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# OFFIC OF THE PPINCPAL ACCOUNTANT TEN GEnERAL SECOR AUDTH, UERALA, BRANCH: THRSSUR TSEDO 

## PH: 04872331402

## 0a III $\sqrt{4} / 12-406 / 2012-20 / 1$ <br> Dated: <br> 2013.

To The Oिröry offins Integrated Triba Dafelopinunt

Drigut Nilambas Malappurand Dist

for the above mentionea perion:
 Dix- of Ti: Tun so as to rasef this ottice not later than tour weaks trom whe receipt of the report. In this connection, a reference is invited to Articde 64 of of the Kerain financial Code Voli impressing upon the essential need for fumishing complete repties to the ofifations expeditiousfy.
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Report topwarieat to The Divectur,
w Sekeduled Divibe Derribipmunt DepistimutThiver moundapiprams For intormation and necessary action.

REPORT ON THE LOCAL AUDIT OF THE ACCOUNTS ANO
RECORDS OF THE PROIECT OFFICR, INTEGRATED TRIBAL
DEVELOPMENT PROIECT, NILANBUR, MALAPPURAMI DISTRICT FOR THE PERIOD 1.1.2009 TO 28.2.2013

## Part

## A. Introductory

The local audit was conducted from 4.3.2013 to 7.3.2013.
Smt. K.A.Jessy Mol is the Project Officer at the time of audit.
Total establishment expenditure of the office during 2011-12 was
Rs. 219.83 lakh against contingent charges of Rs. 496.11 lakh.
Departmental audit of the accounts of the office was last conducted by the Directorate of ST Development in $10 / 2011$ covering the period 1.4 .2008 to $31: 32011$.
B. Outstanding paras in the previous inspection reports

## C. Persistent irregularities

Nil

## Part II

## A. Maior irrequiarities

Nil

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## 0

in this connection the following observations are made：－
1．KMSS had not submitted statement of accounts together with vouchers in original to the Project Officer．ITDP so far （3／2013）．They have only submitter unattested photocopies of vouchers for the following amounts in 2 lots which are not approved by the Project Officer so for．
a）Rs．5，23，273．50
b）Rs． $3,35,234,50$
2．In G．O．（Rt）No．370／2011／SCSTDD dated 31．3．2011．
Government accorded sanction during the next year of 2010－11 for a revised scheme of Rs． $12,53,931 /$－as pait of the proiect．In the G．O．cited nature of the expenses to be met out of this amount and how those items would done tail into the project are not specified．Original vouchers for this amount are also not furnished by KMSS even though the amount specified in the GO dated 31.3 .2011 was released by the Project Officer to KInSS on 25．7．2011．A bunch of unattested photocopies of vouchers stated to be for this amount is submitted by KMSS．The Propent Officer ITDP has not verified and passed the vouchers as he is not aware of the nature of expenses to be incurred out of this amount．The Project Officer，at the same time，has not so far ascertained the details of the revised scheme from higher authorities or from the TRD Mission Head Quarters．

3．As per G．O．dated 1．3．2010，the list of PTG beneficiaries in 27 hamlets prepared by KMSS would be first jointiy verified by Departmental and KMSS personnel and funds would be released

monthly on veritication by the Project Officer. ITDP. Nitambur and after submission of expenditure statement by KMSS. No such list of beneficiaries is furnished by KMASS and no joint verification there of is undertaken. Moreover the funds were released in 3 instalments with a time gap of 6-7 months in between each instalments without obtaining the expenditure statement from KMSS.
4. Provision to turnish audited statement of accounts of KMSS is - not specified in the Govt. order.
5. Department has not so far passed the expenditure youchers and not conducted any interim spot inspection or verification of the activities under taken of KMSS.
6. The future course of action proposed by the department in implementing the scheme further may be clarfied especially when another project is implemented departmentally out of the $13^{\text {th }}$ Finance Commission Award Fund during the period January 2011 - March 2015.

When the observations cited were communicated to the Project Officer through a local audit memo for eliciting clarification, only an interim reply was furnished by the Project Officer.
11. Xill Finance Commission Award for comprehensive Development Plan for Primitive Tribal Grouns pYGs of the State-Rs. 148 crore

The XIII Finance Commission has awarded an approved project for the upliftment of Particularly Vunerable Tribal Groups

in the State for a total estimated cost of R's. 148 crore. Government in GO(MS) 5/2011/SCSTDO dated 14.1.2011 accorded administrative sanction for the proiect at a cost of Fs. 148.52 crore under the head of account 2225-02-800-21-X11 F.C Award (Plan), the project period being January 2011 to March 2015.

For smooth implementation of the scheme 6 sectorai officers were appointed regionwise for the entire state (order No. E118844/2011 dated 20.12.2011) by the Director, ST Development. He has released Rs. 6 crore as first installment (Order No.B2626/12 dated 2.3.2012) for transfer credit to the TSB Account of the Project Officer/Tribal Development Officer concerned @ Rs. 1 crore each. The share of Project Officer, Nilambur for RS: 1 crore was drawn in contingent bill No. $349 / 11-12$ dated 31.32012 by transfer credit to TSB Account No. 3405 with Sub Treasury. Nilambur.

In this connection the following observations are made. Information sought for below may also be furnished:-

1. 26 months have elapsed out of the total project period of 51 months from $1 / 11$ to $3 / 15$. However the entire amount of Rs. 1 crore remained to be parked in the TSB Account as in 3/2013. Specific reasons for non-utilization of the sanctioned amounts may be stated to Audit.

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II. Delav in receint of acouittances of lumnsum arant and

## monthly stipend

Lumpsum grant and monthly stipend are paid to ST students at the following rates.

Lumpsum grant (Rs) Monthiv stipend (fs.)
L.P. 250 100
U.P

500
125
High School :
750 150

The L.S grant and monthly stipend are disbursed to the students through the HMS of the schools concerned.

Audit noticed that acquitances for the years 2010-11 and 2011-12 are yet to be received from many schools as noted below:-

Details are given in Annexure

| Year | Total | Acquittance pending receipt |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | paid (Rs.) | (1) |  |  |  |
|  |  | schools | (Rs) | (Rs.) | (Rs) |
| 2010-11 | 18,64,600 | 82 | 66, 67 | 2,30,275 | 2,67,245 |
|  |  |  | 0 |  |  |
| 2011-12 | 20,17,300 | 64 | 1,98, | 2,23,030 | 4,81,405 |
|  |  |  | 405 |  |  |
| Total | 38,81,900 | 126 | 2,65, | 5,23,365 | 7,88,740 |
|  |  |  |  |  |  |

The data on pending acquittances for the period prior to 2010-11
are not readily available worth officer clarified that all pending

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acquittiances upto 2011-12 would be surveyed and action taken to zget them from the H.Ms of the schools Concerned. Particulars there of are awaited.
 non-regularization of excess drawals

1. ShriK.Narayanan commenced his regular service in the ST Development Department as LD Clerk on 17.7.2004. Prior to that he had regular service as "Amin" in the dudiciary Department. His pay in the scale of Rs. 5250-8390 was fixed in correctity at Rs. 6080\%- (instead of Rs. 5790) as on 1.11.2004 with date of next increment on 1.11.2005.
2. Sri. Narayanan was promoted on UWClerk as on 7.42007 and his pay was fixed at Rs. 6680/- (Rs. 6680-10790). But a refixation not allowable under para 49 of the pay revision order was allowed to him and his pay was incorrectly fixed w.e.f. 1.11.2007 with subsequent increments on 111.2008 and so on.
3. The discrepancy in fixation of pay as noted was however. halled with effect from 1.7.2009 whenisispay was revised as per 2009 General pay revision order at the minimum of the scale of pay ie. At Rs. 13210 (Rs. 13210-22360).
4. Eventhough orders have been passed regularizing the incorrect fixation of pay. excess drawals due to the incorrent fixation remains to be assessed and recovered.

In reply to a local audit memo, the prolect Director assured to get the excess drawals recovered. Particulars therenf
together with a "Due and Drawn" statement may be forwarded to audit.
V. Discrepancies in the Service Records and fixation of pay of Smt. Lissy Joseph, Cook

Smt. Lissy Joseph was appointed as Cook with effect from 16.1999. On verification of her service book the following discrepancies, were noticed.

1. She was granted her annual increments of pay regularly from 1.6:2000 onwards. She is also granted 8 years Time Bound Higher Grade with effect from 26.1.2008. But there is no entry in the $S B$ to the effect that her period of probation of has been declared to have been successfully completed.
2. While working as Cook at Post Miatric tiostel, Nilambur, she was suspended from service w.e.f. 22.6 .2000 vide order No.A2123/00 of the Project Officer, ITDP, Nilambur, vide order of even number dated 12.7.2000, she was re-instated into service and posted to the same post matric hostel vide order dated 18.7.2000. But the date of re-instalment is not recorded in the S5. In the columns of "History of service" the period of suspension is not recorded and her pay is regulated as if she was not under suspension. As per the Pay bill register and Acquittance Register, only 8 days salary for the month of dune 2000 is withheld. The file relating to displinary proceedings was not made available to audit. Her period of susnension may be

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 Div- of $5 T$. T $\mathrm{v} n \mathrm{n}$...... so as to reach this ontica not later than tour weeks trom the receipt of the report in this connetion, a reference is invited to Atide 6 of of of the herala finanal Code volit impressing upon the essential need for fuminhtg complete reptes to the oblection expeditiousiy.




Feceipt of the documents mavikindy be acknowhedged.


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Smt. K.A. Jessy Mol is the Project Officer at the time of audit. Total establishment expenditure of the office during 2011-12 was Rs. 219.83 lakh against contingent charges of Rs. 496.11 lakh.

Departmental audit of the accounts of the oftice was last conducted by the Directorate of ST Development in 10/2011 covering the period 1.4 .2008 to 31.3 .2011.
B. Outstanding paras in the previous inspection reports

## C. Persistent irregularities

Nil

## PartII

A. Major irreqularities

Nil

## B. Important irreqularities

1. Proiect for conduct of liyelihood activities under
conservation cum Development Plan for particularty vulnerable Tribal Groups in Nilambur Taluk - 2009-10

As recommended by the State Level Working Groups in its meeting dated 15.2.2010. Government had accorded administrative sanction (G.O. (R.) No. 262/2010/SCSTDD dated 1.3.10) for implementation of the project for conduct of livelinood activities under the Conservation cum Development Plan for Particularly Vulnerable Tribal Groups in 27 settlements of Nilambur Taluk at a total cost of Rs. 56,92,775i- The project proposal was originally put forth to Government by a NonGovernment organization named Kerala Mahila Samakhya Society (KMSS). As per the Govt. order. the project was to be implemented through KMSS.

The Tribal Resettlement and Development Mission Chief released the entire amount of Rs. $56,92,775 /$ - by cheque No. SB/EK/O405426 to the Project Officer, ITDP, Nilambur in $5 / 2010$. The Project officer deposited the amount in TSB Account No. 3405 with Sub Treasury, Nilambur on 18.5.2010. The Project Officer, ITDP, Nilambur released the following amounts to KMSS by way of cheques on the dates noted.
25.5.2010 - Rs. 5;00,000 as advance
25.11.2010 Rs. 3,77,000 ( $1^{\text {st }}$ installment)
25.7.2011 Rs, 12,53,931 ( $2^{\text {nd }}$ installment)

3
in this connection the following observations are made:-

1. KMSS had not submitted statement of accounts together with vouchers in original to the Project Oficer, ITDP so far (3/2013). They have only submitted unattested photocopies of vouchers for the following amounts in 2 lots which are not approved by the Project Officer so far.
a) Rs. 5,23,273.50
b) Rs. $3,35,234,50$
2. In G.O. (Rt) No.370/2011/SCSTDD dated 31.3.2011. Government accorded sanction during the next year of 2010-11 for a revised scheme of Rs. 12,53,931/- as part of the project. In the G.O. cited nature of the expenses to be met out of this amount and, how those items would done tail into the project are not specified. Original vouchers for this amount are also not furnished by KMSS even though the amount specified in the GO dated 31.3 .2011 was released by the Project Officer to KMSS on 25.7.2011. A bunch of unattested photocopies of vouchers stated to be for this amount is submited by KMSS. The Proiect Officer ITDP has not verified and passed the vouchers as he is not aware of the nature of expenses to be incurred out of this amount. The Project Officer, at the same time. has not so far ascertained the details of the revised scheme from higher authorities or from the TRD Mission Head Quarters.
3. As per G.O. dated 1.3.2010, the list of PTG beneficiaries in 27 hamlets prepared by KMSS would be first iointly verified by Departmental and KMSS personnel and funds would be released
monthly on verification by the Project Officer, ITDP, Nifambur and after submission of expenditure statement by Kiss. No such list of beneficiaries is furnished by KMSS and no joint verification there of is undertaken. Moreover the funds were released in 3 instalments with a time gap of 6-7 months in between each instalments without obtaining the expenditure statement from MSS.
4. Provision to furnish audited statement of accounts of KMSS is - " not specified in the Govt. order.
5. Department has not so far passed the expenditure vouchers and not conducted any interim spot inspection or verification of the activities under taken of KMSS.
6. The future course of action proposed by the department in implementing the scheme further may be clarified especially when another project is implemented departmentally out of the $13^{\text {th }}$ Finance Commission Award Fund during the period January 2011 - March 2015.

When the observations cited were communicated to the Project Officer through a local audit memo for eliciting clarification. only an interim reply was furnished by the Project Officer.

