

## FIFTEENTH KERALA LEGISLATIVE ASSEMBLY

#### **COMMITTEE**

 $\mathbf{ON}$ 

PUBLIC UNDERTAKINGS (2023-26)

## FORTY FOURTH REPORT

(Presented on 11th February, 2025)

SECRETARIAT OF THE KERALA LEGISLATURE
THIRUVANANTHAPURAM
2025

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PUBLIC UNDERTAKINGS (2023-26)

FORTY FOURTH REPORT

On

The action taken by Government on the Recommendations contained in the Fifty Sixth Report of the Committee on Public Undertakings (2016-19) relating to Kerala Water Authority, based on the Report of the Comptroller and Auditor General of India for the year ended on 31st March 2011, 2013, 2014

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## **COMMITTEE ON PUBLIC UNDERTAKINGS (2023-26)**

#### **COMPOSITION**

### Chairperson:

Shri. E. Chandrasekharan

#### **Members:**

Shri A.P.Anilkumar

Shri Anwar Sadath

Shri Ahammad Devarkovil\*

Shri T. V. Ibrahim

Shri P. Mammikutty

Shri K. P. Mohanan

Shri D. K. Murali

Shri P. Nandakumar

Shri Kadakampally Surendran

Shri P. Ubaidulla

## Legislature Secretariat:

Dr. N. Krishna Kumar, Secretary

Shri Venugopal R, Joint Secretary

Shri Anilkumar B, Deputy Secretary

Shri Mohanan. O, Under Secretary

<sup>\*</sup>In the vacancy of Shri K. B. Ganesh Kumar sworn in as Transport Minister w.e.f. 16.01.2024

INTRODUCTION

I, the Chairperson, Committee on Public Undertakings (2023-26) having

been authorised by the Committee to present the Report on their behalf, present

this Forty fourth Report on the Action Taken by the Government on the

Recommendations contained in the Fifty Sixth Report of the Committee on Public

Undertakings (2016-19) relating to Kerala Water Authority, based on the Report of

the Comptroller and Auditor General of India for the year ended 31st March, 2011,

2013, 2014.

The Statement of Action Taken by the Government included in this Report

was considered by the Committee in its meetings held on 16.09.2021 and

26.10.2022.

This Report was considered and approved by the Committee in the meeting

held on 04.12.2024.

The Committee place on record their appreciation for the assistance

rendered to them by the Accountant General (Audit), Kerala, officials of Water

Resources Department and Kerala Water Authority who were present during the

examination of the Action Taken Statements included in this Report.

E. CHANDRASEKHARAN,

Thiruvananthapuram,

Chairperson,

11.02.2025

Committee on Public Undertakings.

#### **REPORT**

This Report deals with the Action Taken by Government on the recommendations contained in the 56<sup>th</sup> Report of the Committee on Public Undertakings (2016–19) relating to Kerala Water Authority based on the Report of the Comptroller and Auditor General of India for the year ended 31<sup>st</sup> March 2011, 2013 and 2014.

The Fifty Sixth Report of the Committee on Public Undertakings (2016–19) was presented in the House on 24<sup>th</sup> January 2018. The Report contained Nineteen recommendations and the Government furnished replies to all these recommendations.

The Committee examined the statement of Action Taken received from the Government on 16.09.2021 and 26.10.2022. The Committee accepted the reply on recommendation in Para No. 33 and sought additional information on Para Nos. 32, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49 and 50 in the meeting held on 16.09.2021. After considering the additional information the Committee accepted the replies on Para 32, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47 and 50 without remarks in the meeting held on 26.10.2022. These recommendations, additional information sought by the Committee and the replies furnished by the Government form Chapter I of this Report.

The replies of additional information received on Paras 48 and 49 are accepted by the Committee with remarks in the meeting held on 26.10.2022 which form Chapter II of this report.

## CHAPTER - I

# REPLIES FURNISHED BY THE GOVERNMENT ON THE RECOMMENDATIONS OF THE COMMITTEE WHICH HAVE BEEN ACCEPTED BY THE COMMITTEE WITHOUT REMARKS

Sl. No.	Para No.	Department Concerned	Conclusions/Recommendations	Action Taken by the Government
1.	32	Water	The committee vehemently criticized	KWA finalizes proposal for water supply projects based on the requirements
		Resources	KWA for inordinate delay in the	and resolutions from local bodies for the handing over of required land.
			completion of Water Supply Schemes	Accordingly, KWA prepares project reports with detailed implementation
			rendering them thoroughly ineffective.	schedule. The implementation of all the projects is based on the schedule.
			The Committee strongly recommends	But in some cases the projects are delayed mainly due to following reasons.
			to take drastic measures to complete	The local bodies do not hand over the required locations in time. The
			the ongoing projects and ensure water	local bodies initially agree or pass resolution that the land will be
			connection to consumers without delay.	handed over by them for the project. But after getting sanction for the
				project, the earlier stand taken by LSGD is not adhered to in some
				cases.
				Delay in getting permission for road cutting and rail crossing
				Public protest in some areas
				Tender processing delays due to insufficient delegation of powers
				Reduction in fund availability etc.
				KWA has taken specific measures to overcome these impediments
				Action has been taken to resolve the above issues based on reviews
				at various levels and delegation has also been enhanced.

- Tender for the works will be invited only after getting the land in possession6
- Projects Divisions have been formed exclusively for implementation of major projects.
- At present the implementation of NRDWP projects is upset due to reduction in central allocation. In this regard KWA has already restructured the implementation of the projects taken up under NRDWP. Accordingly implementation of 55 Non-started NRDWP projects has been stopped for considering those projects under other heads. No new projects under NRDWP have been sanctioned and priority has been given to those projects which can be completed investing minimum amount.
- State Government has provided an additional allocation of Rs. 100 Crore for the completion of ongoing NRDWP projects.
- KWA has finalised Annual work Plan for the year 2018–19 wherein specific target have been fixed for water connection, revenue collection in addition along with other targets relating to projects implementation and maintenance.
- Exclusive Monitoring wing has been set up at Head Office level for regular monitoring of projects implementation. The issues in connection with implementation is taken up at various levels to sort out the same.

Additional information sought on Para32

The Committee wants to know the present status of the measures taken to complete the ongoing projects and ensure water connection to consumers without delay.

