my Government's dedication strengthening Kerala's financial foundation. enabling greater investments in development and welfare initiatives for the people.

- 125. My Government is steadily progressing on the path of fiscal consolidation in the post-Covid period, with the Fiscal Deficit as a percentage of GSDP consistently within the targets set by the Kerala Fiscal Responsibility Act, 2003. The State eliminated its Primary Revenue Deficit in 2019-20 and the debt-to-GSDP ratio, which peaked during the pandemic, has since declined significantly, improving from 38.47% in 2020-21 to 34.2% in 2023-24 better than the Medium Term Fiscal Policy target. My Government emphasises maintaining Fiscal Deficit targets while ensuring adequate capital expenditure, aligning with national fiscal priorities and reducing interest payments as debt levels decline.
- 126. Kerala's share in the central divisible pool has steadily declined from 3.875% during the 10th Finance Commission to 1.925% under the 15th Finance Commission. The cessation of GST compensation and revenue deficit grants coupled with restrictive conditions on Centrally Sponsored Schemes and new borrowing constraints have posed significant fiscal challenges for my

Government. Yet, despite these hurdles, my Government has remained steadfast in fulfilling the promises made to the people of Kerala.

- 127. During the visit of the 16th Finance Commission to Kerala. mν Government demonstrated unparalleled commitment and thorough preparation, leaving no stone unturned to present the State's case effectively. The Commission's Chairman described the efforts as "incredibly impressive", a testament to the dedication and meticulous planning of my Government. This acknowledgment reflects Kerala's proactive approach to governance and its resolve to secure the best outcomes for the State and its people.
- 128. My Government has contributed significantly to the National Highway widening project by covering a substantial portion of land acquisition costs. This expenditure should be recognized as additional capital investment for National Highways. Including it within the State's borrowing limits could deter Kerala from supporting large-scale infrastructure projects, counteracting the Union

Government's emphasis on promoting State capital expenditure. Allowing Kerala to borrow Rs. 6,000 crore unconditionally this financial year would bolster infrastructure development while aligning with national policy objectives. My Government has submitted the above request to the Union Government and remains optimistic that it will receive favourable consideration.

- 129. The Vizhinjam International Multipurpose Seaport, now operational, is set to transform India's logistics sector, with plans for capacity expansion and potential to serve as a gateway for trade and industry. My Government has sought Rs.5,000 crore in special assistance to harness the port's full potential and has called for reconsideration of the Viability Gap Funding repayment terms, which impose an unsustainable financial burden. Converting the Viability Gap Funding into a special grant would ensure fiscal stability and maximize the Port's development benefits.
- 130. My Government remains committed to safeguarding the welfare of vulnerable sections

through unified Social Security Pension schemes, ensuring timely financial assistance to those in need. To enhance transparency, Yearly Biometric Mustering has been implemented ensuring that support reaches only eligible beneficiaries.

- 131. In healthcare, the MEDISEP health insurance scheme provides comprehensive coverage to Government employees, pensioners and their families ensuring access to essential medical services through a wide network of hospitals and treatment packages. This initiative continues to strengthen Kerala's healthcare system by offering equitable and inclusive healthcare support.
- 132. To stabilize the livelihoods of rubber farmers, my Government continues to implement the Rubber Production Incentive Scheme, providing direct financial assistance and safeguarding farmers from price fluctuations, ensuring stability in this critical sector.
- 133. The Kerala State Audit Department has advanced accountability measures by upgrading to AIMS

- 2.0, integrating AI and real-time dashboards to enhance auditing processes. My Government is transforming the department's training centre into a National Centre for Excellence, promoting best practices in public financial management.
- 134. The Treasury Department continues its modernization drive by adopting real-time monitoring systems, cyber threat detection and solar-powered UPS systems to ensure secure and efficient service delivery. Plans are underway to upgrade communication networks and construct new treasury buildings to improve accessibility and infrastructure.
- 135. The Kerala Financial Corporation remains a key institution in promoting entrepreneurship and economic empowerment. Through its Startup Kerala Scheme, Kerala Financial Corporation offers loans without collateral and extends concessional loans to small businesses and agroindustries fostering growth and self-reliance across sectors.

- 136. My Government takes pride in the achievements of KIIFB, which has spearheaded transformational infrastructure projects like the Coastal Highway, Hill Highway and West Coast Canal enhancing connectivity and economic growth across the State. KIIFB's continued investments reflect my Government's vision for building a resilient, future-ready Kerala.
- 137. The Kerala State Financial Enterprises continues to drive financial stability and growth through innovative schemes like online gold loans, investment plans for senior citizens and digital chitty collections. Kerala State Financial Enterprises focus on technology-driven solutions and expanding services for non-resident Keralites ensures it remains a financial lifeline for the people of Kerala.