## State -Rs. 148 crore

The XIII Finance Commission has awarded an approved project for the upliftment of Particularly Vulnerable Tribal Groups
in the State for a total estimated cost of F ． 148 crore． Government in GO（MS） $512011 / \mathrm{SCSTDO}$ dated 14.1 .2011 accorded administrative sanction for the project at a cost of Res． 148.52 crore under the head of account $2225-02-800-21-X 11$ F．C Award（Plan），the project period being January 2011 to March 2015.

For smooth implementation of the scheme 6 sectorai officers were appointed regionwise for the entire state（order No．E1－ 18844／2011 dated 20．12．2011）by the Director，ST Development． He has released Rs． 6 crore as first installment（Order No．B2－ 626／12 dated 2．3．2012）for transfer credit to the TSB Account of the Project Officer／Tribal Development Officer concerned＠Rs． 1 crore each．The share of Project Officer．Nilambur for Rs； 1 crove was drawn in contingent bill No．349／11－12 dated 31．3．2012 by transfer credit to TSB Account No 3405 with Sub Treasury． Nilambur．

In this connection the following observations are made． Information sought for below may also be furnished：－ 1． 26 months have elapsed out of the total project period of 51 months from $1 / 11$ to $3 / 15$ ．However the entire amount of Rs． 1 crore remained to be parked in the TSB Account as in $3 / 2013$ ．Specific reasons for non－utilization of the sanctioned amounts may be stated to Audit．

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Audit noticed that acquittances for the years 2010-11 and 2011-12 are yet to be received from many schools as noted below:-

Details are given in Annexure

| Year | Total LSG/Mi.S paid (Rs.) | Acquittance pending reeipt |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | No. of schools | $\begin{aligned} & \text { LSG } \\ & \text { (Rs) } \end{aligned}$ | $\begin{aligned} & \text { MS } \\ & \text { (Rs) } \end{aligned}$ | Total (Rs.) |
| 2010-11 | 18,64,600 | 62 | $\begin{aligned} & 60,37 \\ & 0 \end{aligned}$ | 2,30,275 | 2,37,245 |
| 2011-12 | 20,17,300 | 64 | $\begin{aligned} & 1,08 \\ & 405 \end{aligned}$ | 2,03,090 | 4,91,495 |
| Total | 38,81:900 | 126 | $\begin{aligned} & 2,65 \\ & 375 \end{aligned}$ | 5,23,365 | 7,88,740 |

The data on pending acquittances for the period prior to 2010-11 are not readily available worth officer clarified that all pending
acquittances upto 2011-12 would be surveyed and action taken to get them from the HMs of the schools Concerned. Particulars there of are awaited.


## non-regularization of excess drawals

1. ShriK.Narayanan commenced his regular service in the ST Development Department as LD Clerk on 17.7.2004. Prior to that he had regular service as "Amin" in the Judiciary Department. His pay in the scale of Rs. 5250-8390 was fixed in correctly at Rs. 6080/- (instead of Rs. 5790) as on 1.11 .2004 with date of next increment on 1.11.2005.
2. Sri. Narayanan was promoted on UD.Clerk as on 7.4 .2007 and his pay was fixed at Rs. 6680/- (Rs. 6680-10790). But a refixation not allowable under para 49 of the pay revisionorder was allowed to him and his pay was incorrectly fixed w.e.f. 1.11.2007 with subsequent increments on 111.2008 and so on.
3. The discrepancy in fixation of pay as noted was however. halted with effect from 1.7.2009 when his pay was revised as per 2009 General pay revision order at the minimum of the scale of pay ie. At Rs. 13210 (Rs. 13210-22360).
4. Eventhough orders have been passed regularizing the incorrect fixation of pay, excess drawals due to the incorrect fixation remains to be assessed and recoveren.

In reply to a local audit memo, the project Director assured to get the excess drawals recovered. Particulars thereot
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Smt. Lissy Joseph was appointed as Cook with effect from 1.6.1999. On verification of her service book the following discrepancies , were noticed.

1. She was granted her annual increments of pay regularly from 1.6:2000 onwards. She is also granted 8 years Time Bound Higher Grade with effect from 26.1.2008. But there is no entry in the SB to the effect that her period of probation of has been declared to have been successfully completed.
2. While working as Cook at Post Matric Hostel, Nilambur, she was suspended from service wie.f. 226.2000 vide order NoA2123/00 of the Project Officer, MDP. Nilambur. vide order of even number dated 12.7.2000, she was re-instated into service and posted to the same post matric hostel vide order dated 18.7.2000. But the date of re-instalment is not recorded in the 5 s . In the columns of "History of service" the period of suspension is not recorded and her pay is regulated as if she was not under suspension. As per the Pay bill register and Acquittance Register, only 8 days salary for the month of June 2000 is withheld. The file relating to displinary proceedings was not made available to audit. Her period of suspension may be
assessed and regulated. Her pay and leave entitlements may also be regulated accordingly under intimation to audit.
3. She was on leave without allowances for the foltowing spells:-
1.2.2005 to 28.2 .2005
1.7.2005 to 31.7.2005
11.6 .2005 to 30.6 .2005

As per 2006 General Pay Revision order her pay was fued at Rs. 5120 - w.e.t. 18.2004 in the scale of pey of Rs. 4800 -100-4400-110-4510-120-4990-130-5510-140-5930 and subsequent increments authorized with effect from $1.8 .2 .2005,1.8 .2006 \&$ 1.8.2007 without excluding the LWA period.

The case may be re-examined and excess drawals regularized after regulatory the pay correctly.

The Project officer furnished only an interim reply to the audit memo issued iocally.

## V1. Non-declaration probation

Sri. Rajan PC. (Date of bith: 15.1.1970) was appointed as watchman in the Fisheries Department on 14.8 .1995 and was transferred to ITDP, Nilambur we.t. 16.1996. He is granted increments regularly from 1.7 .1996 onwards. He is further granted ratio promotion in the last grade service w.e.f. 22.12.2003. At present (3/2013) he is drawing basic pay of Rs. 12880/- in the scale of pay of Rs. 8730-13540.

Audit noticed that orders have not so far been passed to the effect that Sri. Rajan has successfully completed his period of probation. The omission on the past of the Project Director in timely declaration of probation of a scheduled Tribe employee is brought to notice.

When the issue was highly cited through a local audit memo, the project Director replied that the omission would be supplied under intimation to audit.

Vil. Internal Control
The following were the weaknesses noticed by audit in the system of internal control:-

1. The cash balance in the Project Office was verified at the instance of audit. The opening cash book balance as on 4.3.2013 was Rs. 8,74.4681- against the physical balance of Rs. 8,51,068/- The difference of Rs. 23,400\%- amounted to temporary advances to staff for fuel purchase etc. which were supported by hand receipt dated $3 / 12,5 / 12, .6 / 12$ and $4 / 12$ to 6/13. Non-adjustment of temporary advances of such long duration without routing though cash book is brought to notice.
2. Rush of expenditure at the fag end of the year to wood lapse of funds is a recurring feature in the project office as disclosed in our earlier reports. As on 31.3 .2012 alone, the drawals from treasury amounted to Rs. 65.19 lakh (Annexure i) for contingent charges against a total contingent charges amount of Rs. 365.05 lakh for the year 2011-12.
3. Delay in remittance of moneys receiver into treasury was noticed. A few illustrative instances are given below:-

4. Register of LPC issued/Received is not maintained
5. There are 10 Pre-matric Hostels run by the project office -3 for girls and 7 for boys. For about 2 years wardens of all the hostels are not regular hands, but are daily wage hands.

The weaknesses may be properly addressed to get the system streamlined.


| SL NO | PERIOD | PAGE NO | REMEDY REPORT |
| :--- | :--- | :--- | :--- |
| 1 | 01.01 .09 TO 28.02.2013 | 1 TO 23 | PNO 1 TO 5 |
| 2 | 01.03 .14 TO 28.02.15 | 24 TO 29 | PNO 1 TO 38 |
| 3 | 01.02 .16 TO 31.12.16 | 30 TO 35 | REMEDY REPORT NOT <br> SUBMITTED |
| 4 | 01.01 .17 TO 31.10.17 | 36 TO 45 | REMEDY REPORT NOT <br> SUBMITTED |
| 5 | 01.11 .17 TO 31.10.19 | 46 TO 70 | PNO 1 TO 2 |
| 6 | 01.11 .19 TO 31.07.2021 | 71 TO 96 | REMEDY REPORT NOT <br> SUBMITTED |

AG NOT CONDUCTED INSPECTION FOR THE PERIOD 01.03.15 TO 31.01.16
SUMMARY OF INTERNAL AUDIT REPORTS

| SL NO | PERIOD | PAGE NO | REMEDY REPORT |
| :--- | :--- | :--- | :--- |
| 1 | 01.04 .11 TO 31.03.14 | 1 TO 40 | NOT SUBMITTED COMPLETELY |
| 2 | 01.04 .2014 TO 31.03.16 | 1 TO 25 | NOT SUBMITTED |
| 3 |  |  |  |
| 4 |  |  |  |
| 5 |  |  |  |
| 6 |  |  |  |

INTERNAL AUDIT HAS NOT BEEN CONDUCTED AFTER 2016



Sub: Inspection report on the accounts and registers of your office for the period from 01.03.2014 to 28.02.2015.

I am forwarding herewith the report on the audit of the accounts and registers of your office for the period from 01.03.2014 to 28.02.2015. and request you to furnish your reply though The Director, Scheduled Tribe Development Department, Trivandrum. so as to reach this office not later than four weeks from the receipt of the report. In this connection, a reference is invited to Article 63@ of the Kerala Financial Code Vol. 1 impressing upon the essential need for furnishing complete replies to the objections expeditiously.

The report has been prepared on the basis of information furnished and made available by the auditee. The office of the Principal Accountant General ( $G \& S S A$ ), Kerala disclaims any responsibility for any misinformation and or non information on the part of audited.

Receipt of the document may kindly be acknowledged.
Yours Faithfully,

For Deputy Accountant General (SGS III)
Copy of the letter with copy of the report forwarded to,

## The Director, <br> Scheduled Tribe Development Department, Trivandrum.

For information and necessary action,


For Deputy Accountant General (SGS III)


# REPORT ON THE LOCAL AUDIT OF THE ACCOUNTS INTEGRATED TRIBAL DEVELOPMENT PROJECT, NILAMBUR, MALAPPURAM FOR THE PERIOD <br> 01.03.2014 TO 28.02.2015 

## PART-I

## A. Introductory.

The local audit was conducted from 25.03.2015 to 28.03.2015. Sri. P Vijayakumar was the project Officer at the time of audit.

Departmental inspection was last conducted by the Director, ST Nev. Dept. from 11.11.2014 to 15.11.2014 covering the period 01.04.2011 to 31.03.2014.
B. Outstanding paras in the previous Inspection Report.

| SI NO | IR Number | Paras |
| :---: | :--- | :--- |
| 1 | OA(HQ)II/IV/12-1119/08-09 | Part IIB-IV |
| 2 | OA(HQ)II/IV/12-426/12-13 | Part IIB-I to VI |
| 3 | OA(HQ)IV/II/12-234/13-14 | Part IIB-I to IX,XI,XII,XIII |

## PART-II

## B. Important Irregularities.

## (1) Non adjustment of unpaid balance amount.

amounts an perusal of the acquittance registers of ST promoters it was noticed that several unpaid
(f) amounts were not seen remitted back in to the neither Treasury nor forms part of the cash balance.

| SI No | CB No | Amount Drawn | Date of Encashment | Unpaid Balance |
| :---: | :---: | :---: | :---: | :---: |
| 1 | $165 / 13-14$ | 187097 | 12.09 .13 | 5903 |
| 2 | $215 / 13-14$ | 185767 | 10.10 .13 | 8218 |
| 3 | $256 / 13-14$ | 190968 | 08.11 .13 | 13580 |
| 4 | $304 / 13-14$ | 188000 | 12.12 .13 | 4500 |
| 5 | $332 / 13-14$ | 149596 | 07.01 .14 | 726 |
| 6 | $411 / 13-14$ | 173786 | 14.03 .14 | 4000 |
| 7 | $488 / 13-14$ | 179063 | 03.03 .14 | 903 |
| 8 | $27 / 14-15$ | 187367 | 16.05 .14 | 4017 |
|  |  |  | 41847 |  |

To an audit enquiry in this regard the Project officer did not furnished any replies. The officer in charge also could not explain whether the amounts were remitted back and any supporting document thereof not produced. All the amounts/balances remaining unpaid may be got refunded and certificate of complete disbursement recorded.

## II) Non execution of works/Non furnishing of USs.

The following amounts were transferred to various agencies for different works. But the works were not completed and utilization certificate together with balance unutilized amounts were not furnished so far.

| SI No | Paid To | Date | Amount(Rs) | Purpose |
| :---: | :--- | :--- | :--- | :--- |
| 1 | Kerala Water <br> authority (KWA) | 17.10 .13 | 9746000 | Water Supply Scheme E.5814/12 |


| 2 | KWA | 20.12 .13 | 2330000 | E.5814/12 |
| :---: | :--- | :--- | :--- | :--- |
| 3 | KWA | 20.03 .14 | 2300000 | Cholara Colony Water supply Scheme |
| 4 | Mampad GP | 20.03 .14 | 1000000 | Veettikunnu colony water supply scheme |
| 5 | Edavanna GP | 20.03 .14 | 800000 | Brandy Veembumkuzhy colony water <br> supply scheme |
| 6 | Chungathara GP | 20.03 .14 | 600000 | Concreting road Kotteppadam colony |
| 7 | PWD Bldgs, Mgm | 23.05 .13 | 507000 | Maintenance of IGMMRS |
| 8 | As Above | 27.03 .13 | 62000 | Maintenance of PMH Pothukallu |
| 9 | As Above | 27.03 .13 | 95000 | Maintenance of PMH Mampad |
| 10 | As Above | 27.03 .13 | 245000 | Maintenance of PMH Nilambur |
| 11 | As Above | 27.03 .13 | 306000 | Maintenance of PMH Manimooli |
| 12 | As Above | 27.03 .13 | 235000 | Maintenance of PMH Pothukallu |

Non completion of the works by the above Agencies/Departments is brought to notice during local audit. Follow up action may be taken to get the works completed and particulars of receipt of utilization certificates intimated.
III) TRDM-Non utilization of funds released for the development of Particularly Vulnerable Tribal Groups.