### on Measures taken to complete the ongoing projects without delay:

- 1 In order to ensure timely completion of projects, Project Divisions are established w.e.f. 2009 at District level for exclusive monitoring of the ongoing projects.
- 2 Project Implementation Units are established at KWA HQ level for the consolidated monitoring of Projects under various Schemes at State level.
- 3 The Projects are monitored using the "PASK" (Project Alert System in KWA) software in which the progress, both physical and financial, of projects are made available in the Public domain. The field officers can register the progress and issues, if any, which can be brought to the notice of higher levels and resolved at the earliest. The Reviews at various levels are conducted periodically based on the information uploaded in PASK.
- Delay in the permission for road cutting: The ROW (Right of Way) Portal of PWD is available in which the request for road cutting sanctions can be registered. The Portal hosted by IT mission is aimed at resolving the road cutting sanction issues at the earliest.
- 5 The Railway sanctions are resolved at HQ level meetings with the Divisional Authorities of Railways. Further, such requests are also registered in the recently constituted e-PMG Portal, patronized by the State and Central Governments which enables early resolution of all such issues. Thus, earnest actions have been taken to avoid delay.

2.	33	Water	The committee observes that violating	The amount of Rs 50.95 lakhs has been completely recovered vide CBV 21 of
<b>~.</b>		Resources	9	12/2017 from CC 31 <sup>st</sup> and part bill of M/s Kerala Construction Corporation
		Resources		·
				towards irregular refund of work contract tax related to the work "WS
				Augmentation to Parur Municipality and adjoining panchayath Improvements to
			to 50.95 Lakh to contractor in 2007	Chowara Headworks and laying Pumping main from Chowara to Parur sump.
			and the amount had not been	
			recovered so far. The committee	
			exhorts to probe into the matter and	
			take immediate steps to recover the	
			excess amount from the contractor.	
	2.4	Water	The Committee cheerings that the	Vide Circular No I/M/A / ID /EW/ / C @ OA C / DED / 2.40 / 41   date d   04.00 2014
3	34			Vide Circular No KWA/JB/EW/C&QAG/REP/349/11 dated, 01.09.2014
		Resources		directions were issued to avoid power factor penalty by installing static
			•	capacitors as needed immediately. Accordingly action has been taken by field
			Authority by KSEB in 2011 due to failure	officers for the installation of static capacitors. On verification of electrical
			in installing Static Capacitors in pumping	bills of HT connections of Kerala Water Authority for the year 2017, it is
			station of Kerala Water Authority. The	noted that the power factor penalty is reduced to 1.347 crore form that of Rs.
			Committee wants to know the present	4.35 crore in 2011. Moreover installation of static capacitors have enabled
			status of installation of static	KWA to enjoy the benefits of power Factor incentive to the tone of Rs. 2.37
			capacitors in Kerala Water Authority.	Crores.
			Additional Information county or David	At present all the property stations are environed with Ctatic Caracitana of
				At present all the pumping stations are equipped with Static Capacitors of
				suitable value. Meanwhile, KSEBL revised power factor (PF) value from 0.90
				to 0.95 as per the Order No.560/DD(T)2018/KSERC dated 08.07.2019. Due to
			present status of installation of static	this revision, some installed capacitors were not having sufficient value to the

			11 1/ 1 11/ 1 11/ 1	
			capacitors n Kerala Water Authority	required bench mark. However, as per KSEBL High Tension (HT) connection
				bills for the period from January 2021 to November 2021, the penalty has
				been considerably reduced. The net penalty on an average works out to
				Rs.1.01 crore per annum as against Rs.4.35 crore reported earlier. Out of 273
				HT connections, KSEBL allowed incentive for 65 nos. amounting to Rs.10.14
				lakh per month and only 126 nos. are penalized (Rs.18.54 lakh per month). For
				the remaining 82 nos., there is no penalty or incentive as above G.O provides
				that no penalty and incentives for consumers with leading power factor.
				Action is in progress to upgrade all the Static Capacitors of required
				specification to avoid penalty.
		14/-1	TI 6	
4	35	Water	·	From the formation of Kerala Water Authority, it has never earned any
		Resources		surplus income and is always running at a revenue deficit. The revenue
			KWA and the practice of diverting plan	deficit is partially made good with the non-plan grant received from the
			funds. The Committee recommends to	Government of Kerala. Due to continuous deficit many of the revenue
			recoup the diverted amount within the	expenses are pending including power charges to KSEB Limited. Kerala Water
			financial year.	Authority takes the establishment charges included in the work estimate to
				revenue. Now there is no diversion of plan funds to non-plan.
			Additional Information sought on	The amount of Rs.95.00 crore was utilized for the payment of power
			Para 35	charges arrears against demand of Rs.138.00 crore. The amount had already
			The Committee directed the	been recouped. It is also submitted that there is no diversion of plan fund
			department to furnish the present	from 2016-17 onwards.
			status of the recommendation to	
			recoup the diverted amount within the	
			financial year.	
			Timanolai year.	

5	36	Water	The Committee observes that KWA	Delayed handling over of required lands and permission from other agencies
	30	Resources		have resulted in under utilisation of budget provision. KWA has already taken
		Resources		5 .
				specific measures to overcome the issues in the implementation of the
				projects and to ensure the project implementation in time. The details have
			Therefore the Committee urges to	been furnished in reply to Para 32. However in most cases projects have
			implement the projects in time bound	been sanctioned based on the assurance from the local bodies concerned
			way and avoid delay in acquiring land,	relating to land availability. At present tender for the works are being placed
			obtaining permission from NH	only after getting the land in possession. But in order to get the Railway
			Authorities /Railways.	crossing and NH cutting permissions, even though KWA takes all efforts to
				get sanction in time, the decision of the authorities concerned will be based
				on their procedures in which KWA has no role. However, in recent projects
				efforts are being taken to avoid railway crossings as far as possible if
				alternative solutions are available.
				alternative solutions are available.
			Additional Information sought on Para	There was no surrender of funds but only surrender of balance budget
			36	allocation. This reason has been specifically shown in the surrender
			The Committee wants to know the	proposals of each year. KWA has already taken measures to ensure
			current status of the recommendation	availability of land for implementation of projects as follows:
			to implement the projects in time	
			bound way and avoid delay in acquiring	1 The Projects are monitored using the Project Alert System in KWA,
			land, obtaining permission from NH	
			Authorities /Railways.	( rest, contract in miles are progress of projects is made available in
			Additionities / Italiways.	the Public domain, both physical and financial. The field officers can
				register the progress and issues on acquiring land etc. This is being
				reviewed periodically at appropriate levels for taking remedial action.