#### **Taxes**

## **GST Department**

138. Following the restructuring of the GST department in 2023, my Government has positioned Kerala as

a leader in tax evasion detection and revenue collection through impactful intelligence and enforcement actions in critical sectors such as gold and scrap trading. Nationally recognized for its proactive measures, Kerala has achieved the top rank in GST registrations. The introduction of biometric authentication for GST registrations has further enhanced authenticity and transparency.

- 139. In the domain of Integrated GST, my Government has spearheaded reforms to enhance revenue from e-commerce operations, increase transparency in settlement procedures and clarify place-of-supply rules for goods and services. The State has also advocated for the implementation of B2C e-invoicing and has expressed its willingness to be the first State to adopt this initiative.
- 140. The Amnesty Scheme 2024, introduced in the last budget, has provided substantial relief to hundreds of traders, particularly small-scale traders.

## **Registration Department**

141. The Registration Department is transforming its services through digital initiatives like e-stamping, biometric identification. Aadhaar-authenticated transactions, system-generated certificates, digital endorsements and cashless Sub-Registrar offices enhance accessibility and efficiency. To chit funds, the Department, regulate in collaboration with K-DISC, is implementing a digital workflow system. The Digital Document Execution platform for financial contracts is operational and will soon extend to noncompulsory registrable instruments.

## **Lottery Department**

142. The 2024 Amendment to the Kerala Paper Lottery Regulation Rules has modernized the lottery system by addressing social media ticket sales, prohibiting unethical practices and ensuring inclusive access for differently-abled individuals, women and small agents. My Government is revising the prize structure to increase public

rewards and enhance transparency, ensuring the lottery sector remains a trustworthy and sustainable revenue source for the State.

# **Excise Department**

- 143. Through the Vimukthi Mission, my Government remains steadfast in its commitment to combating drug abuse by conducting anti-drug awareness programmes in schools, colleges and tribal and coastal communities. De-addiction centers across the State provide essential treatment and counseling services ensuring a holistic approach to recovery. Initiatives like "Balyam Amulyam" and "Unarvu" focus on equipping children with life skills and promoting positive alternatives to addiction.
- 144. My Government supports the toddy industry through transparency initiatives such as the e-Toddy system and advanced monitoring tools balancing the fight against addiction with sustainable growth in traditional industries.

# X. Regulatory Sectors

#### **Law Department**

145. My Government prioritized enhancing legal literacy and capacity-building through several key initiatives. The "Vagmi 2024" competition held as part of the Statewide Constitutional Day celebrations, successfully promoted Constitutional awareness among college students. The sociolegal awareness programme "Mattoli" focused on empowering women and students with legal literacy to prevent crime and foster informed families

# **Personnel and Administrative Reforms Department**

146. Institute of Management in Government has studied systemic challenges and best practices while developing competency frameworks and job charts for key departments. Institute of Management in Government will establish a Resource Center for Disability to support visually challenged officials and a Gender Study Center to promote capacity building and research. Custom

training in digital technologies, including Artificial Intelligence will enhance efficiency while upgraded facilities will support Executive Development Programmes aligned with Kerala's developmental goals.

# **Revenue Department**

- 147. My Government envisions "Land for all, Record of Right for All Lands and All Services Smart". The "Pattayam Mission" aims to allocate land and issue pattas to all eligible landless families. In three years 1,80,887 pattas have been distributed with a target of 1,20,000 more by the end of this term.
- 148. My Government has introduced fully digitized land records and an online portal for citizens worldwide to access land status securely. Recent features include the Kerala Building Tax Appeal Module and the Electronic Mortgage Recorder. 23 types of certificates are being issued online from the Revenue Department. The number of certificates issued in this way is close to 10 crores. The

Revenue Department has already fully switched over to the e-file system. To enhance service delivery 513 smart villages have been completed, with 184 more in progress and 222 targeted for Financial Year 2025-26.

- 149. The Digital Re-survey Mission has surveyed over 5,52,000 hectares and 41 lakh land parcels, with Ujarulvar village in Kasaragod publishing the first digitally surveyed records. The "Ente Bhoomi" Integrated Portal integrates services from the Revenue, Survey and Registration Departments, offering seamless access to land-related services. digital pre-mutation sketches and real-time automutations The Aadhaar-based Authentication System ensures error-free transactions and secures property rights.
- 150. In 2025-26, my Government will focus on advanced e-Governance initiatives including a Blockchain-based land record validation system, Revenue e-Courts and a Digital Property Card. A unique ID assigned to 3.04 crore land parcels paves the way for issuing land cards to all citizens.