Govt. in $\mathrm{GO}(\mathrm{Ms}) 39 / 2011 / \mathrm{SCSTDD}$ de 19.03 .2011 accorded, administrative sanction for implementation of various schemes for the PVTG, Utilizing the budget provision of Rs. 11.55 Crores under $13^{\text {th }}$ Finance Commission award during 2011-12. The Director of Scheduled Tribe vide proceeding No.B2-626/12 Lt 02.03.2012 approved the release of Rs. 600 lakh and the amount was transfer credit to the TSB A/c of five Project Officers @ Rs. 100 lakh each including Nilambur.

The above amount was credited in the TSB A/c No. 3405 (Joint A/c Dist Collector and Project Officer, ITDP Nilambur) on 03.05.2012. Amount was retained in the TSB A/c Till 12.08.2013 (15 Months) without any use. Later in Proceedings No.B2-626/2012 dit 05.08.2013 Director of ST Development issued orders for crediting the above amount to the non-interest bearing TSB A/c of the Team Leader PVTG team at KIRTADS, Kozhikode. Cheque for the above amount of Rs. 100 lakh was issued on 30.08.2013.

The Project Officer has sought clarification from the Director for releasing the accrued interest on the above amount of Rs. 1 crore, from 30.05 .2012 to 30.08 .2013 , Rs. $566665 /$ - also to the Team Leader. But no reply was received so far. The Project Officer is not informed of the utilization of the amount, by the team leader, even though repeated letters were sent for the details of utilization. As such the amount of assistance of Rs. 100 lakh drawn in march 2012 still remain unutilized.
IV) Gotrasarathi-Release of excessive funds consequent non-utilization.

An amount of Rs. 18 lakhs was sanctioned to ITDP, Nilambur under the scheme for 2013-14 for the transportation of students from their residence to schools. Out of this, an amount of Rs. 6 Lakh was drawn vide CB No.314/13-14 on 27.12.2013 and Rs. 5 Lakh was given to TEO, Nilambur and Rs. 1 Lakh to TEO, Edavanna. The expenditure incurred, out of the amounts by TEO, Nilambur and TEO, Edavanna were Rs.112840/- and Rs.42600/- respectively. An amount of Rs.387160/- and Rs.57400/-
were retained by these officers without remitting back to Govt. A/c. Even for the amount said to be utilized, no UC/Vouchers in support thereof were furnished, even though repeatedly called for by the ITDP Project officer.

The unutilized portion of the allotment Rs. 11 lakh and Rs. 1 Lakh were surrendered by the ITDP project officer, Nilambur in Feb/Mar 2014. Thus, the formulation of schemes without ascertaining the financial requirement has resulted in utilization of budget allotment of less than $10 \%$ and surrender / retention of balance amounts with implementing officers. The position is brought to notice during local audit. It was replied that necessary direction has been issued to refund the balance amount.

## V) Non-completion of houses by beneficiaries after receiving installments of assistance.

* The funds for construction of houses by beneficiaries were released in 4 installments. A perusal of the stages of construction of houses from 2006-07 onwards revealed that a large number of beneficiaries have not completed the constriction after receiving installiments of assistances as follows.

| Year | Total Houses | Completed | Stage 1 | Stage 2 | Stage 3 |
| :--- | :---: | :---: | :---: | :---: | :---: |
| $2006-07$ | 10 | 8 | 0 | 0 | 2 |
| $2007-08$ |  |  | 0 |  |  |
| Corpus Fund | 13 | 9 | 0 | 0 | 4 |
| Housing(P) | 9 | 7 | 0 | 1 | 1 |
| $2008-09$ | 17 | 15 | 0 | 0 | 2 |
| $2009-10$ | 113 | 65 | 11 | 1 | 36 |
| $2010-11$ | 112 | 50 | 22 | 10 | 30 |
| $2011-12$ | 48 | 31 | 3 | 3 | 11 |
| $2012-13$ | 31 | 17 | 0 | 3 | 11 |
| $2013-14$ | 50 | 10 | 3 | 14 | 23 |
| $2014-15$ | 100 | Nil | - | - | - |

The non-completion of houses by beneficiaries results in non-achievement of the benefit of the scheme to the tribal people. Action taken for the completion of houses by the beneficiaries may be intimated.
VI) Construction of houses for Scheduled Tribes through Local Bodies-Non-execution of works.

1) Karulai Grama Panchayat. An amount of Rs. 9 Lakh for construction of 10 houses for primitive Tribal Groups@ Rs.90000/- each were released to Karulai GP in 2006-07. The Panchayat deposited the amount in their own fund and utilized for some other purposes. Later the Panchayat authorities expressed their inability to undertake the work in the above rate ie @ Rs.90000/- as the site for the construction of houses is in remote forest area.

The present available fund with the Panchayat is Rs.1096149/- (including interest on Rs. 9 lakh upto 10.06.13). Based on the request of the Panchayat for enhanced amount for construction © Rs. $250000 /$ - per house Govt. in $\mathrm{GO}(\mathrm{Ms}) .1444 / 14 /$ SFD dt 27.08 .2014 accorded sanction for release of Rs. 16 lakh as additional fund. The Project director, ITDP in proceeding No. E-307/2007 dt 12.01.2015

Weed proceedings for release of the fund. However, the Panchayat is not willing to receive the amount and execute the work. The non-construction of houses by the Panchayat and retention of fund of Rs. 9 lakh for 8 years is brought to notice.
2) Thazhekodu Gram Panchayat. During 2009-10 construction of 11 houses for Primitive tribal groups was sanctioned under CCD (Plan) and the scheme was to be implemented through the Thazhekodu GP. The assistance was @ Rs.1.5 lakh per house, and the $1^{\text {st }}$ installment @ $15 \%$ ie Rs.22500/- for 11 houses Rs.247500/- released on 03.07 .2010 to the GP. No work was executed by the Panchayat and subsequent installments not released. As the work was not started, the amount is held with the Panchayat for the last 5 years without any use to the beneficiaries.
3) Chaliyar Gama Panchayat. An amount of Rs. 55 lakh was paid to Chaliyat GP in two installments @ Rs.27.5 Lakh on 25.02 .2011 and 22.03 .2013 respectively for construction of 22 houses under Ambumala Special Package. Even though 4 years have elapsed, none of the houses were completed. It was told that 17 houses have reached roof level and, in three cases roof slab was completed. The non-completion of the houses, retention of amounts with GP for prolonged period without utilization and consequent denial of dwelling facilities for the poor tribal's is brought to notice.

## VII) Huge Cash balance retained in Office.

It was seen that huge amount of cash is being kept in office amounting to more than 10 lakh which included amounts withdrawn long back and not disbursed/remitted back to Govt., yet. It includes Rs. $2400 /$-retained as Head office cash without being put to any use during the entire audit period. It also includes more than Rs.8000/- withdrawn during last financial year, 2013-14. Torn notes for Rs.1500/- are also retained in office.

Large numbers of DDs which have been drawn years ago were also retained without being disbursed yet. They include DDs for Rs.33175/- relating to 2012-13, Rs.1659988/- worth of DDs relating to 2013-14 etc. All the unpaid cash balances and long pending DDs may be disbursed/ remitted back to Govt. at the earliest. The office is functioning in a rented building and the retention of huge amount of money in office is unsafe.

It was also noted that the monthly Abstract of cash Balance has not been prepared for the last two months. This lapse is serious considering that the balance for the last 2 months is nearly one and half crore worth of cash and DDs relating to 2 previous financial years. The non preparation of monthly abstract is brought to notice.

## VIII) Erroneous fixation of Pay.

Sit Lissy Joseph, Cook at PMH for girls at Nilambur, joined as PTS on 28.01.1994. The incumbent was promoted as cook for a short spell of 16 days in 1998 (from 01.10.1998 to 16.10.1998) and again reverted as PTS. From 01.06.1999 she was again promoted as cook. She opted the date
01.07.2009 to come over to the revised pay scale as per PR 09 and her pay on that date was fixed as Rs.11320/-(8730-13540). This was fixed on the basis of weightage calculated for a total number of 10 completed years of service. But the incumbent had taken LWA w/o MC in different spells for a total period of 234 days during her service before 01.07 .2009 (She was granted 8 year HG only on 25.01.2008). Hence on 01.07 .2009 pay fixation the weightage could be calculated only on 9 completed years of service and the pay fixed comes to Rs.11020/- only. This will affect the subsequent increments on $01.07 .10,01.07 .11,01.07 .12,01.07 .13,01.07 .14$. The above fixation may be reviewed and excess payment, if any, may be regularized under intimation to audit.

## IX) Disbursement of Lumpsum grant-Non receipt of acquittance.

Acquittances in support of distribution of Lumpsum grant to ST students studying in schools are yet to be received from the schools as detailed below.

| Period | No of schools to <br> Lumpsum grant distributed | No of schools from which <br> acquittance was not obtained |
| :--- | :---: | :---: |
| $2011-12$ | 210 | 1 |
| $2012-13$ | 213 | 63 |
| $2013-14$ | 203 | 84 |
| $2014-15$ | 198 | 39 |

Action may be taken for the receipt of the acquittances from all the institutions and the progress intimated to audit.

## X) Internal Control.

Even though 5 new centrally numbered TR 5 Receipt Books are retained in office with the Book Cf. No No. 05071 being used at present, no Stock Register for TR 5 Receipt book is maintained.

Rs.25000/-was paid on 23.10 .2014 for reimbursement of fuel charges of Dept. vehicle but vouchers for Rs.5500/- was not seen attached with the concerned contingent bill. The missing vouchers may be traced out and attached to the bill or the amount may be recovered early under intimation to audit.

Spending money on office expenses, treatment assistance etc. prior to the allocation of fund and keeping temporary receipts for such expenses in office till the availability of necessary fund is not in order and should be discontinued. The office retains temporary receipts for a total amount of more than one lakh.


## OFFICE OF THE PRINCIPAL ACCOUNTANT GENERAL (G\&SSA)

## KERALA, Br. THRISSUR

PHONE: 0487-2331402
FAX : 0487-2325898

No. OA(HQ)IV/II/12-210/16-17/859
To
The Project Officer, ITDP, Nilambur, Malappuran'Dt.


Sir,
Sub: Inspection report on the accounts and registers of your office for the period 01.02.2016 to 31.12.2016.

I am forwarding herewith the report on the audit of the accounts and registers of your office for the period $\mathbf{0 1 . 0 2}$.2016 to 31.12.2016 and request you to furnish your reply though The Director, Scheduled Tribe Development Department, Trivandrum. so as to reach this office not later than four weeks from the receipt of the report. In this connection, a reference is invited to Article 63@ of the Kerala Financial Code Vol. 1 impressing upon the essential need for furnishing complete replies to the objections expeditiously.

The report has been prepared on the basis of information furnished and made available by the audited. The office of the Principal Accountant General (G\&SSA), Kerala disclaims any responsibility for any misinformation and or non information on the part of audile.

Receipt of the document may kindly be acknowledged.
Yours Faithfully,

For Deputy Accountant General (SGS III)
Copy of the letter with copy of the report forwarded to, The Director, Scheduled Tribe Development Department, Trivandrum.

## REPORT ON THE LOCAL AUDIT OF THE ACCOUNTS AND REGISTERS OF THE

 ITDP, NILAMBUR, MALAPPURAM FOR THE PERIOD 01/02/2016 TO 31/12/2016
## PART-I

## A. Introductory.

The local audit was conducted from 11-01-2017 to 16-01-2017. Sri. K.Krishnan, Project Officer is holding the charge of the office from 04-03-2016 onwards.

Departmental audit was last conducted from 11-11-2014 to 15-11-2014 by .the Directorate of Scheduled Tribes Development Department, Thiruvananthapuram covering the period from 01-04-2011 to 31-03-2014.
B. Outstanding paras in the previous Inspection Reports.

| SINo | IR Number | Paras |
| :---: | :--- | :--- |
| 1 | OA(HQ)IV/II/12-1119/08-09 | Part II B- IV |
| 2 | OA(HQ)IV/II/12-426/12-13 | Part II B-I to VI |
| 3 | OA(HQ)IV/IU/12-234/13-14 | Part II B-I to XIII |
| 4 | OA(HQ)IV/II/12-268/15-16 | Part II B-I \& II |

A. Maior irregularities.

## --Nil--

B. Important irregularities.
I) Milk cow rearing programme - defects in implementation.

Under the $100 \%$ CSS Scheme Special Central Assistance (SCA) to SCP, establishment of 25 units of Milk cow rearing programme, consisting of 5 families each from 5 Grama Panchayaths was. implemented by the Project Officer, ITDP Nilambur during the year 2014-15. MILMA Malabar Union was the implementing agency of the Scheme and the progress of the implementation has to be monitored by the ITDP Officer. Cost per unit of the dairy project for the first year was Rs. 40.00 lakh as given below:

| Sl No | Cost incurred on | Amount Rs. |
| :---: | :---: | :---: |
| 1. | One Cow | 35000 |
| 2. | One heifer | 15000 |
| 3. | Cattle Shed | 25000 |
| 4. | Cattle feed | 43680 |
| 5. | Insurance Premium | 3290 |
| 6. | Al and Vet cost | 3000 |
| 7. | Support for fodder and straw | 7500 |
| 8. | Farm Labour @ Rs. 50/day | 18250 |
| 9. | Mineral mixture and dewormer | 2710 |
| 10. | Mil Pots | 3210 |
|  | Total | 156,640 |
|  | For 25 units | 3916,000 |
| Recon | nendation for one village resource person <br> @ Rs. 7000/month | 84000 |
|  | Grant Total | 40,00,000/- |

For the second year cost of feeds amounting to Rs. $10,92,000 /-$ and remuneration to village Resource Person Rs. 84,000/- payable are to be borne by the department.