		In order to avoid delay in getting road cutting permission from PWD, the online portal Right of Way (ROW) is utilized. KWA is authorised to use this portal vide G.O.(Ms) No.2/2021/WRD dated 06.01.2021. Accordingly, 15,303 applications were submitted up to 18.01.2021. Against this, 6417 Demand Notices and permission for 1649 works received. Required deposit has been remitted against 476 works. Deposit for balance works can be remitted based on the release of State Plan fund under the respective Heads.
		The Railway sanctions are resolved at HQ level meetings with the Divisional Authorities of Railways. Further such requests are also registered in the recently constituted e-PMG Portal, patronised by the State and Centre, which enables early resolution of all such issues.
6	37 Water Resources	The Committee notes that the revenue collection is hardly sufficient to meet even 50% collection was not sufficient to meet even 50 percent of revenue expenditure. Within the limitations, KWA has been achieving commendable progress in revenue collection over the past years.  It may be noted that the water tariff in kerala is very low starting with recommends that KWA should initiate urgent measures to maximize revenue collection as well as to curb non-plan revenue expenditure.  It is a fact that the revenue collection is hardly sufficient to meet even 50% of the revenue expenditure. Within the limitations, KWA has been achieving commendable progress in revenue collection over the past years.  It may be noted that the water tariff in kerala is very low starting with revenue expenditure in which there is no revision in tariff over the last 10 years. Considering these, the increase in revenue collection is substantial.  Also the following steps are taken for improving revenue.  1. Maximising service connections: A target of 2,00,000 connections per year has been set and is being monitored closely 190430 nos. of new connections were achieved in 2017-18.

- 2. Annual collection targets have been set for each division and the status is monitored through Revenue Monitoring Cell of Kerala Water Authority.
- 3. Priority is given for projects to utilise the already installed production capacities and laying distribution system in areas where production components have already been completed. This will help to service more areas and there by provide more service connections.
- 4. Rolling out ABACUS to all Sections : Steps are being taken to bring all connections under ABACUS so as to have better control and monitoring of revenue collection.
- 5. Establish Anti Water Theft and Leak Detection squads in all districts. A proposal submitted by KWA for establishing Anti Water Theft and Leak Detection Squads is under examination by Government and this will help to cut revenue loss considerably.
- 6. Replacement of old and damaged pipes for reducing leakage and Non Revenue Water.
- 7. Mapping connections to schemes is in progress in ABACUS to evaluate health of schemes and to take connective steps on a case to case basis.

On the expenditure side, substantial reduction may not be possible as major expenditure heads like salary and power charges are beyond the control of KWA. Expenditure on other heads like repair and maintenance is already much less than required and further reduction would result in deterioration of service quality. However on the power

I. Replacement of old pump sets with energy efficient pur II. Avoiding penalty by maintaining power factor above 0.9	mn seis
ii. Avoiding penaity by maintaining power factor above 0.5	•
III. Disconnection noway connection to unutilized name have	
III. Disconnecting power connection to unutilised pump hou	
IV. Rationalising connected load/ contract demand issues.	
V. Energy audit with the help of Energy Management Cent	er. Energy audit
to all AMRUT lines through EESL.	
Additional Information sought on The revenue collection has increased above 50% from the y	year 2016-17 as
Para 37 shown below:	
The Committee wants to know the 2016-17 - 55.24%	
current status on the measures taken 2017-18 - 54.74%	
by KWA to maximize revenue collection	
as well as to curb non-plan revenue 2018-19 - 56.39%	
expenditure. 2019–20 – 56.92%	
2020-21 - 57.58%	
(Compiled from Annual Accounts for the above years under	· submission for
C&AG Audit).	
The revenue collection has also increased due to increase in a	number of
water connections. Total number of water connections has be	een increased
from 13.67 lakh as on 31.03.2015 to 31.61 lakh as on 31.03.2021.	. The Demand
v/s collection since 2014-15 are shown below.	
Year Demand Collection % of Collection	
(Rs. In (Rs. In to demand	

	Crore)	Crore)	
2014-15	488.86	372.51	76
2015-16	562.96	444.9	79
2016-17	729.74	512.96	70
2017-18	822.68	542.36	66
2018-19	845.9	545.38	64
2019-20	931.46	723.08	78
2020-21	1037.15	601.45	58

There is revision of tariff for water charges with effect from 01.04.2021 as per GO (Ms) No. 9/2021/WRD dated 10.02.2021, @ 5% annual hike on floor rate of 2014 revision. However, drinking water upto 15,000 liters per month is supplied to about 5.12 lakh BPL families free of cost.

- (i) With the implementation of JJM Projects, the number of water connections increased and this will hike the revenue income from water charges.
- (ii) Annual collection targets is monitored by RMC at Head Office Level and Chief Engineer / Deputy AM at Regional Level. Circle level monitoring is done by Superintending Engineer and Accounts Officer. Revenue monitoring is done upto Division Level by Executive Engineer and Revenue Officer.

- (iii) Rolling out of ABACUS in all Revenue Section Offices under KWA has been completed.
- (iv) The replacement of old and damaged pipes for avoiding leakage under different schemes like JNNURM and Non Revenue Water is in a phased manner.
- (v) To monitor the leaks, loss, unauthorized tapping and theft in Distribution System, a unit of Anti Water theft Squad is operating in Central Region under the control of Chief Engineer (Central Region). In Thiruvananthapuram area, a leak detection squad is constituted to operate with limited powers than that in Central Region and monitoring. In other areas, no separate system is constituted for AWTS. But through special surveillance works within Division and Sub offices, leaks, unauthorized tapping and theft are monitored regularly.
- (vi) Replacement of faulty water meters are done regularly and monitored in revenue review meeting from Head Office to Sub Division level and targeting on 100% working water meters. Directions have been issued to replace faulty meters at the cost of Consumers and if they are not willing, at the cost of KWA and recover the cost through their future bills.
- (vii) KWA has taken earnest efforts to curb non-plan expenditure (Revenue Expenditure). As part of it, steps have been taken to reduce power charge