## **Home Department**

- 151. My Government has made significant progress in ensuring safety, security and justice through modernized policing, disaster preparedness and The Police iudicial reforms. Department established a Cyber Division to address increasing upgraded Science cybercrime, Forensic Laboratories and procured 19 Forensic Science Vans to strengthen investigative capacities. Modern surveillance systems, including Automated Number Plate Recognition with Facial Recognition have been installed at key locations. Infrastructure improvements such as new Police Stations, Training Centers and a Traffic Safety Command Center were undertaken to enhance operational efficiency.
- 152. In Fire and Rescue Services, the recognition of the Kerala Fire and Rescue Services Academy as a State Training Centre by the National Fire Service College is a notable achievement. The first batch of Fire Women passed out in 2024, marking a significant step toward gender inclusion in disaster

management. Civil Defence Control Rooms with hotline connections were established across all districts, enhancing disaster response capabilities.

- 153. The Prisons Department continues its focus on modernization and rehabilitation, implementing infrastructure upgrades and welfare initiatives under the Modernization of Prisons Scheme. In the Chemical Examiner's Laboratory Department, my Government has introduced advanced analytical instruments and achieved NABL and ISO accreditation along with bio-hazard waste management and solar energy initiatives to promote eco-friendly operations.
- 154. In the State Judiciary, my Government established Special Designated Courts and rolled out the e-Court System, digitizing 1.4 crore case records. The Arbitration Centre at the High Court is now operational and a pilot e-Post system for serving notices has been introduced in Thiruvananthapuram. These reforms reflect my

Government's commitment to delivering accessible and efficient justice.

155. Looking ahead, my Government will enhance social policing, strengthen coastal policing and upgrade radio communication networks. New initiatives include child protection schemes. women's self-defense programmes and the formation of a Women SCUBA team for rescue operations. The Chemical Examiner's Laboratory will see further modernization with cold storage divisions facilities. toxicology digital and collaborations with universities.

# **Vigilance Department**

156. My Government's Vigilance and Anti-Corruption Bureau remains resolute in its zero-tolerance policy against corruption. Through numerous surprise checks and inspections, the Bureau has ensured significant revenue recovery for the State. Additionally, vigilance cases and inquiries have

been registered to uphold accountability and transparency across departments.

157. To improve efficiency, e-Office systems will be introduced along with digital FIR registration by 2025. Preventive vigilance measures will include awareness programmes to promote integrity and transparency.

## **Planning & Economic Affairs Department**

158. During 2024-25, my Government, through the and Economic Affairs Department, Planning initiated transformative projects to advance development across Kerala. Under the Kasaragod Development Package, a significant number of projects have been completed, addressing key sectors like agriculture, irrigation and income generation. In Wayanad, projects focusing on education agriculture. tourism. and tribal development have been prioritized. The Idukki Development Package includes initiatives to enhance healthcare infrastructure and improve road connectivity in tribal areas. Additional efforts include solar fencing, cottage industries and skill centres to tackle regional challenges and foster sustainable development. The implementation of Kuttanad package is in progress and the same is being monitored closely.

159. The Kerala Development and Innovation Strategic Council (K-DISC) will expand its "Vigjana Keralam" initiative statewide, building on its successful pilot in Pathanamthitta. This programme aims to skill 25,000 individuals with 80% placement targets. Work Near Home facilities will decentralize knowledge jobs, supporting underemployed individuals and career-break women.

## **Election Department**

160. I am happy to note that Kerala now ranks second in the country for electoral gender ratio with women accounting for 52.09% of total votes. Further more, Kerala ranked among the top five states in the Social Media Index, reflecting its proactive use of digital platforms to engage voters. A key digital initiative of the Election Department is going to be development of a secure cloud-based file archiving system, providing seamless document storage and retrieval with two-factor authentication.

## **General Administration Department**

the online RTI application system across all Government offices to enhance accessibility and transparency. In the coming year, provisions will be introduced for filing appeals online, further simplifying the process for citizens. Similarly, the Court Case Information System already operational in all Secretariat Departments, will be extended to offices where the e-Office system has been implemented, with the support of the IT Mission.

## XI. Sports, Art and Culture

#### **Information and Public Relations Department**

162. My Government acknowledges the critical contributions of the Information and Public Relations Department (I&PRD) in bridging the Government and the public. The Department produced a documentary on Cherukulathur village, the nation's first complete organ donor village. The Kerala Pavilion at the India International Trade Fair won the silver prize. In 2025-26, my Government will launch "Ente Keralam", a platform to promote welfare schemes and enhance public engagement. Plans include modernizing the Tagore Theatre as a cultural hub, implementing cloud-based archives, forming a dedicated social media wing and evaluating Government websites to improve accessibility and user experience.