MoU with the MILMA was signed on 12.12.2014 under which the project cost of Rs. 40.00 1akh will be released to MILMA in two instalments- $75 \%$ soon after signing the MoU and the remaining $25 \%$ on receiving details of utilization of the first instalment. Accordingly, an amount of Rs. 30.00 lakh was released to the MILMA on 07.01.2015. In letter dated 27.02.2015 MILMA reported that all the beneficiaries were selected, cattle shed constructed and process of purchasing cow and heifers commenced and requested the release of the balance amount of Rs. 10.00 lakh. The Project Officer released the balance amount of Rs. 10.00 lakhs on 23.03.2015.For implementing the second stage of the programme, an amount of Rs. 11,76,000/- was approved by the working Group under the Scheme for 2015-16 and due to lack of sufficient funds, Rs. 948,596/-was released to the MILMA vide order dated 01.02.2016 of the Project Officer.

On a scrutiny of records made available, the following observations are made:
i. As per the MoU, the second instalment of $25 \%$ of the project cost (Rs. 10.00 lakh) has to be released on receipt of details of utilization of the first instalment. However, the Project Officer released the second instalment in violation of the provisions in the MoU.
ii. As per the letter dated 14.11.2016 from the MILMA, total expenditure incurred out of Rs. 40.00 lakh released for the first year up to 14.11 .2016 was Rs. $3742965.70 /$ only and the balance amount of Rs. 257034.30/- was not refunded so far.
iii. Rs. 948696/-released in order dated 01.02 .2016 of the Project Officer for the expenditure to be incurred in the second year of the implementation of the programme was without ensuring the utilization of the mount of the Rs. 40.00 lakh released earlier, which is against financial principles. iv. As the total expenditure by MILMA even as on 14.11.2016 was Rs. 3742695.70 only (out of Rs. 40.00 lakh) release of further amount on 01.02 .2016 resulted in undue favour to the implementing agency.

The Project Officer assured to give strict direction to MILMA to refund the balance amount as well as to furnish the utilization certificate.

## II) Improving facilities and renovation of Pre-metric and Post -metric Hostel - delay in

 implementation.Hostel Warden, Manimooli Pre-metric Hostel vide letter dated 08.10.2014 informed the Project Officer, ITDP, Nilambur that the potable water to the students residing in the Hostel were taken from the Chunkathara Girls Hostel and there is huge scarcity of water in summer seasons and requested to dig an open well in the Hostel. Ground Water Department vide letter No. G.M. 1410/14 dated 11.02.2015 suggested construction of open well having 15 meter depth and 3 meter diameter in the northeast part of the main entrance of the Manimooli Pre-metric Hostel. The Assistant Engineer prepared an estimate amount of Rs.4,70,000/- for digging the open well which was approved by the Director, Scheduled Tribe Development Directorate, vide order no. D26783/16 dated 04.04.2016 and the amount is sanctioned. Till date MoU was not signed and the
could not start due to protest from the local people. Following the blockade by the agitators it was decided in the meeting held at Nilambur Rest House on $3 / 12 / 2014$ to construct the houses with 540 Sqft without increasing the estimate amount. Accordingly, the NirmithiKendra submitted a revised project for the construction of 20 new houses by demolishing the existing ones at a total cost of Rs One Crore. The cost of the projected 412 Sqft house was estimated @ Rs 437038/-. The Project Officer directed to proceed with the new project. The second instalment of Rs 40.00 lakhs was released in order dated $12 / 3 / 2015$. The work restarted in the last week of March 2015. As the cost of construction of the house exeeds the normal housing grant of Rs 3.50 lakhs, the Dist Collector in letter dated $1 / 4 / 2016$ requested the Govt for issuing a revised AS. The NirmithiKendra in letter dated 27/5/2016 informed that they had stopped the work due to non releasing of the balance amount required for completion of the work. The Project Officer in letter dated 13/6/2016 requested the Director to ratify the action of approving the revised project and to release the balance amount.

The following observations are made
i) As the Hamlet Development Scheme was to give thrust on over all development of unattended unique issues of STs by undertaking various activities viz, drinking water, electricity, solar lighting, link roads etc, mere construction of houses defeats the purpose of the scheme itself. Details of other activities carried out in the said colonies, if any, are not made available to Audit.
ii) The Hamlet Development Scheme of 2013-14 has not completed till date and denied the benefits to the primitive inhabitants in the district.
iii) No penalty was charged on the implementing agencies for the breach of terms on period of completion by the Department.
iv) An amount of Rs $82,59,928 /$ - has been paid so far to M/s KAICO for the construction of flats in the Padikunnu Colony and Rs 65.00 lakhs to the NirmithiKendra for house construction in the Peruvambadam Colony. Due to non completion, the expenditure of Rs 147.60 lakhs incurred resulted in idling of the Govt money.
v) The work at Peruvambadam colony as per the revised project was not approved by the Govt so far and balance amount not sanctioned resulting in stopping of the work.
vi) In the original project for the Peruvambadam colony, construction of 30 new houses, dismantling of 29 existing houses, and maintenance of 7 existing houses were included, but in the new project it was for the construction of 20 new houses after dismantling the existing ones there. This has resulted in denial of benefit to nearly $50 \%$ of the colony families.
vii) Dismantling of the existing houses and non completion of the new ones resulted in denial of even the available amenities of shelter to the residents of the above two colonies.

The Project Officer stated that strict direction has been issued to complete the works before $31^{\text {st }}$ march 2017. Further developments are awaited.

| 3 | Cultural centre at Poolappotti | -do- | 810,000 |
| :--- | :--- | :--- | :---: |
| 4 | Drinking water scheme, Konnamanna <br> Colony | Chungathara G P | 700,000 |
| 5 | Ruad constiuction, Thannikuzhĭy còlont | Mannbad G P | $12,60,000$ |
| 6 | House security scheme, Plakkalchola colony | Chaliyar | $13,12,000$ |
| 7 | House security scheme, Kallunda colony | -do- | $6,43,000$ |
| 8 | Community hall, Plakkalchola colony | -do- | $8,10,000$ |
| 9 | Foot overbridge, Nelliyayi | Oorgantteri G P | 60,000 |
| 10 | Drainage\& Footpath, Perumunda | Chaliyar G P | $14,50,000$ |
| 11 | Drinking water scheme, Chulliyode | Amarambalam G P | $5,30,000$ |
| 12 | Well construction, Chamaparambu | Moothedam G P | $1,65,000$ |

Corpus Fund 2015-16

| 13 | Electrification, Mailadi colony | Oorgantteri G P . | $9,00,000$ |
| :--- | :--- | :--- | :---: |
| 14 | Culvert construction, Kodumbuzha colony | -do- | $12,00,000$ |
| 15 | Road construction, Narangapoil colony | Pothukal G P | $15,00,000$ |

SCA to SCP 2014-15

| 16 | Milk cow rearing | MILMA | $30,00,000$ |
| :--- | :--- | :--- | :--- |
| 17 | - | Do--- | MILMA |

SCA to SCP 2015-16

| 18 | Milk cow rearing | MILMA | $9,48,496$ |
| :--- | :--- | :--- | :--- |

ATSP 2015-16

| 19 | Side protection works, foot path etc | Chaliyar GP | $10,00,000$ |
| :--- | :--- | :--- | :---: |
| 20 | Foot path construction | -do- | $11,25,000$ |
| 21 | Drainage construction | -do- | $13,00,000$ |
| 22 | Protection wall | -do- | $14,50,000$ |
| 23 | Protection wall | -do- | $3,25,000$ |
| 24 | Protection wall | -do- | $5,30,000$ |
| 25 | Concrete foot path | -do- | $5,22,000$ |
| 26 | Compound wall | -do- | $3,30,000$ |
| 27 | Concrete road | Mambad G P | $14,90,000$ |
| 28 | Electrification works | K S E B | $143,09,760$ |
| 29 | Suspension Bridge | SILK | $92,19,000$ |

Delay in ensuring the receipt of the utilization certificates from the implementing agencies and settlement of accounts is brought to notice.

The Project Officer assured to obtain the utilization certificates at the earliest. Progress is awaited.

## VI) Cash Book and connected records.

On a scrutiny of the Cash Book the following defects are noticed:
The opening Cash balance as on 11.01.2017 include an amount of Rs.2,32,815/- drawn in CB No.499/2013-14 allotted as Special Central Assistance (SCA) for Computer Training and the following DDs for Rs. 48,974/-.

| SINo | DD No. and date | Bank | AmountRs. |
| :--- | :--- | :--- | :--- |
| 1. | $911511 \mathrm{dt}: 25: 11.2015$ | SBT, Nilambur | 8974 |
| 2. | $911923 \mathrm{dt}: 22.12 .2015$ | SBT, Nilambur | 20,000 |
| 3. | $949556 \mathrm{dt}: 19.03 .2016$ | SBT, Nilambur | 20,000 |

The retention of Govt money without immediate disbursement is not in order.

Construction of Suspension bridge at Kannikai Manjeri, Nilambur.
The Director, Scheduled Tribes Development Department has submitted a proposal for construction of a suspension bridge at Kannikai Manjeri, Nilambur at an estimated cost of Rs 92.19 lakhs to Govt for consideration of the State Level Working Group Committee. The State Level Working Group which met on 19/1/2016 considered the proposal and recommended for approval subject to the condition that work should be tendered and awarded before February 2016. Accordingly Administrative Sanction was accorded in GO(Rt) No 96/2016/SCSTDD dated 30/1/2016 with the condition that the work should be tendered and awarded before February 2016. The implementing agency M/s SILK submitted a proposal for the construction of the suspension bridge in 69 Mtrs Length and 1.25 Mtrs width for an amount of Rs 92.19 lakhs. Accordingly, for the implementation of the scheme as per the Memorandum of Undertaking, advance of $20 \%$ of the agreed amount ie, Rs $18,43,800$ / was sanctioned to the SILK and directed to forward a DD for the amount to the Project Officer, ITDP, Nilambur. The Project Officer in letter dated 30/1/2016 requested the SILK to sign the agreement and to make available a Detailed Project Report/ Detailed Estimate. The Demand Draft No 107498 dated 16/4/2016 for an amount of Rs. 18,43,800/- was forwarded to the SILK in letter dated 7/6/2016.

Then, on visiting the site with the OoruMooppan it is noticed that there will high rise in river water during the monsoon and hence the height of the bridge has to be increased. So selecting another nearby site and by increasing the height, the length of the bridge will increase from 69 Mtrs to 90 Mtrs. A revised project of Rs. $116,37,049 /$ - was then submitted by the SILK in their letter dated $30 / 8 / 2016$. It was also stated in the letter that the matter has been discussed with the Principal Secretary on his visit at Nilambur on 10/5/2016 and the detailed estimate submitted directly to him. Hence, the Project Officer in his letter dated 19/10/2016 requested the Director to take action for increasing the amount.

It is noted that preparing the estimate without physical verification of the site resulted in changing the site and thereby increase in the approved project. As the sanction from the Govt for the revised project has not been received so far the work could not commence. Thereby the direction of the State Working Group to award the work before February 2016 could not follow. Moreover, the amount of Rs $18,43,800 /$ - given as advance to SILK also resulted in idling of Govt money.
V) Non receipt of Utilisation Certificates.

A test check revealed that utilization certificates from the implementing agencies were not received in the office of the Project officer, ITDP, Nilambur. Few instances are given below;

Corpus Fund 2014-15

| SINo | Name of work | Implementing agency | Amount |
| :--- | :--- | :--- | :--- |
| 1 | Soil erosion prevention at poolappotti | Chaliyar G P | $12,42,000$ |
| 2 | Road construction at Poolappotti | -do- | $13,11,000$ |

## GiEPORT ON THE AUDIT OF THE ACCOUNTS AND REGISTERS OF THE PROJECT OFFICER, INTEGRATED TRIBAL DEVELOPMENT PROJECT, NILAMBUR, MALAPPURAM DISTRICT 4132FOR THE PERIOD 01.01.2017. TO 31.10.2017

## Introductory

## PART-I

The major plan schemes implemented by the Project office are Grants for students studying in tutorials, Housing programme, Support to Group Farms, Pooled fund and Food support Programme etc Centrally Sponsored Schemes such as'SCA to TSP improving facilities in Tribal: Hostels, Health project for eradication of special diseases among tribal people etc. are also being implemented by the Project Officer.

The local audit was conducted from 17.11.17 to 22.11.17. Sri. K Krishnan was the Project Officer from 01.08:2017 onwards.

The total establishment and non-establishment expenditure during 2016-17 was Rs. 21.71 crore.

The last departmental inspection was conducted by the Director, Scheduled Tribe Development Department in November 2014, covering the period up to 31.3.2014.