	1			
				as detailed below.
				i) About 89 HT connections in which connected load is higher than Recorded
				maximum Demand were identified. Requested the CMD, KSEBL (October 2021)
				to reduce Connected Load which will result in monthly savings of Rs.
				23,75,345/- and thereby annual savings of Rs. 2.85 Crore. The full board of
				KSEBL has given approval for the same in its meeting held on 15.12.2021.
				ii) As detailed against Para No. 34, the penal charges for power factor has
				been reduced considerably from Rs. 4.35 crore to Rs. 1.04 crore per annum.
7	38	Water	The Committee recommends to take	Major defaulters of KWA are Government Departments and Local Self
		Resources	necessary steps to recover arrears of	Government Institutions (LSGIs). There are certain limitations in disconnecting
			Rs. 532.83 Crore towards water	the defaulted water connections of Government Departments and in the view
			charges defaulted mainly by	of the huge arrears, this fact has been brought to the notice of the
			Government Departments and	Government during higher level discussion. The KWA was directed directions
			Autonomous Bodies.	to conduct Adalath exclusively for Government Departments and LSGIs.
				Accordingly two revenue adalaths for Government Departments and LSGIs
				have been conducted during January 2018 under all the Divisions of Kerala
				Water Authority. 1769 Nos. of consumer attended the Adalath and 1342 Nos
				of cases were settled. Rs. 51.87 crores of fine and penal interest have been
				waived off in the adalath and 7.42 crore has been collected in cash. An
				amount of Rs. 20.49 Crores is to be remitted as per the adalath settlement.
				The Chief Secretary convened a meeting on 16.03.2018 to discuss the
				settlement of dues of KSEBL from KWA. The huge water charge arrears of
				various LSGI & Government Department was brought to the notice of the
				Chief Secretary and Chief Secretary directed to recover the dues of

Government institutions and LSGD from source by Finance Department and to remit the same to KSEBL. As per the direction of the Chief Secretary, 24% per annum of fine applicable to water charge dues of Government institutions has been reduced to 6% for OTS payments. Thus the arrears of Government Institutions and LSGDs are re-calculated as Rs. 371.72 Crore as on 31.12.2017. Consumer wise list were forwarded to the Finance Department for recovering the arrears of all Government Departments, LSGIs from source. Moreover, in the meeting chaired by Principal Secretary, Finance on 29.10.2018 to discuss various issues related to settlement of dues of electricity charges and water charges by Government Department and LSGIs, it has been decided interalia to conduct a meeting with Government Departments by the Secretary, Finance (Expenditure) to discus and provide adequate Non plan funds from next year on wards to these Departments for settling the dues of water charges and electricity chargers. Kerala Water Authority is taking all possible steps to collect the dues from defaulters. Additional Information sought on As on 01.12.2021, the dues from the Government Departments and Para 38 Autonomous/PSUs stood at Rs. 483.34 Crore and 13.35 Crore respectively. The Committee wants to know the Letters have been issued to Heads of Department requesting early

current status on the measures taken settlement of dues. to recover arrears of Rs. 532.83 Crore towards water charges defaulted mainly by Government Departments and Autonomous Bodies.

8	39	Water	The Committee expresses it
		Resources	dissatisfaction on the purposeful
			lagging of drinking water suppl
			scheme related to Cheruthuruthy an
			Nedumpura village in Thrissur district
			and there by denying drinking water t
			these villages and causing an unfruitform
			expenditure of ₹4.67 crore. Th
			Committee wanted to furnish a report
			on the present status of this project.

The major components namely, 4 MLD Water Treatment Plant, sump and ful 98% of compound wall had already been completed and partially commissioned on 12.07.2017 and supply effected through the existing distribution network and 70% of the project area was already covered by commissioning of 4 MLD Water Treatment Plant and sump, The balance area can be covered only after completing the Railway Crossing work arranged by P.H. Division, Thrissur. The balance work related to Package-I such as compound wall, road repairing, flow measuring equipment, scours line etc., are in progress and nearing completion. The detailed report on the project is as follows:

SPAN-WSS to Cheruthuruthy and Nedumpura Villages Package – Design, Construction and Commissioning of 4 MLD Water Treatment Plant, 10.42 LL Sump and compound Wall at Athikkaparambhu.

The Administrative Sanction for the project was accorded vide A.S.No.KWA/ HO/WN-7/08-09 dated 05.08.2008 of Managing Director, Kerala Water Authority for an amount of Rs. 814.00 lakhs and Technical Sanction was by Engineer, Region, issued the Chief Central vide T.S.No.KWA/CE/CR/34/08-09 dated, 14.08.2008. The project was arranged in two Packages namely; Package-I – Design Construction and Commissioning of 4 MLD Water Treatment Plant and 10.42 LL Sump and compound wall and Package-II Supplying, laying distribution system in Cheruthuruthy and Nedumpura Villages.

The Package-I was arranged under Project Division Nattika whereas Package – arranged under P.H.Division, Thrissur.

				The work for Design and Construction of 4 MLD Water Treatment Plant and 10.42 LL sump and compound wall was tendered on 28.11.2009 and the work awarded to Mohammed Kunhi, Contractor with agreed PAC Rs. 374.25 Lakhs. The Agreement was executed for the work on 21.06.2010 vide Agreement No. 02/SE/PHC/TSR/2010-11. Due to technical reason, it was required to revise the design of the plant, the position of filter house etc. The revised Design of the water Treatment Plant was approved and obtained from WASCON on 04.06.2012. Work was commenced at site on 30.03.2012.
			Additional Information sought on Para 39 The Committee wanted to furnish a report on the present status of Drinking Water Supply Scheme related to Cheruthuruthy and Nedumpura village in Thrissur districts.	4 MLD treatment plant and 10.42 LL sump and compound wall at Cheruthuruthi and Nedumpura Villages was completed and handed over to
9	40	Water Resources	The Committee observes that the Kottayam Water Supply Scheme Kuriyottumala project, Kattappana Ayyappankoil Elappara water supply project etc. are still incomplete even	<ul> <li>WSS to Kuriyottumala (WSS to Pathanapuram - Piravanthoor) in Kollam District - Completed.</li> <li>Wss to Elappara - Completed.</li> </ul>

of after S0 many years their commencement and recommends to examine the factors hindering these The committee wants to projects. furnish a detailed report on the incomplete water supply scheme of water authority.