## **Culture Department**

163. My Government remains committed to fostering Kerala's cultural heritage and empowering its artists. The Vajra Jubilee Fellowship Scheme

continues to support young artists with monthly supplemented by Local fellowships. Self-Government contributions. The Rural Arts Center self-help Scheme with groups, preserves traditional craftsmanship while providing marketing platforms for artisans. The Renaissance Cultural Complexes honour Kerala's Renaissance leaders, with the Kollam complex already a cultural hub and the Kasaragod and Palakkad complexes set to become operational in the coming year.

164. Major projects like the Pinarayi Cultural Center, designed to promote local performing arts and crafts and the Digital Arts School, Kerala offering online arts education in collaboration with Digital University are advancing steadily.

## **Archaeology, Archives and Museum Departments**

165. The ongoing construction of the International Archives & Heritage Centre at Karyavattom under the Archives Department will provide state-of-theart facilities for preserving palm leaf records and making them accessible to researchers. Efforts to

introduce transcription software will enable the translation of ancient scripts like Vattezhuthu and Kolezhuthu uncovering valuable historical insights.

#### **Devaswom Department**

- 166. My Government remains steadfast in its commitment to preserving the cultural and spiritual heritage of Kerala while promoting environmental sustainability. In the current financial year, the monthly allowance for Acharasthanikars and Koladharis in the Northern Malabar Region was enhanced reflecting my Government's respect for traditional custodians of temple rituals.
- 167. Looking ahead, my Government has prioritized the conservation of nature alongside temple development, with significant funding earmarked for the renovation of temple ponds, sacred groves and althoras. Initiatives to install sewage treatment plants at temple premises will ensure cleanliness and environmental protection.

## **Sports**

- 168. My Government is fostering global sports collaborations with Spain, Argentina and Cuba focusing on high-performance academies, talent exchange and infrastructure development. Partnerships like the AC Milan Academy at GV Raja Sports School and the One Panchayat One Playground programme ensure grassroots sports development.
- 169. I am extremely pleased to state that my Government has invited the Argentina Football Team for friendly matches in 2025, which will boost tourism and global visibility.
- 170. The Kerala Olympian Support Program aims to prepare elite athletes for the 2028 Olympics.
- 171. The Investors' Sports Conclave will attract stakeholders to establish Elite Sports Academies and explore new revenue streams. College Sports Leagues are being promoted to strengthen the sports ecosystem in higher education. Recognizing athletes' contributions, my

- Government continues to provide cash awards and scholarships to foster excellence in sports.
- 172. The Kerala Kayika Kshamatha Mission will promote physical literacy and fitness for all, aiming for 100% physical literacy by 2030.

#### **Youth Affairs**

- 173. Mv Government is committed to youth through initiatives like empowerment Keralotsavam providing a platform for artistic and sporting talents and Youth Clubs promoting digital literacy and sports development. The National Adventure Academy at Devikulam will strengthen adventure tourism and offer training opportunities in activities such as para-sailing and rock climbing. creating employment prospects and national recognition for Kerala's adventure sector.
- 174. Key initiatives of the Kerala State Youth
  Commission like the Youth Icon Programme,
  Green Youth Programmes and Virtual
  Employment Exchange focus on sustainable
  livelihoods. Campaigns against dowry and drug

abuse along with counseling and legal assistance ensure youth are equipped to tackle social challenges.

#### XII. Conclusion

- 175. My Government reiterates its commitment to make sure that the fruits of growth and development reach a substantial measure to the least privileged sections of the society. While taking all initiatives for making the environment conducive for higher economic growth my Government does not intend to wait till the benefits of the same trickle down to everyone.
- 176. With this in mind, my Government has initiated focused welfare programmes for the needy sections of the society. My Government also has a vision to endow Kerala with high quality infrastructure. To achieve this, we have taken well intentioned measures to step up capital investment. My Government requests the Union Government to take an encouraging and positive view of this.

- 177. My Government regards the benefits of welfare programmes as the basic right of the recipients and not as an act of benevolence of the authorities. In our vision, it is always Citizens first.
- 178. My Government has a firm commitment to the Constitutional values of Secularism, Democracy, Federalism, Social Justice and respecting diversity while preserving unity. My Government feels that attempts to homogenise differences in a country which has accommodated diversity with respect will run counter to Constitutional values and lofty ideals of the nationalist movement.
- 179. My Government believes in co-operation and moving together to take Kerala to new heights in its quest for justice to everyone and achieving a knowledge society which will be a model to all.

#### **JAI HIND**