## PART -II

## A. Significantiaudit findings

## I. Excess expenditure of Rs. 1.60 crore on purchase of land to landless beneficiaries

The Government had sanctioned a scheme for re-settlement of land less Scheduled Tribes vide $\mathrm{G} . \mathrm{O}(\mathrm{Ms})$ No. $68 / \mathrm{SCSTDD}$ dated 3.9.2013. The scheme envisages purchase of a minimum 25 cents and a maximum of 1 acre of land for an amounts not exceeding Rs. 10 lakh for landless ST families. The land purchased will be suitable for agricultural and residential purposes: A scrutiny of the files for 2016-17 revealed that the Project Officer, ITDP, Nilambur had selected 10 beneficiaries. under the scheme. The land value of the 2.62 acres of land identified by the selected beneficiaries was fixed at Rs .23,500 per cent by the District Collector. After all formalities for the disbursement of land value was completed, the Project Officer decided to defer the purchase on the ground that the land value fixed was much higher than the market value fixed by the Tahsildar, Nilambur. The market value fixed by the Tahsildar was only Rs. 15,000 per cent. It was stated that the P.O has stopped the decision to purchase the land as the Director had clarified that provisions in the guidelines for the implementation of the scheme should be strictly adhered to.

As a result, Rs. $63,47,552$ earmarked for the purchase of land remained (previous year's balance - Rs .21,71,625 + allotment for 2016-17 - Rs. $41,25,927$ ) in the Special TSB Account no. 7.1 of the District Treasury, Malappuram as unspent. The scheme guidelines clearly require that the cost of the land purchased under the scheme should not exceed the fair value or market value of the locality.

A scrutiny of the files for 2015-16 revealed that the value given for the land identified by the 26 selected beneficiaries during 2015-16 and 2016-17 was much higher than the market value fixed by the Tahsildar. The details are given below:

Whefieficiaries through Additional Tribal Sub Plan package. During April 2016 to October 2016, an amount of Rs. $5,11,72,522$ was disbursed as assistance for constructing houses.
A.scrutiny of the concerned-filcs/rcgistcrs-revealed that out of the $1181 \%$ houses sanctioned, 620 houses are still remaining incomplete. As per the scheme guidelines, the beneficiary should not received any assistance for constructing houses under other housing schemes during the last 12 years and this was to be ensured before releasing the assistance under the scheme. It was seen that the assistance was released based on certificates from different authorities. In some cases, it was based on the certificates from VEOs and in some other cases, from the Panchayath authorities. However, a certificate from the concerned TEO to the effect that no assistance was given under general housing scheme implemented directly by the department had not been obtained in any case. Hence, the eligibility of the selected beneficiaries could not be ensured in Audit.

Out of the 620 incomplete houses, 77 houses relate to beneficiaries to whom only one installment of the assistance was given. Of these, 17 cases relate to the period from 2006-07 to 2012-13 ie. before implementing the Integrated sustainable development of Scheduled Tribe population scheme: 60 beneficiaries to whom $1^{\text {st }}$ installment (@) 52,000) was given in the early stages of the scheme have not done any work after receiving the installment. Following are some cases where no work was done after receiving the $1^{\text {st }}$ installment:

| SINo | SINo. in the scheme register. |  | Name | Date of payment of advance |
| :---: | :---: | :---: | :---: | :---: |
| 1 |  | 4 | Sreenivasan | 15.12.15 . |
| 2 |  | 96 | Kanesh | 9.12.15 |
| 3 |  | 108 | Vishnu | 28.12.15 |
| 4 | . | 110 | Unnikrishnan | 22.1 .16 |
| 5 |  | 122 | Sarojini | 15.9.15 |
| 6 | ! | 136 | Snthosh | 18.9.15 |
| 7. |  | 143 | Biju | 15.12.15 |
| 8 | ! | 157 | Chakki | 28.12 .15 |
| 9 | 1 | 286 | Sarada | 4.12.16 |
| 10 |  | 287 | Unneeran | 16.2.16 |
| 11. | 1 | 289 | Kumaran | 16.2.16 |
| 12 | $!$ | 291 | Sundaram | -do- |
| 13 | ! | 292 | Mathew | 22.1 .16 |
| 14 | 1 | 294 | Baburajan | 12.2.16 |
| 15 |  | 297 | Ramdas | 16.2.16 |
| 16 | 1 | 305 | Vinesh | -do- |
| 17 | 1 | 306 | Rajesh | 22.1.16 |
| 18 |  | 310 | Satheesh CK | 16.2.16 |
| 19 | $\stackrel{1}{1}$ | 313 | Unneeran | 8.2.16 |
| 20 | ! | 314 | Cheriya Chirutha | 16.2.16 |
| 21 |  | 315 | Gopi | 8.2.16 |
| 22 | $!$ | 317 | Cheriya Kelan | -do- |
| 23 | ! | 323 | Rajan | 4.2:16 |
| 24 | ! | 326 | Sobhana | 4.2.16 |

As per the agreement executed with the beneficiaries, if the beneficiary fails to complete the construction within the stipulated period, the assistance given should be recovered/realized from him with interest. The assistance given to 77 beneficiaries who have not done any work after receiving the $1^{\text {st }}$ installment works out to Rs. $40,42,500$. The department has failed to take proper
action against the defaulters and to follow up the utilization of the assistance released. Thus, the amount of Rs. $40,42,500$ given to 77 beneficiaries as $1^{\text {st }}$ installment remained unfruitful.

The Project Officer replied that hany of the defaulters could not commence the basement work as they had to expend the assistance received ( $1^{\text {st }}$ installment - Rs.52,500) for some other purpose such as marriage of children, treatment etc. The reply is not tenable as the assistance under the scheme was given solely for constructing houses and there are other schemes providing assistance for mariage, treatment etc. It is the failure of the department to monitor the scheme properly that led to the non-commencement of construction of houses resulting in the unfruitful. expenditure of Rs. 40.43 lakh.
II. Maintenance of accounts - Discrepancies noticed

On scrutiny of the accounts maintained in the Bank/treasury, following observations are made:'
(i) According to Article 40(c) 7of the Kerala Financial code Vol. I, a Government servant should not, on any account, reserve or appropriate by transfer to a deposit or any other head or draw from the treasury and keep in a cash chest, any portion of an appropriation remaining unexpended during the year in order to prevent it from lapsing and use it for expenditure after the end of the year. However, in the following cases, the unutilized amounts under different schemes are seen retained unauthorisedly:
a) In the Special TSB account no. 71 maintained at the District Treasury, Malappuram, jointly operated by the District Collector and the Project Officer, the balance as on date is Rs. $26,41,94,972$ which included the following unutilized amounts:

| Item | Pertaining to the year | Amount (Rs) |
| :--- | :---: | :--- |
| CCD Plan -Housing | $2010-11$ | $13,90,000$ |
| Land purchase for Manimooly Hostel | $2002-03$ | $1,19,916$ |
| Kerala Mahila Samakhya Society - <br> Livelihood activities | $2010-11$ | $35,60,944$ |
| Land purchase |  | $2013-14$ |
| Additional Tribal Sub Plan Programme | $2014-15$ | $70,618,673$ |
| PVTG | $2016-17$ | $17,59,905$ |
| FRA implementation | $2015-16$ | $6,76,220$ |
| ATSP 2015-16 |  | $2015-16$ |

b) An amount of Rs.73,539 being the unutilized amount of computer training sanctioned during 2013-14 (drawn on 19.3.2014) is retained as liquid cash without remitting into Treasury. This is in violation of the KFC.
c) An amount of Rs. 1,50,000 being the unutilized amount sanctioned for the year 201516 under Article 275 (1) of the Constitution of India for self employment scheme is still retained in the TSB account. The amount was not refunded to government account even at the end of the next financial year. Though approval of the Director was sought for in April 2017, the same was not accorded even after seven months.

It may be noted that Government is being charged interest @ $18 \%$ by the Reserve Banik of India for the over drafts. Apart from the violation of the codal provisions, the unauthorized retention maybe viewed inthis context also.
(ii) No comprèhensive record with the details of all the bank accounts maintained by the Project Officer was seen maintained.
(iii) Periodical reconciliation of the Bank account figures with the departmental figures is not being conducted.

It was replied that permission was sought from the Director to refund the unspent balance under (i) (a) and (c) and for (i) (b), it was stated that the amount is retained to pay the stipend to the newly selected six students. The reply is not acceptable. The objection was on unauthorized retention of Rs.73,539 in cash from March 2014 onwards.

## III. Non-disbursement of Adiya - Pàniya package allowances

Adiya-Paniya package allowances are intended for purchase of umbrella, bag, footwear and two pairs of uniform to the students belonging to the community. An amount of Rs.1,290 per student was disbursed to the heads of concerned institutions for disbursement to the eligible students during the academic year 2016-17. The Headmasters were to disburse the amount to the students and the utilization certificates were to be furnished to the Project Officer within one month of disbursement.

However, it was noticed that the same were not disbursed to the eligible students by the following schools even at the end of the next academic year:

| SiNo | Name of school <br> O | Date of disbursement <br> to the Headmaster | Amount <br> (Rs) | No. of <br> students |
| :---: | :---: | :---: | :--- | :---: |
| 1 | GHSS Edakkara | 28.7 .16 | 23,220 | 18 |
| 2 | GHSS dheriyam | -do- | 1290 | 1 |
| 3 | GHSS Thazhekod | 22.7 .16 | 5160 | 4 |

Non-submission of the utilization certificate "eyen at the end of the next academic year indicated that the Project Officer failed to ensure the disbursement of the allowances to the eligible students and resulted in denial of the package during the academic year 2016-17. This also defeated the objective of the scheme.

It was replied that in almost all the cases, except GHSS Cheriyam and GHSS Thazhekod, the disbursement of allowances was completed and the delay was occurred due to restrictions in withdrawals during the demonetization period.

Non-submission of the utilization certificates by the above schools was already reported to the Dy. Director of Education, Malappuram.
IV. Construction of suspension bridge at Mailadippotty colony - Lapse of Rs. 37 lakh

Administrative sanction (A.S) was accorded for the construction of suspension bridge at Mailadippotty colony at a cost of Rs. 92.44 lakh vide G.O (Rt) No.94/16/STSTDD dated 30.01 .2016 subject to the condition that the work should be tendered and awarded before February

- 2016. The work was awarded to $\mathrm{M} / \mathrm{s}$ Steel Industries Kerala Limited. The inauguration of the work was conducted on 23.11.16. An amount of Rs. 18.49 lakh was paid to the agency being the $20 \%$ of the project cost. The Director of ST Development Department (Director) vide order dated 14.3.2017 had sanctioned Rs. 37 lakh being the second installment to the agency. On presentation of the bill at the Treasury for drawal of the above amount, the Treasury Officer objected the bill citing restrictions issued by the Finance Department vide Circular No. 15/2017/Fin dated 20.3.2017. Based on the request of the Director, the Principal Secretary to Government, SCSTD (PM) Department vide order dated 26.4.2017 intimated the Director that the amount has been posted to the e-LAMS vide Reg. no. 236/2017.

In this connection, following observations are made:
(i) As per G.O (户) No. 143/2015/Fin dated 22.4.2015, the facility to generate release order through e-LAMS by the Administrative department will be deactivated on 30 September of each year. Though A.S was accorded in January 2016, delay in release of the fund by the Director (at the fag end of the financial year) resulted in objection of the Treasury Officer for payment of the amount and subsequently resulted in transferring the fund to e-LAMS. However, the fund was not released prior to 30 September 2017 despite reminders were submitted to the Government.
(ii) As per the A.S, the work was to be tendered and awarded before February 2016 and the fund was to be utilized during the year 2015-16. Delay in release of the fund resulted in non-achievement of the objective of the scheme which further resulted in denial of facilities to the poor society even at the end of the financial year 2017-18.

It was replied that the implementing agency has intimated that the work would be completed within one and a half months. Further progress may be intimated to Audit.

## V. Food support programme - Deviation in programme

The scheme is intended for providing labour in needy tribal areas and eradicates poverty by giving them wages in terms of cash and food grains with emphasis on land based activities especially in agriculture for increasing food production and emphasis will be given to asset creation. The present wage @ Rs. 100 per labour contains food grain component of Rs. 60 and cash component of Rs. 40. During 2016-17, Rs.1,54,56,039 was allotted for the scheme in the head of account 2225-02-102-92. In this connection, following observations are made:
(i) The funds weete utilized for distribution of food grains - free ration - Rs. 1, 24, 40,351 and Onam kit-Rs.2,76,207. As per the scheme, $40 \%$ was required to be spent for payment of wages ie. Rs. $61,82,416$. However, the amount utilized so far was for distribution of food grains only. Though the scheme envisaged for providing labour to STs, no such activities were taken up and the scheme was limited to distribution of food grains only. This is a clear deviation from the Government's direction and the funds were therefore utilized for purposes not sanctioned by Govt.
(iiv) Out of Rs. $1,54,56,039$ allotted, an amount of Rs. $30,15,688$ was surrendered in respect of the scheme and out of Rs.3,00,000 allotted for Onam kits, Rs.23,793 was surrendered. This indicated
 the Tribals).

It was replied that the scheme was limited to distribution of food grains as per the direction from the District level working group.

## VI. Works entrusted to Nirmithi Kendra - Discrepancies noticed

Various works have been entrusted to the Nirmithi Kendra by the Project Officer. On scrutiny of the connected records, following observations are made:
(i) The details of works entrusted, amount paid etc. are not recorded in the office in order to monitor the progress of the works. A periodical progress is also not being furnished to the higher authorities.
(ii) The following works were awarded to the Nirmithi Kendra by the department. Government vide G.O (P) No. $311 / 14 /$ Fin dated 30.7 .2014 had issued guidelines for execution of public works and selection of government accredited agencies. As per Para 14 of the Annexure I to the above G.O, before releasing each installment, the administrative department shall ensure that the agency has made all statutory payments and contributions from the payments released earlier. As per Section 194 C of Income Tax Act, Tax need to be deducted @ $1 \%$ (for individual, HUF)/ $2 \%$ (for others) of payment where payment is made for carrying out any work by a contractor/subcontractor. TDS is to be made at the time of credit to the account of contractor or at the time of payment in cash or by cheque or draft or by any other mode whichever is earlier. However, the statutory deductions such as Income Tax, GST, Welfare fund contribution etc. were not deducted from the payments made as given below:


Further, in the proceedings issued in respect of the payments of the above amounts, the Project Officer had directed that the statutory deductions except Income Tax will be paid by the Nirmithi Kendra directly. Though the Nirmithi Kendra vide their letter dated 24.3 .17 (addressed to the Project Officer) for release of installment had submitted their willingness for deduction of Income Tax etc. by the Project Officer, the Project Officer failed to effect the statutory deductions from the payments.