WSS to Kattappana – Ayyanpankovil : CARWSS to Kattappana and adjoining Villages was sanctioned on 20.11.2002 for Rs. 1832 lakhs. Revised sanction was issued on 26.11.2002 for Rs. 2314 lakhs. The project envisaged coverage of the entire area of Kattappana, Ayyapankovil and Kanchiyar Panchayaths with potable water targeting 12,0000 people.

The major components of the Water Supply Scheme have been completed except the electro – mechanical works. A proposal submitted under SLSC 2016 for an amount of 9 crore, for arranging the balance works. Due to shortage of NRDWP funds, the AS has been cancelled. Hence the balance electro – mechanical works and distribution works in Ayyanpankovil Panchayath is proposed under KIIFB 2017-18. In principal approval for the above project been accorded by Government. The approval of KIIFB is awaited.

Information sought on Additional

#### Para 40

regarding Scheme Kuriyottumala Kattappana Ayyappankoil water supply project etc.

CARWSS to Kattapana and adjoining villages was sanctioned on 20.11.2002 for Rs. 1,832 Lakhs. Revised sanction was issued on 26.11.2002 for Rs. 2,314 The committee wants to furnish a Lakhs. The project envisaged coverage of the entire area of Kattappana, current status on the incomplete water Ayyappankovil, Kanjiyar Panchayaths with potable water targeting 1,20,000 supply scheme of water authority people. The major components of the water supply scheme have been Kottayam Water Supply completed except the Electro Mechanical works. Due to the shortage of AS project, amount for completion of the scheme, a proposal was prepared under Elappara SLSSC, 2016 for an amount of Rs. 9 Crore for arranging the electrification and balance works. Due to the shortage of NRDWP funds, the above work was cancelled. Hence the balance Electro Mechanical Works, Distribution Works and Weir in Ayyappankovil Panchayath were proposed under KIIFB 2017-18 and the Administrative Sanction has been accorded for Rs. 4,642.4 lakhs in 2018 vide order no. WRD-025-06 PA-01 dated 13.11.2018. Technical sanction was also obtained to implement the work through 3 packages. Even though the tender was invited 2 times, nobody has quoted the work. Then these three packages were combined and a Global Tender was invited. But only one firm has quoted for this work. Hence the work was re-tendered due to single tender and this time also only one firm has quoted the same.

Under these circumstances, the above tender was cancelled by Tender Committee with a direction to implement the order no. GO (P) No. 114/2021/Fin dated 13.08.2021 and to revise the estimate based on DSR 2018 in compliance with Head office direction. Based on this direction, the estimate as per DSR 2018 is prepared. Tenders invited again and cancelled since a single qualified offer was received. The re-tendering is in progress. The detailed status of the work is as noted below:-

#### Works Taken Up Under ARP

SL No.	Name of Work	Status
140.		
1	Well	Completed
2	Raw Water Pumping Main (Thonithady	Completed
	Source to TP)	
3	WTP	Completed

4	GI Tanks and Sump (7Nos)	Completed
5	Clear Water Gravity Main (Alady Kurisumala to Kalthotty)	Not started (due to paucity of ARP fund, the contractor did not start the work)
6	Clear Water Pumping Main (WTP to Alady Kurisumala)	Completed
7	Clear Water Pumping Main (Kalthotty to Lebbakkada)	Completed
8	Clear Water Gravity Main (WTP to Marykulam Zone 1)	Completed
9	Clear Water Pumping Main (Kalthotty to Nariyampara Top)	Not started (due to paucity of ARP fund, the contractor did not start the work)
10	Clear Water Gravity Main (Nariyampara top to Idukki Kavala)	80% completed (due to paucity of ARP fund, the contractor did not complete the work)
11	Clear Water Gravity Main (Idukki Kavala to Kochuthovala)	Completed
12	Distribution System in Zone II (Kanjiyar Pt)	Completed
13	Distribution systme Zone IV (Kattappana Pt)	Completed
	<del>·</del>	

## Work Taken up under NRDWP

Sl.	Name of Work	Status
No.		
1	Distribution system in Ayyappankovil Pt.	Completed
2	Distribution system in Kanjiyar Pt. And clear water pumping	Completed

				I	main from Kalthotty to Meppara
				3 1	Distribution system in Kattappana and Gravity Main from Completed
					Nariyampara Top to Bottom
					Gravity Main from Idukki Kavala to Mulakaramedu and Completed distribution system
10	41	Water	The Committee suggests that the	Earlier	water supply projects were arranged as a Comprehensive water
		Resources	simultaneous collection and distribution	supply	scheme including collection, treatment and distribution system. But
			of water will render the water supply	various	s factors like delay in handing over of required land by local bodies,
			projects fruitful and effective in time	delaye	ed permission from Railway, PWD, Electrical Inspectorate etc. have
			and recommends to take necessary	delaye	ed the implementation of the entire project and the completed scheme
			steps to carry out this likewise.	compo	nent, became idle for long time for want of completion of minor
				balance	e components of the projects. This resulted in delay and cost over-run
				of the	projects. Hence, later KWA Board have directed to arrange the
				compre	ehensive water supply projects in a phased manner. Taking into
				consid	eration the fund availability, the time required for the completion of the
				major	components etc. at present the distribution work is being taken up or
				sanctio	oned only when the production components are nearing completion, It
				is also	likely that the distribution system will fail if it is laid for long without
				chargir	ng or without using for a long time. The distribution in last phases the
				followi	ng advantages are there:-
				•	blocking of funds can be avoided.
				•	More number of schemes can be considered simultaneously
				•	possibility of investing funds for procurement of pipes in the initial
					stages of project implementation can be controlled and thus the

			taken to carry out simultaneous	<ul> <li>Once the production components are completed and treated water is available, the distribution system can be taken up utilising other funds such as local body fund, MLA/MP fund etc.</li> <li>Before the JJM Project was launched by the Government of India, most of the projects implemented by KWA were having insufficient fund flow and hence KWAS was forced to move for phasing the Projects. The production components, transmission/ storage components and distribution system</li> </ul>
				were done in separate phases. But the JJM objectives to provide FHTCs to all rural households by the end of March 2024 and the project has sufficient fund flow. Hence as part of JJM project, all the WSS of KWA, which had only production components are proposed to include distribution systems till the consumer connection. All the WSS to KWA for which minimal level of treatment and distribution alone was existed are now considered under JJM to provide full fledged water treatment plant and end mile connectivity to the consumer. Areas where no WSS existed also are now considered under JJM and full fledged WS projects are proposed.
				Thus on completion of all these projects, simultaneous collection and distribution of water will be made possible as suggested by the Committee.
11	42	Water Resources	dissatisfaction on the non functioning of the Revenue Monitoring Committee	Revenue Monitoring Committee (RMC) headed by the Managing Director and Technical Member, Regional Chief Engineers, Accounts Member etc as members is existing in KWA to monitor the revenue collection in KWA. During the past few years its function was in slow pace. During December 2017, the