Non deduction of statutory amounts and payment of further installments without ensuring the payment of deductions due to the concerned departments by the Nirmithi Kendra is in violation of the above G: $\Theta$ and the-Income-Tax-Act:
(iii) In the agreement executed on 27.2.2017 for the work mentioned at Sl. No. 1 above, the period of time of completion was not mentioned.
(iv) As per the PWD Manual, the electricity/water charges required for the works are to be borne by the agency/contractor agreed to execute the work. However, as per Clause 5 of the above agreement, the water/electricity needed for the construction purpose shall be arranged by the. Project Officer and otherwise, additional charge will be charged extra. This is in volation of the codal provisions.

The Project Officer replied that all statutory deductions will be ensured during the payment. of next bill.

## VII. Non-installation of e-messenger-Non-achievement of the objective

In order to ensure the transparency and to make the Scheduled Tribe community and the public aware about the schemes, orders and facilities provided by the Government, work order was issued to the Kerala State Industrial Enterprises Ltd. on 28.3.17 for installation of e-messenger at a unit cost of Rs.1,62,908. The agency had supplied the system at this office in May 2017. Training for the operation of the system was also conducted at the State level in June 2017. However, due to the absence of CDS for display of the details, the system has not been put to use even after six months of supply of the same.

This resulted in denial of the benefits to the public especially ST Communities and nonachievement of the objective of the scheme.

It was replied that CDs on different schemes implemented by the department are awaited from the Directorate.

## VIII. Cash book and connected records

On scrutiny of the cash book and connected records, following observations are made:
(i) As per the cash book, closing cash balance as on 16.11 .17 was Rs. $2,14,160$. However, on physical verification, only Rs. $1,68,687$ was found as liquid cash in the office. For the remaining amount of Rs. 45,473 , temporary receipts were produced. The temporary receipts included amounts paid to different officials towards payment of telephone bills, advance for POL, maintenance and repairs of vehicles, postal stamps etc. the items for which there were no allotments. Withdrawal of amounts as advances, from funds intended for meeting various tribal developmental activities, to meet contingent expenditure was not in order and resulted in diversion of fund. Though mentions were made in the preyious Inspection Reports, remedial action was not taken by the department to avoid such diversion.

The temporary receipts retained in respect of telephone charges, postal stamps etc. could have been removed from the closing balance since the amounts had already been paid to the concerned departments and even the bills for the above payments have already been obtained.
(ii) Following time expired demand drafts were retained:

| SINo | DD No. | Dated | Amount (Rs) | Purpose/item |
| :---: | :--- | :--- | :---: | :--- |
| 1 | 9115 | 11 | 25.11 .15 | $-8,974$ |
| 2 | .949556 | 19.3 .16 | 20,000 | Rent of Post Matric hostel |
| 3 | 911923 | 22.12 .15 | 20,000 | -do- |

The reason for retention of the time barred DDs was stated to be that the beneficiaries are no more. However, effective action was not initiated either to disburse the amount to the legal heirs of the deceased or to refund the amount even after more than one year of their death.

It was replied that expenses with the temporary receipts from the cash balance were made during unavoidable circumstances for the smooth functioning of the office. In any case, this is in violation of the codal provisions.

PART-III
Followup on pending observations of previous Inspection Reports


## b. Scope and Objectives

The various Centrally and State sponsored educational, socio economic welfare schemes for the social, cultural and economic empowerment of Scheduled Tribes in Nilambur Tribal Block Malappuram district are implemented through ITDP at Nilambur Malappuram District. Various educational assistance/scholarship, Comprehensive Health Care Schemes, Janani Janma Raksha, assistance to Sickle Cell Anaemia patients, Welfare schemes in Corpus Fund, etc are implemented through the Office. The audit of ITDP at Nilambur, Malappuram District and the Implementing Units under section 13 of the DPC Act was conducted from $08^{\text {th }}$ November 2019 to $20^{\text {th }}$ November 2019 covering the period from $01 / 11 / 2017$ to $31 / 10 . / 2019$.

## c. Name of Project Officers during the period of audit.

| Name(S/Shri/smt) | From | To |
| :--- | :--- | :--- |
| K. Krishnan | 01.01 .17 | 20.01 .17 |
| P.T. Anantha Krishnan (i/c) | 21.01 .17 | 03.02 .17 |
| K Krishnan | 04.02 .17 | 31.12 .17 |
| M. Sabeer (i/c) | 01.01 .18 | 27.02 .18 |
| T. Sreekumaran | 22.02 .18 | Continuing |

## d. Financial Position

The financial position for the last three years of the institution as produced to audit was as follows.
(Amount in ₹ lakhs.)

| Year (Last three years) | Funds received as per budget allotment |  | oth <br> er <br> rec <br> eip <br> ts | Total | Expenditure from funds |  |  | Balance |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | GoK | GoI |  |  | GoK | Gol | Total | Gok | Gol | Total |
| 16-17 | 1641.30 | 128.84 | 0 | 1770.14 | 1662.42 | 128.84 | 1791.26 | 56.13 | 0 | 56.13 |
| 17-18 | 1042.86 | 147.33 | 0 | 1190.18 | 1497.22 | 147.33 | 1497.22 | 23.42 | 6765 | 23.49 |
| 18-19 | 1288.24 | 23.16 | 0 | 1311.39 | 1328.69 | 23.16 | 1351.84 | 15.38 | 4.55 | 19.93 |

Balance amount surrendered.
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CONSOLIDATED INSPECTION REPORT ON THE AUDIT OF THE ACCOUNTS AND
REGISTERS OF THE OFFICE OF THE INTEGRATED TRIBAL DEVELOPMENT PROJECT OFFICE, NILAMBUR INCLUDING, TRIBL EXTENSION OFFICE, NILAMBUR, MODEL RESIDENTIAL SCHOOL NILAMBUR, FOR THE PERIOD FROM 01.11.2017 TO 31.10.2019.

## a. Introduction

Project Officer ITDP Nilambur, Malappuram District is the Implementing Officer of the TSP Programmes covering the jurisdiction of Nilambur Tribal Block of the Revenue District of Malappuram. There are three Tribal Extension Offices at Nilambur, Edvanna and Perintalmanna. Various TSP programmes were implemented by the Project Offices through the Taluk Extension Officers who are supported by promoters for field level works. There are 5022 families in the jurisdiction of the ITDP office with a total population of 16220 consisting of 7807 males and 8413 females living in 293 colonies spread over 36 Panchayats and 5 Municipalities

The Tribal Development Department implements through ITDP various TSP programmes for the socio economic development of Scheduled Tribes which include House to Houseless, critical gap filling (corpus fund), SCA to TSP Grant under 275(1) of the constitution special package to Adiya Paniya Package and PVTGs, ATSP Hamlet development schemes for promotion of education etc and implementation of scheduled tribes and other Traditional Forest Dwellers (Recognition of Forest Rights Act 2006.

The gross establishment expenditure and Non-establishment expenditure for the year 2018-19 were ₹ 2.85 crore for Non- Plan schemes and ₹ 1.85 crore for Plan schemes respectively. The Non Plan non-establishment expenditure were ₹ 2.24 crore and ₹ 13.11 crore for Plan schemes respectively.

Audit of records of the office of the ITDP at Nilambur, Malappuram District and implementing units TEO Nilambur and MRS Nilambur for the period from 01.11.2017 to 31.10 .2019 was conducted by Smt. Sethulekshmi R Menon and Shri Subrayan M.L Assistant Audit Officers and Shri Mohamed Sameer, Auditor from 08.11.19 to 20.11.19.

To


The Tribal Development Officer, Integrated Tribe Development Office, Nilambur

Sub: Inspection report on the accounts and registers of your office including TEO, Nilambur, Model Residential School for the period 01.11.2017 to 31.10.2019 regarding

I am forwarding herewith the report on the audit of the accounts and registers of your office for the period 01.11 .2017 to 31.10 .2019 and request you to furnish your reply though The Secretary to Government, Scheduled Tribe Department, so as to reach this office not later than four weeks from the receipt of the report. In this connection, a reference is invited to Article 63c of the Kerala Financial Code Vol. 1 impressing upon the essential need for furnishing complete replies to the objections expeditiously.
The following observation during audit have not been included in the Inspection Report based on the assurance given by the auditee, the compliance of which will be verified during next audit.

1. Absence of Post Matric Hostels under the jurisdiction of TEO Nilambur.
2. Natural Calamity- Absence of facilities for the functioning of 'Balavinjan Kendras'.
3. Pending settlement of Dietary and other charges:
4. Non-settlement of Pending Electricity Bill.
5. Medical aid including Transportation charges pending settlement ₹.1.45 lakh
6. Huge amount pending in the TSB account 129 on account of balance in the Renovation charges
The report has been prepared on the basis of information furnished and made available by the auditee. The office of the Principal Accountant General (G\&SSA), Kerala disclaims any responsibility for any misinformation and or non-information on the part of auditee.
Receipt of the document may kindly be acknowledged.

Yours faithfully,


Sr. Audit Officer/SGSIII (HQ)
Copy to: -
The Director,
Scheduled Tribe Development Department, Trivandrum


Sr. Audit Officer/ SGSIII (HQ)

## e) <br> Statutory /Internal audit

The last departmental audit was conducted by ST Directorate in July 2018 covering the period from 01.04 .14 to 31.03 .2016 . Internal audit wing of the Project Office has not been constituted and internal audit of the subordinate institutions not conducted.

## Part II A-Significant Audit Findings

Nil

## Part II B- Other incidental findings

## I. Indira Gandhi Memorial Model Residèntial School - Holding of temporary receipts in lieu of Cash.

The cash in the cash chest of the MRS as on 13/11/2019 was ₹ 103870 which consisted of temporary receipts in lieu of cash amounting to ₹ 78,022

The-temporary receipts include amount advanced for maintenance works from 2018. The work for which amounts advanced from Government Money shall be completed as early as possible and voucher submitted and the Advance Bill should be adjusted immediately under intimation to AG (A\&E) Kerala. Previously the adjustment bills had to be submitted to the treasury with a copy to the Accountant General (A\&E) Kerala. The retention of temporary receipts without timely adjustment and thereby presentation of bills amounts to temporary misappropriation of Government Money. The liability of the retained amount of ₹ 78022 shall be fixed on the DDO and refunded to Government account with penal interest.

It was replied that the liability would be fixed on the officials and instructions given to refund the amount to Government Account.

## II. The Tribal Extension Officer, Nilambur.

a) Holding of temporary receipts in lieu of Cash without timely adjustment.

On Physical verification of cash it was observed that the cash in cash chest of the Tribal Extension Officer, Nilambur was ₹ 43406 which consisted of ₹ 25640 as temporary receipts for the period from 15.06 .16 to 16.09 .17 . The purpose include vehicle rent, individual advances, purchase of
mat, sweater, charges for mobile freezer etc. Non-adjustment of advances made from the cash chest drawn for other purposes/schemes is highly irregular which is equal to misappropriation. The amounts were expended without contingent bills. Specific remarks may be furnished in this regard.

Further, an amount of ₹ 17,770 was held up in cash chest. The details of the balance held up in the cash chest was also not ascertainable.

An amount of ₹ 2.08 lakh was held up in the office as Demand drafts which were time expired on the project Adiya Paniya Package of 2013-14. The holding of time expired cheques shows denial of benefit to the needy tribes and also non-implementation of the projects depriving the tribes of their assistance.

It was replied that on audit observation, the vouchers and receipts were submitted to the Project officer and waiting for regularisation.

The expenditure/advance from treasury account, which was allotted for the implementation of other projects without any orders from the higher authorities is highly irregular and the fact may be intimated to the Directorate and action taken in this regard may be intimated to Audit.
b) Holding of unspent Balance

Unspent balance in funds withdrawn from treasury is held up in the Treasury Savings Bank Account (715071400000138) indefinitely as shown below:

| Sl,No | CB On which the <br> funds were <br> withdrawn from <br> Treasury | Amount ₹ | Purpose |
| :--- | :--- | :--- | :--- |
| 1 | $297 / 13-14$ | 8545 | Oorukoottam |
| 2 | -- | 41269 | Land Purchase |
| 3 | $354 / 15-16$ | 30 | Ration |
| 4 | $475 / 15-16$ | 104000 | 104000 |
| 5 | $82 / 16-17$ | 1740 | Oorukoottam |
| 6 | $89 / 16-17$ | 3000 | Janani Janma Raksha |


| 7 | $480 / 16-17$ | 229216 | SCA to TSP Goat <br> rearing unit |
| :--- | :--- | :--- | :--- |
| 8 | $22 / 16-17$ 3500 <br> Hostel office  <br> expenses  |  |  |
| 9 | $513 / 17-18$ | 147895 | Rubber Roller SCA <br> to TSP |
| 10 | $513 / 17-18$ | 24785 | SCA to TSP Sahayi <br> Kendra |
| 11 | --- | 169334 | Unidentified balance |

It was observed that in certain cases the balance is even not identified which shows weak administrative control over implementation of the project. Further balances in the schemes are held up in the account.

An amount of ₹ 40.84 lakh was withdrawn from Sub Treasury Nilambur by the PO, ITDP Nilambur and ₹ 13.29 lakh was transferred to the TSB account (No. 715071400000138) of TEO Nilambur for the purchase of goats under the scheme SCA to TSP. Even after the passing of two years the scheme is not materialised leaving a balance of ₹ 2.28 lakh in the TSB account of the TEO Nilambur . An amount of Rs. 13.75 lakh was withdrawn from the treasury on CB-513 on 15.2.18 by the PO, ITDP Nilambur in the scheme SCA to SCP and an amount of $₹ 2.85$ lakh was allotted to TEO Nilambur to the TSB account 715071400000138 at Sub Treasury Nilambur. The scheme was for the construction of sheds and the purchase of Rubber Roller for the Tribes.. The details of expenditure of ₹ 1.37 lakh was not ascertainable from the files. However an amount of ₹ 1.47 lakh is still held in the account without effective materialisation of the project. As scheme registers are not maintained, the individual beneficiary account balance was not ascertainable.

It was observed that no efforts and administrative control was exercised by the TESs in the implementation of the welfare schemes of the Tribes leaving unidentified balances in the account.
c) Lapses in implementation of the schemes for the Tribes leaving unidentified balance in TSB Account ₹ $\mathbf{1 . 6 9}$ lakh.

An amount of ₹ 1.69 lakh was carried forward as un identified balance in the TSB Account. Unidentified balance shows ineffective implementation of the programme. Absence of monitoring of the schemes lead to un-identified balances. The unidentified balances show the deprival of benefits to the intended beneficiaries due to non-distribution of timely assistance. No efforts were taken to identify the beneficiaries so far or to remit the balance to Government account if it is unclaimed.

It was replied that the incomplete projects would be implemented without further delay and the carry forward funds without implementation would be remitted to treasury under intimation to Audit.

## III. Unfruitful expenditure of ₹ $\mathbf{5 1 . 3 0}$ lakhs- Electrification of ST colonies.

Administrative Sanction was accorded (November 2017) for ₹ 51.30 lakh to provide Electrification to 50 Scheduled Tribe Houses at Anathallu,Amarapalam and Edakkode ST colonies of Mambad G P of Malappuram District by using Corpus fund allotted for the year 2016-17. The work included drawing of Over Head electric line 1400 meter through private property and Under Ground Cable of 1800 meter through forest land at Electrical Section Mampad, under KSEB Wandoor electrical division.

An Agreement between The Executive Engineer, KSEB Vandoor Section and the project officer, ITDP Nilambur was executed on 17-01-2018. It was noticed that the deed was without asserting the date of completion of the work and penalty conditions on violation of terms and conditions of the agreement. An amount of ₹ 51.30 lakh was transferred to the account of Executive Engineer, KSEB Electrical Division Wandoor, as per orders dated 17-01-2018.

It was intimated by the KSEB authorities that the work was delayed due to Natural Calamity and would be completed by 15-05-2019. During the spot verification on 19-11-2019, it was noticed that deficiencies in the drawing of electric linesby KSEB have not rectified and follow up action to give service connection was not in progress. Even though the new houses in the colonies were wired to provide service connection by G P authorities, many old houses remain without wiring. Thus the expenditure of ₹ 51.30 lakh remains unfruitful.

Audit observed lack of proper monitoning and Coordinating mechanism in the execution of works. The completion of project has been delayed in türn leading to the denialof the iñevitable benefits to the weaker section in the society.
Details of the action taken for the completion of the project a successful manner may be intimated to Audit.

EDAKKOODECOLONY



It was replied that the matter has been taken up with the Executive Engineer KSEB Wandoor Electrical Division. progress in the matter may be furnished.

## IV. Construction of Community Hall- Laxity in the part of LSGD

Administrative sanction was accorded (April 2017) for the construction of a Community Hall in Malakkarakkunnu ST colony, Wandoor Grama Panchayath, Malappuram, for an amount of ₹ 2.45 lakh under Corpus fund project 2017-18 as per Order No.PM1-5200/2017 dated 26-04-2017 of The Director, Scheduled Tribe Development Department. An agreement was executed between the Project Officer ITDP Nilambur and Secretary Wandoor G P on 25-01-2018 and an amount of ₹ 2.45 lakh was transferred to the account of GP Secretary vide Orders dated 30-01-2018 of the JTD Project officer. As per the guide lines the work was to be completed within the financial year itself i.e. before 31-03-2018. From the progress report submitted in 10/2018, it was intimated that the work had not been started so far. Thereafter the GP authorities have not communicated the progress of the work.

## Construction of MARAKKARKKUNNU COMMUNITY HALL

as on 19.11.2019


It was replied that the matter has been taken up with the Secretary LSGI and has urged the speedy completion of the project. Further Progress awaited.

## V. MRS- Stitching of Khakhi Uniforms to the SP cadets-submission of fake receipts-₹ 20,240

An amount of ₹ 4.99 lakh was allotted and withdrawn vide CB•118 dated 14.03 .19 for the expenditure of SPC Unit in the school. The allotment of funds includes expenditure for food items, supply of uniforms etc. Two sets of uniforms are given to the cadets' one for Physical training and one set of Khakhi uniforms for parade.

Audit observed that an expenditure of $₹ .20240$ was shown as stitching charges for Khakhi uniforms for the cadets and deducted from the cash balance. On verification of the stock register the CPO of the SPC (teacher in charge) admitted that the uniforms are not stitched and distributed to the cadets.

However, there was a receipt from the tailoring centre that the amount was received as stitching charges. Fake receipts in support of the work not done/payment not made is highly irregular.

Delay in/non distribution of the uniforms even after the passing of seven months after withdrawal of money from treasury may be observed with grave concern.
It was replied that delay occurred at the tailoring unit and the payment of ₹ 20,000 was recorded in the cashbook in anticipation of the payment and the matter may be condoned. Recording payment without actual payment and deducting money from cash book and replacing the amount on physical verification of cash equals temporary misappropriation.
The matter may be reported to the higher authorities and action taken in this regard may be intimated.

## Vi. IGMMRS- Shortage of ₹ $\mathbf{4 3}, \mathbf{7 1 6}$ from Student Police Cadet Fund


The funds for running of Student Police.Cadet activities in the IGMMRS is met from the Tribal department. The activities done by the cadets include physical drill and Mass Physical training, occasional tour etc. Funds are set apart by the Government every year for the running of the SPC. The last allotment was ₹ 4.99 lakh vide CB 118 dated 14.03.19.

The cash book of Student Police Cadet Fund is not maintained in the format as stipulated in G.O. (P) 469 dated 28.10.2005. No cheque issue register is maintained. A bank account (Account No.67301844753) is jointly maintained by the Headmaster and the CI of Nilambur Circle at SBI Nilambur. The cash balance in the Bank account is ₹ 41,840 as on 25.09.19.

The cash in hand in the SPC account remaining with the Teacher in charge was physically verified on 13.11.19 and was observed as ₹ 20000 . The recent transactions in the account are shown below:

| Sl.No | Date of transaction | Amount ₹ | Expenditure from 04.09 .19 to 30.09 .19 : |
| :---: | :---: | :---: | :---: |
| 1 | 24.9 .19 Cheque <br> 674844 No, | $\begin{array}{r} 224800 \\ \hline \end{array}$ | 127171 |
|  | Bills Kept for which payment was made but not entered in the cash book. |  | 33913 |
|  |  |  | 161084 |
|  |  | Withdrawn amount+ ${ }^{\text {c }}$ cash balance 4400 | 229200 |
|  |  | Cash balance that should in the chest | 68116 |


|  |  | Cash found with the teacher | 20000 |
| :--- | :--- | :--- | :--- |
|  | in charge |  |  |
|  | Shortage | 48116 |  |

As such shortage of ₹ 48,116 was observed. It was observed that the amount is withdrawn in lump and kept in the personal custody of the Teacher in charge which is highly irrregular. Balance in Government money shall be kept in the office chest instead of keeping with the Teacher in charge. As to the nature of the activities when advances are needed advances for the timely day to day activities shall be advanced and the bills produced in support of the payment as early as possible. However, it was observed that cash is withdrawn from Bank account and kept in the custody of the Teacher in charge which is highly irregular.

It was replied that the amount could not be produced on the day of cash verification and the amount was replaced in the cash chest the next day. The matter amounts to temporary misappropriation. Action taken for proper upkeep of cash and accounts may be furnished.
VII. Installation of steamers at hostel kitchen -Unfruitful expenditure-₹ 10.17 lakhs. Verification of the records produced revealed that a 'Steamer Set' was installed adjoining to the Hostel kitchen of Indira Gandhi Memorial Model Residential School Nilambur incurring an expenditure of ₹ 10.17 lakh. It was noticed that the equipment was kept idle without any proper protection .Despite AS was issued to construct additional kitchen area for ₹ 20.90 lakh for the installation of the steamer set, the work has not been started so far. Audit observed that the installation of steamer set prior to the construction of additional kitchen area has resulted in an unfruitful expenditure of ₹ 10.17 lakhs.

It was replied that the steamer set installation was done straight from the Directorate. In order to ensure the effective functioning and safeguarding of the equipment proposal was made from the Project Office for the additional kitchen area. The matter has been taken up with the District .Nirmithi Kendra. Progress in the matter may be furnished.

## VIII. Tardy progress in the execution of develonmental works at IGMMRS

Administrative Sanction was accorded for an amount of ₹ 55.56 lakh for the various development works at IGMMRS Nilambur. District Nirmithi Kendra, Malappuram was selected as the
implementing agency and an agreement was executed on 23-03-2017. ITDP Project Officer, Nilambur, in Order No. D 1894/2017 dated 22-03-2017 disbursed the $1^{\text {st }}$ instalment of ₹ 11.11 lakh to DNK, Malappuram. The second instalment of ₹ 8.33 lakh- was disbursed to DNK as per order dated 28-10-2017. It was noticed that the Project Manager DNK Malappuram vide letter No. DNKM/346/2016-17 dated 24-04-2018 had requested to pay the balance amount of ₹ 33.33 lakh and submitted utilization certificate for ₹ 22.22 lakh. As per the report of the Assistant Engineer, ITDP Project Office, Nilambur, 65 per cent of works may be treated to be completed as on 28-03-2019. It was also noticed that The ITDP Project Officer Nilambur in letter No.1894/2017 dated 21-02-2018 sought sanction from the Scheduled Tribe Development Department Director, for the additional works amounting ₹ 12.70 lakh.

The ITDP Project Officer sanctioned (10-04-2019) the third instalment of ₹ 16.66 lakh to DNK Malappuram. Further, it was noticed that the Director in Order No. D3-7262/18(1) dated 19-032019 had ratified the diversion of fund to the tune of ₹ 12.70 lakh utilized for the day to day needs of the Residential school. The ITDP Project Officer Nilambur in letter No. 1894 /2017 dated 15-05-2019 sought sanction from the Director, to complete the additional works.

Audit observed that there was lack of proper monitoring and Co-ordinating mechanism as mentioned in the guidelines in the department for the surveillance of the progress of the works. Due to the irresponsible attitude of the Executing Agency and lack of monitoring on the part of the Directorate in watching the physical and financial progress of the works, there was inordinate delay in completion of the developmental works. Diversion of fund remains as a serious issue. It was replied the matter has been taken up with the construction agency and the progress would be accelerated.

## IX. Lapses in the implementation of Forest Right Act 2006 leaving the tribes with possession of land.

The Forest Right Act 2006 is intended to recognise and vest the Forest Rights and Occupation in Forest Land in/forest Dwelling Scheduled Tribes (who had occupied forest Land before $13^{\text {th }}$. December 2005) and other Traditional Forest Dwellers (who has for at least three generations prior to $13 / 12 / 2005$ primarily resided in Forest Land) who have been residing in such Forests but whose rights could not be recorded.

The claim for the forest Land has to be presented at the Oorukoottam. The accepted claims are forward to the Sub Divisional Level Committee at the RDÓ level and the accepted claims are forwarded to the Divisional Level Committee comprising of the District Collector, Divisional Forest Officer, Project Officer ITDP, and three elected members of the District Panchayat. There are 36 Forest Right committees for 51 colonies. The last survey was conducted in 2010, Bhoomi Keralam Project.

Though more than 1493 applications were received in the oorukoottam, 948 tribes were identified as forest dwellers and Forest Land was issued to them and Record of Right (KoR) issued.

On verification of the records of issue of land and Record of Right; it was observed that many tribes were deprived of their lands. No awareness was given to the tribes regarding the FR Act and their right to claim the possession of their habitat in the forests. The tribes Paniya, Cholla Naikar and Kattunaikar are the Forest dwellers under the jurisdiction of the project officer ITDP Nilambur. It was observed that from among the 948 tribes to whom forest land was distributed as many as 183 tribes were conferred land below 10 cents only

It was observed that Smt Neeli wo Paalan of Edakode colony was conferred land less than one cent. A few cases are mentioned below.

| La ñd area | No of persons |
| :--- | :--- |
| Cents below 1 | $\cdots$ |
| Below 5 cents | 1 |
| Between 5 and 10 cents | 69 |
| Between 10 and 20 | 113 |

The tribes were entitled to dwell in the area to maximum of four hectares. In the above cases the area conferred to the Tribes were limited even to below one cent. The outright violation of FR Act which arises of lapses in effective implementation of the Act was observed. The lapses from the part of the administrative level led the tribes to dwell in very limited areas of land.

It was replied that the government machinery failed create awareness of the FR Act among the Tribes. As such they were deprived of their right to possess the area of land actually designed by the Act. It was also added that presently awareness programs have been evolved and implemented
among the tribes and the matter of re-submitting of the applications by the tribes and distribution of land accordingly is in consideration by the authorities. Further progress is awaited.