	RMC was convened by the Managing Director in connection with Revenue
Revenue Monitoring Committee to	Adalaths in KWA. In the meeting held on 19.06.20218 in the chamber of
ensure effective collection of revenue	Technical Member, it was decided to conduct RMC meetings frequently so as
and to computerise the accounting	to accelerate the revenue collection and to collect the outstanding arrears
system.	from the defaulters. Accordingly, a video conference was arranged on
	03.07.2018 to review the progress of data migration to e-abacus software,
	connection status, Revenue Recovery procedure, Revenue target, etc, The
	following decisions were taken in the above RMC meeting:-
	1. Monthly Revenue meeting to be conducted in all divisions.
	2. RMC Units shall monitor high value connection across the State and all bulk
	connections with consumption more than 250KL.
	3. Regional Chief Engineers shall monitor 50 major connections in all circles
	4. Superintending Engineers shall monitor 100 major connections in all divisions.
	5. Executive engineers shall monitor all Non domestic connections, Meter
	Replacement, unidentified connections etc.
	It was suggested to conduct Video Conference in every month for review with
	special focus on revenue collection.
Additional Information sought	
on para 42	(i) Revenue Review meetings are conducted regulary which is headed by the
The Committee wants to know the steps	Managing Director covering all the Divisions. Due to earnest effort, the Revenue
·	

			that has been taken to strengthen the	collection for the period 2020-21 was Rs. 601.45 Crore and collection for the
			Revenue Monitoring Committee to ensure	month of March alo
			effective collection of revenue and to	ne stood at Rs.115.71 Crore. During the year 2021-22 (up to November 2021) ten
			computerize the accounting system.	Review Meetings were conducted (on 18.06.2021, 25.06.2021, 02.07.2021,
				15.07.2021, 29.07.2021, 08.09.2021, 23.09.2021, 06.10.2021, 23.10.2021 and
				03.11.2021).
				(ii) RMC unit is monitoring high value consumers directly and through Revenue
				Officers. Reminder letters have been sent to Heads of different Government
				Departments requesting settlement of huge arrears.
				30
				(iii) In addition to this, Chief Engineers of Regions are making reviews by the help
				of Deputy AM in this aspect.
12	43	Water	The Committee recommends that stone	KWA finalises proposals for water supply projects in which the provision for
12	43	Resources	·	land acquisition is to be done by local bodies. But in some occasions the local
		resources		bodies do not hand over the required locations in time. The local bodies initially
			its budding stage.	agree or pass resolution that the land will be handed over by them for the
				project. But after getting sanction for the project, the earlier stand taken by
				LSGIs may not be adhered to. In such cases, deviation in the original scope is
				warranted which in turn results in change in the design, project cost including the
				cost of the land. Now actions are initiated to procure required land utilising the
				State Plan fund. However, the limited budget allocation has its own limitation on
				procuring all the land required for the projects.
			Additional Information sought	

			on para 43	Land acquisition cost is not allowable in guideline for JJM, AMRUT, NABARD
			The Committee wants to know the steps	projects where KWA is only an implementing agency. Hence the provision of
			taken to allocate fund for acquiring land	funds for Land Acquisition cannot be included in the DPR. But in the case of
			even while a project is in its budding	KIIFB, RKI, the provision for LA is included as per the Guidelines of the funding
			stage.	agency. In State plan proposals also, LA cost can be included in the DPR itself, if
				necessary, and land not made available by LSGIs.
13	44	Water	The Committee exhorts to take rapid	Water Connections are being given from Ranni Major Scheme(CWSS to Ranni,
		Resources	action to provide water connections to	Pazhavangadi & Vadasserikkara ) to Jalanidhi area after obtaining an undertaking
			consumers from Ranni Major Irrigation	from the consumers to the effect that they will transfer the KWA connection to
			Project until Jalanidhi Project gets	Jalanidhi as and when the scheme is commissioned.
			commissioned.	
			Additional Information sought	
			on para 44	KWA has provided water supply from the scheme Ranni Pazhavangadi-
			The Committee wants to know the steps	Vadaserikkara in the area where Jalanidhi Scheme was being implemented. The
			taken to provide water connections to	Jalanidhi schemes of Ranni-Oottupura and Ranni-Thattekkad were commissioned
			consumers from Ranni Major Irrigation	on 10.09.2017 and 25.09.2017 respectively. Hence the recommendation of the
			Project until Jalanidhi Project gets	committee is complied with.
			commissioned.	
14	45	Water	The Committee accuses the Water	KWA takes measures to provide water connection as much as possible. Present
		Resources	Authority for not providing enough water	number of connections is 23.30 lakhs. Last year's achievement is 1.90 lakhs. Next
			connection in some areas and	year's target is 2.70 lakhs. Now annual work plan is finalised for the financial

nearing completion.

recommends to facilitate pipe extension year in which major thrust is given to improve the connection and revenue. to areas which face water scarcity. It also Specific target is fixed to all the officers concerned up to Assistant Engineers. emphasizes the timely allotment of fund Regular monitoring at various levels is being done to evaluate the progress. for the installation of distribution of lines However it is observed that the high cost associated with house connection due to the enhanced rate for road cutting sanction from PWD/LSGD after the commissioning of the projects resulted in poor house connection in all schemes. Hence, it is required to develop new proposals to provide subsidised house connection along with project implementation as done in JICA project, to ensure maximum connection with minimum investment of the consumer. Additional budjet allocation is required for this. By this KWA can maximise the house connection along with the project commissioning and can ensure the financial sustainability of the scheme. Regarding pipeline extension in water scarce areas, priority is given to water scarce areas subject to feasibility. The fund for the ongoing works is being allocated depending on the budget provision. At present priority is given to those projects which are nearing completion and which will render immediate benefit to the people.

Information Additional sought

#### on para 45

nearing completion.

As pointed out by the Committee, KWA was not able to provide enough water The Committee wants to know the connection in some areas prior to the declaration of JJM by Government of India, measures taken to extend pipe to areas since the fund flow of the ongoing projects was very slow. During that period which face water scarcity and timely also, KWA was trying to facilitate pipe extension to the areas which faces water allotment of funds for installation and scarcity by posing such proposals under the Heads where funds are available. distribution of pipe lines which are Priority was also given for allotment of funds for the installation of distribution line nearing completion. These are in line with the recommendation of the

				Committee. In JJM projects, KWA does not have such restrictions of fund flow. Hence, all rural areas of the State can be covered by the end of March 2024.
15	46	Water Resources	drought related issues the Committee wants to furnish the current status	Providing drinking water kiosks is the responsibility of respective District Collectors and is normally provided and managed by the Revenue & Disaster Management Department. However, the drining water to be supplied through the kiosks is provided by Kerala water Authority through filling points located at the KWA premises. Revenue authorities/LSGI collect drinking water from these filling stations and transports through tanker lorries to the kiosks.
				of JJM also reduce the possibility of acute water shortages during drought seasons in future.  Even then KWA is providing sufficient water to kiosks at public places, if necessary, on demand.
16	47	Water Resources	·	ARWSS to Vandanmedu-Anakkara Villages was sanctioned in 1995-96 for an amount of Rs. 518.98 lakh under NRDWP. It was envisaged to cover the

schemes the said scheme.

Vandanmedu-Anakkara Vandanmedu and Anakkara villages benefiting a population of 48250. All the village has not been commissioned or components of the project except the proposed weir of 5 M height were already even the land was not acquired after a completed. While preparing the project report itself it was obvious that the flow period of 15 years and with an in the river is meager. Hence a weir of 5 meter height was proposed in the expenditure of ₹ 5 crores 18 lakhs and project report itself to ensure adequate stroage during summer. The Panchayath abandoned the scheme. The Committee issued a resolution to the effect that the land liable to be submerged will be recommends that viability of the project taken over. But till date the panchayath has not succeeded in taking over the should be ensured before commissioning land. Hence the construction of the weir could not be proceeded with. The only the scheme and directs to furnish the solution to overcome the situation is to utilize ldukki Dam Reservoir, the one and report of the Vandenmedu Panchayath the only available sustainable source of Idukki District. A proposal is under giving assurance to procure land for the consideration for the utilisation of already completed components. It is proposed project and the original project report of to have a comprehensive project with the source on the bank of ldukki Reservior covering 18 panchayths including Vandenmedu Panchayath. The project is indented to cover a population of 316100 out of 1108974 as per 2011 census in Idukki District. The MD, KWA has been instructed that the viability of the projects should be ensured before commissioning the schemes in future and the MD, KWA has given assurance in this regard. A Copy of the Original project report of WSS to Vandanmedu-Anakkara Village is attached as Annexure- I.

Additional Information sought on para 47

current status water supply scheme in Vandenmedu Panchayaths.

CARWSS to Vandanmedu and Anakkara Villages was sanctioned on The Committee wants to know the 12.03.1996 for Rs.518.98 Lakhs. The project envisaged coverage of of Vandanmedu and Anakkara Villages with potable water calculating 48250 Anakara and people. The components like well as Amayar, WTP, GLSRs and Pumping Mains of this water supply schemes are completed. The major component for the

source of this scheme was a RCC weir of height 5m. When the weir is constructed, an extent of 5 hectares of agricultural land will be submerged. KWA requested the panchayath several times to hand over the land. But the land could not be handed over by the Vandanmedu Panchayath authorities due to the protest of cardamom planters. Hence the weir was not constructed and the source "Amayar" dried up and is not adequate for a WSS. So, the scheme could not be completed and commissioned. As the source is inadequate, the only solution to overcome the situation is to utilize an alternate water source like Idukki Dam reservoir or Mullaperiyar Canal, the only available and sustainable sources of water nearby this Panchayath. But the implementation of a Water Supply Scheme using these sources exclusively for Vandanme33du and Anakkara Villages is not economical by considering the peculiar topography of project area, high altitudes with highly undulating terrains in Idukki District. Hence a comprehensive water supply schemes for covering 18 Panchayaths including Vandenmedu in Idukki district was proposed.

Now as part of "JAL JEEVAN MISSION", a new proposal for Vandenmedu, Chakkupallam, Karunapuram and Vandiperiyar Panchayaths by using the Mullapriyar reservoir as the source has been submitted and is included in the Agenda of 4<sup>th</sup> SLSSC. The proposed scheme is intended to provide FHTCs to all households of Vandenmedu and adjoining 3 panchayaths by utilizing feasible existing components under the scheme "CAR WSS to Vandenmedu and Anakkara Villages".

17	50	Water	The Committee opines that the water	KWA prepares project after proper survey and investigation. In most cases the
		Resources	authority should make genuine effort to	delay in completion of projects is due to the reasons beyond the control of KWA
			improve professionalism. The Committee	such as land availability, sanction from other Departments, etc. At present
			emphasizes the necessity of sufficient	complete Detailed Project Report is prepared before the commencement of
			study before preparing projects. It also	projects. KWA has prepared a Comprehensive District Plan (CDP) and priority
			recommends the cancellation of indefinite	has been given in planning projects based on the CDP. Priority has been given to
			projects and fix responsibility and	water scarce areas and also to distribution networks of those projects in which
			recover the amount from the officers	production components have been completed. At present Annual Work Plan is
			responsible.	prepared in which specific targets have been prepared for various activities such
				as water connection, revenue collection, project implementation, etc. In order to
				strengthen the project implementation activities, restructuring of head office has
				been completed and exclusive wing for Planning, Monitoring and Operations have
				been formed. A separate IT wing is also formed and various IT related activities
				are being taken up by that wing. Genuine efforts are being made to resolve the
				issues at various levels an33d to ensure benefits to the public. In such cases the
				cancellation of the projects will be considered after evaluating all the possible
				ways to materialise the Projects. Utilization of installed capacity is being given
				high priority. Profession33al NRW management, Customer friendly online new
				connection facility, payment of water bills, etc. Are being worked upon.
			Additional Information sought	As part of improving professionalism in KWA, the following measures were
			on para 50	implemented:-
			The Committee wants to know the	1. A web based project monitoring system was developed and being utilised
			current status of the measures taken on	for weekly review, updation of data, risk management etc.
			the recommendation of Committee to	2. Similarly, for the Water Supply Schemes being operated and maintained by

cancel indefinite projects, fix K	WA, maintenance works, their payment and the manpower engaged for
responsibility and recover the amount of	perations etc. are managed through out the State using a dedicated
from the officers responsible.	oftware viz. Monitoring Accounting & Reporting by Centralized HR system
(A)	MARCH).
3.	. For addressing public grievances, a call centre at the CCU buildings as well
as	s an information system helps a lot to improve the services to the public.
	As recommended by the Committee, before preparing the project sufficient
st	tudy on feasibility is done by PPD wing of KWA. Indefinite projects are being
sh	hort-closed by the competent authorities regularly and in all such cases,
de	efaulters are identified and penal measure are being taken.
Tr	hus, the recommendation of the Committee has been complied with.

## CHAPTER - II

## ACTION TAKEN STATEMENTS FURNISHED BY THE GOVERNMENT ON THE RECOMMENDATION OF THE COMMITTEE WHICH HAS BEEN ACCEPTED BY THE COMMITTEE WITH REMARKS

Sl.	Para	Department	Conclusions/Recommendations	Action Taken by the Government
No.	No.	Concerned		

(1)	(2)	(3)	(4)	(5)
1	48	Water	The Committee evaluates that the	Kerala Water Authority has taken proactive measures of curbing the Non-
		Resources	performance of the water authority is not	Revenue Water figures through pipe replacement, installation of bulk flow
			up to the mark. It directs that the	meters for measuring the quantity of water produced, measures for maximising
			Authority should locate spots where	billing, and has also taken necessary action for the formation of anti-water theft
			water loss from leakage, theft etc, takes	squads and leak detection and surveillance squads. The details are given below.
			place and take urgent steps to curb it.	
			Committee also suggests that for	1. Under the AMRUTH Scheme, Rs.146.75 Crores has been allocated for the
			carrying out proper water audit meters	renovation of water supply schemes. These works include the replacement of
			should be installed at all the main water	old and leaking pipelines.
			supply schemes.	2. Replacement of old and damaged pipelines are being planned in KIIFB schemes
				also, in which Rs.433.33 Crores has been allocated for pipe replacement.
				3. In addition to the above, funds have been allocated under State Plan 2016-17
				and 2017-18 for pipe replacements and the works are being arranged.
				A project to ensure 24X7 Water Supply in three
				cities-Thiruvananthapuram/Kochi/ Kozhikkode has been taken up with ADB
				Assistance. One of the 33objectives of the project is to reduce NRW to the
				National bench mark figure of 20%.
			Additional Information sought	As part of improving the water supply operational performance of KWA,
			on para 48	following actions have been taken:-
			The Committee evaluates that the	1. To locate the spots where water loss from leakage, theft etc. takes place,
			performance of the water authority is	a Non Revenue water and Anti water theft squad is functioning under the CE,
			not up to the mark. It directs that the	Central Region with the leadership of an Assistant Executive Engineer. A leak
			Authority should locate spots where	detection squad with minimum facilities is functioning under the Trivandrum

			water loss from the leakage, theft etc.	water scheme area. Though special facilities are not available under the
			takes place and take urgent steps to	remaining areas, leaks and thefts are being detected and rectified by general
			curb it. Committee also suggests that	surveillance regularly.
			for carrying out proper water and audit	2. For the urgent rectification of leaks detected, Blue Brigade is functioning
			meters should be installed at all the	under Trivandrum WS project in all other maintenance Divisions of KWA.
			main water supply schemes. The	Running contract are arranged for immediate leak rectification.
			Committee wants to know the current	3. For carrying our water audit, flow meters are installed at locations in main WS
			status of measure taken on the	projects throughout the State.
			recommendation.	
2	49	Water	The Committee recommends that the	In order to strengthen KWA, adequate financial and physical support are
		Resources	Kerala Water Authority should adhere to	essential. To improve the service, the present staff pattern is to be revised. A
			the prevailing water distribution system	lot of new projects have been commissioned and more are to be completed. But
			and impose methods to expand the	there is no change in the number of staff during last 30 years compared to the
			institution rather than switching over to	expansion in water supply coverage. This creates lot of issues in managing the
				system. All existing and ongoing water supply scheme require exhausitve field
			sources.	management, liaison with various agencies like Railway, PWD, NHAI, LSGDs, PCB,
				Factories and Boilers Department, Electrical Inspectorate, KSEB and finally the
				consumer management. The budget provision is also an issue in providing
				portable drinking water to the water scarce areas. KWA has already requested
				allocation of a portion of fund from 14 <sup>th</sup> Finance Commission grant of the local
				bodies for the maintenance of the water supply projects by KWA. However,
				KWA is striving to deliver better service with in the available facilities.
				· ·
				Prior to the announcement of JJM by Government of India, KWA was facing
			The Committee recommends that the	severe shortage of funds for installation or extension of distribution system all

the recommendation.

Kerala Water Authority should adhere to over the State and hence proposal for providing treated water to Grama the prevailing water distribution system Panchayath as a bulk consumer was agreed by KWA for a few Panchayaths in and impose methods to expand the the State. After the announcement of JJM, since sufficient funds are available, institution rather than switching over to KWA has explored the methods for expansion of the institution and bulk water bulk water system proposed by different supply to Panchayath are not considered now. Instead, KWA is proposing sources. The Committee wants to know completion of distribution systems in all Grama Panchayaths of the State so that the current status of measures taken on KWA will be able to provide quality assured potable water to all rural households in the State before 31st March 2024 and thereby Institutional arrangements to assure the quality of water thus applied, is also being arranged by KWA. Thus the recommendation of the committee is fully complied with.

#### Remarks:

- The committee suggested to invigorate the work of anti-theft squad in water authority. 1.
- The Committee suggested that schemes under Jal Jeevan Mission should be completed in time and if there is any hindrance occurs it should be intimated to the Committee.

E.Chandrasekharan

Chairperson Committee on Public Undertakings

Thiruvananthapuram 11.02.2025