## X. Non-compliance of Supreme Court Verdict on transfer of vested forest land to tribescontempt of court on the part of Forest Department.

Based on the Supreme Court Order on the transfer of vested land to Tribes, the Central government had identified 7693.2257 hectares of land in Kerala as Vested Forest Land. A committee consisting of the Divisional Forest Officer, District Collector, Project Officer, ITDP/Tribal Development Officer and a member of the Tribal organisations was also constituted vide Order No. G.O(Rt) No.97/14/STDD dated Tvpm 20.12.2014 to identify dwelling and cultivable land for distribution to the Tribes in Malappuram District.

In 2004, 4000 acres of land was identified under the jurisdiction of Project Officer, ITDP for the distribution to Tribes. Apart from this, 1006 acre of land was also identified from Edakkara and Chungathara villages . As such there was 5,006 acres of vested land in Malappuram district for the distribution to Tribes. As per the TRDM letter as on 17.04 .2017 from the total allotted land from Centre of 502.95 acres, only 74.73 acres was distributed and there was a balance of 428.26 acres of land.

The details of vested land which is suitable for human habitat is detailed below:

| SI.No | Forest Area | Measured area in <br> hectares |
| :--- | :--- | :--- |
| 1 | Thrikaikath | 7.20 |
| 2 | Nellippoyil Kodiri Bit III | 89.00 |
| 3 | Mullankadu | 10.00 |
| 4 | Kannankundu | 10.00 |
| 5 | Athikkal Bit I | 25.84 |
| 6 | Athikkal Bit II | 10.80 |
| 7 | Athikkal Bit III | 50.80 |
|  |  | 203.64 (500 acres 13 cents) |

From the 500 acres of land, only 25 acres of land in Kannankundu Forest area was handed over to the ITDP Nilambur for Distribution. The land of 25 acres was distributed to 34 beneficiaries by allotting 50 cents of lands each. Survey is in progress in Nellipoyil Bit II.

Presently, 737 landless tribes have been identified as landless tribes under the jurisdiction of the Project Officer ITDP. Due to the non-transfer of vested forest land which is liveable and cultivable, the landless tribes are deprived of their right to inherit the vested land which is noncompliance to Supreme Court verdict thereby contempt of Court on the part of Divisional Forest Officer, Nilambur.

Recently a meeting was convened under the auspices of the Chief Minister of Kerala and it was decided to survey the land and transfer it to the tribes. An amount of one lakh rupees was also sanctioned for the survey works. It was observed that based on the Supreme Court Orders, orders were issued by Government in 2014 itself, however even after five years the șurvey work has not been completed. Only the survey was started which shows lack of earnestness in conferring the land to the tribes in their vested habitat thereby contempt of Court. The matter may be taken up with the DFO and the Government.

It was replied that the matter would be given much emphasis and the lands would be conferred to the tribes by the coming year. Further Progress awaited.

## XI. Slow and Tardy implementation of Tribal Schemes -Resumption of Tribe Fund ₹ 21 crores leaving Projects under ATSP (2014-15)/13 ${ }^{\text {th }}$ Finance commission projects etc incomplete.

A TSB Account (Account No: 715011400000071) is maintained at District Treasury Malappuram. Primarily, the TRDM transactions are carried through the account. Presently the transactions of ATSP funds/Corpus/ $13^{\text {th }}$ finance Commission award etc is carried out through this account. The Funds accumulated on various ATSP Projects was ₹ 30.95 crores upto the year 2017-18 for the implementation of the projects for the welfare of the Tribes.

The previous balances in the account were shown below:

In ₹

| Sl.No | Project on which fund is <br> remaining | Amount <br> sanctioned/carried <br> over | Expenditure <br> incurred | Balance in the <br> amount |
| :--- | :--- | :--- | :--- | :--- |
| 1 | Initial Deposit | 500 | 0 | 500 |
| 2 | Corpus Fund | 2500000 | 2499375 | 625 |


| 3 | CCD Plan Housing | 5602500 | 4265000 | 1337500 |
| :--- | :--- | :--- | :--- | :--- |
| 4 | Balance Amount | 161026 | 4710 | 719916 |
| 5 | Kerala Mahila Samakya <br> Society - Livelihood <br> Activities | 5692775 | 2131831 | 3560944 |
| 6 | FRA Implementation | 26200 | 25013 | 1187 |
| 7 | Land Purchase | 26273600 | 24101975 | 2171625 |
| 8 | Do | 4175927 | 0 | 4175927 |
| 9 | ATSP 2014-15 | 83621000 | 17919945 | 65701055 |
| 10 | ATSP 2015-16 | 132181000 | 1059921 | 13121079 |
| 11 | PVTG Project Bridge | 1844905 | 454000 | 1390905 |
| 12 | Hanging <br> Kannikai | 737500 | 0 | 7375200 |
| 13 | Suspense credit misspent <br> for HUDCO Housings <br> which was intended for <br> another District | 40000000 | 0 | 0 |
|  | Suspense <br> transferred to credit the <br> respective district | 40000000 |  |  |
|  | Amount resumed by <br> Govt | 256874295 |  | 98956463 |
|  | Present balance in the <br> account | 82168 | 52498170 | 9 |

The various projects under ATSP 2013-14, 2014-15 for which the amounts were sanctioned included the projects for providing basic amenities of life such as Housing, Drinking Water, Toilet, Road, Nutrition kit distribution etc. As per the 2014-15 ATSP Plan, the works were to be carried out in the five colonies, as detailed below:

| Sl.No | Name of the Colony | Amount Envisaged (in ₹ lakh) |
| :--- | :--- | :--- |
| 1 | Ambumala | 327.5 |
| 2 | Vettilakkolly | 266.75 |
| 3 | Chathanputhuvai | 137.75 |
| 4 | Chembankolly | 155.25 |
| 5 | Malachi | 191.00 |
|  |  | 1078.25 |

Though an amount of $₹ 10.78$ crore was sanctioned for the Additional Tribal Sub Plan, only an amount of ₹ 8.36 crore was deposited in the TSB Account in District Treasury Malappuram,
(Account No. 715011400000071) in 2014-15. From the amount ₹ 1.79 crore was disbursed to the respective implementing agencies.

A portion of the remaining total funds of ₹ 30.94 crore and an amount of $₹ 25$ crores was resumed by the Government. (₹ 20 lakh was resumed on 17.01 .18 vide G.O(P) 02/18/Fin and $156 / 17 /$ Fin dtd 14.12.17 and ₹ 5.68 crore on 29.03 .18 vide G.O(P)No.51/2018 Fin dated 28.3.18) As such the funds of ₹ 25 crores intended for providing basic amenities of life and assistance on various livelihood projects were resumed by the Government. The matter may be taken up with the Directorate and action taken to initiate the speedy implementation of the projects by proposing to re credit the funds.

## i. Slow and Tardy implementation of the Plan: Resumption of Funds: Conservation Cum Development Plan for PVTG - Housing:

Based on the proposal of the Director of STDD an amount of ₹ 480 lakh was sanctioned for the State wide housing scheme for the PVTG groups in the Tribes vide order no G.O(Rt)NO.142/2010/SCSTDD dated 01.02.2010. From the total number of 320 houses @ ₹ 1.5 lakh each, 42 houses were sanctioned to Malappuram District vide Order No. A2.2173/10 dated 05.02.10 of the Director, STDD allotted amount ₹ 63 Lakh).

From the allotted amount of ₹ 63 lakh, ₹ 56.03 lakh was sanctioned ( 05.05 .10 ) and the amount was credited to TSB Account 3405 of District Treasury Malappuram.

42 houses selected is shown below:

| Sl No | Name of Panchayath | Nó of höuses | Remarks |
| :--- | :--- | :--- | :--- |
| 1 | Moothedam | 8 | Completed |
| 2 | Chaliyar | 6 | Completed |
| 3 | Amarambalam | 5 | Completed |
| 4 | Karulayi | 6 | Completed |
| 5 | Pothukallu | 5 | Completed |
| 6 | Kalikavu | 1 | Completed |
| 7 | Thazhekkodu | 11 | Incomplete |
|  |  | 42 |  |

The beneficiaries selected in Thazhekkodu Panchayath were 11. The implementing agency selected for Tahzhekodu Panchyath was the LSGI Thazhekodu. The first instalment of an amount of ₹ 2.47 lakh, ( 15 per cent of the allotted amount of ₹ 1.5 lakh each for 11 beneficiaries) was handed over to the Secretary, Thazhekodu Panchayath on 12.08 .10 vide Cheque 4036978 vide letter No.E906/2010 dated 12.08.10. The unspent balance of ₹ 13.37 lakh was resumed by Government. Slow and Tardy implementation resulted in the resumption of funds thereby depriving the beneficiaries of their right of basic amenity of housing. and shelter. Severe negligence on the part of the implementing officer both at the Project level and LSGI was observed. The transferred amount of ₹ 2.47 lakh may be made good from the Secretary with interest and remitted to the Government account. The liability for non-execution of the Project shall be fixed at the Project officer as well as the Secretary Tazhekodu Panchayath under intimation to Audit.

It was replied that the Secretary, Thazhekkodu Panchayath has been directed to refund the amount on the work not contemplated. The delay in the execution of the construction of houses may be taken up with grave concern and the needful be done from the Project Office for the provision of Shelter to the houseless tribes.

## XII. Delay in implementation of livelihood scheme, Goat Rearing Unit- ₹ 9.37 lakh.

An amount of ₹ 9.37 lakh was transferred to the Secretary, Mampad GP on 18-02-2018 for the goat rearing project. However, on field verification it was observed that the goat-rearing unit at Mampad Colony has not been implemented so far leaving an amount of ₹ 9.37 lakh with the Secretary Mampad Gramapanchayath for more than 21 months depriving the beneficiaries of their assistance for livelihood.

The delayed implementation invites penal interest and the liability may be charged with the Secretary and remitted to Government account. The project may be implemented at the earliest to facilitate the beneficiaries.

It was replied that the scheme would be implemented soon under intimation to Audit.
XIII. Delay in submission of charge sheet in PöA cases.

The Scheduled Castes \& Scheduled Tribes (Prevention of Atrocities) Act, 1989 which aims at preventing commission of offences by persons other than SC \& ST against scheduled Castes and Scheduled Tribes came into force with effect from 30:01.90. Comprehensive Rules under this Act, titled "Scheduled Castes and the Scheduled Tribes (Prevention of Atrocities) Rules, 1995" were notified in the year 1995, which inter alia provide nòms for relief and rehabilitation. State Governments implement the Act with 50 per cent Central Assistance under the Centrally Sponsored Scheme.
The District Level Vigilance and Monitoring Committee under the Chaitmanship of the District Collector meets on a quarterly basis and sanctions the financial assistance to the victims of the offences of atrocities/dependents at the prescribed rates as per the Rules.
The cases in which FIR is registered and forwarded to this office are charge sheet submitted in court for the further procedures in the cases to ensure justice to the affected persons. However, in the following cases FIR is not submitted.

| Year | FIR forwarded cases | Charge sheet not <br> submitted |
| :--- | :--- | :--- |
| 2016 | 9 | 1 |
| 2017 | 3 | 1 |
| 2018 | 2 | 2 |
| 2019 | 6 | 6 |
|  | Total | 10 |

The police department has not so far submitted the charge sheet in the above cases. The cases pertain even from the year 2016. The non-submission of charge sheet may be taken up with the Police Department and the state of the FIR may be recorded The reason for the denial of justice to the affected person may also be recorded.

It was replied that in certain cases, the Atrocity Provision has been removed and the inquiry. is going on. No follow up has been taken by the Project Officer so far as to why the provision has been removed, or the reasons for delay in the investigation etc.
XIV. 1. Flaws noticed in the implementation of 'Vidhyodayam' project.

Based on the GO (MS) No. 67/2016 dated 17-08-2016, the Director,STDD in Order No. D36011/2016(2) dated 25-10-2016 had given Administrative sanction and sanctioned an amount of ₹ 34.52 lakh under 'Vidhyodayam Project' for conducting essential works at IGMMRS ( Indira Gandhi Memorial Model Residential School) Nilambur. District Nirmithi Kendra, Malappuram was selected as the implementing agency and an agreement was executed on 27-02-2017. PO, ITDP disbursed (13-03-2017) the $1^{\text {st }}$ instalment of ₹ 6.84 lakh to DNK, Malappuram. It was noticed that the Project Manager DNK Malappuram in letter No. DNKM/320/2016-17 dated 13-03-2019 requested to pay the balance amount of ₹ 20.53 lakh and utilization certificate for ₹ 23.95 lakh. As per the report of PO, ITDP, 35 per cent of works may be treated to be completed as on 28-032019. It was also noticed that The PO sought sanction (11-02-2019) from the Director, for the revised estimate of ₹ 41.52 lakh. No sanction was seen obtained so far, sanctioning the additional amount of seven lakh requested.

Even though enough funds were allotted for the project, a remarkable portion of the works under the project remain incomplete and major portion of the funds received was utilised for meeting contingent expenditure. Diversion of fund may be viewed as a very serious issue.

Audit observed that there was lack of proper monitoring and Co-ordinating mechanism as mentioned in the guidelines in the department for the surveillance the progress of the works. Due to the irresponsible attitude of the Executing Agency and lack of monitoring on the part of the Directorate in watching the physical and financial progress of the works, there was inordinate delay in completion of the developmental works. It was replied that due to delay in the obtaining of the administrative sanction in the deviated works, the work was delayed and the work would be completed without further delay. Further Progress is awaited.

## 2. Diversion of funds allotted for development works to daily expenditure.

Analysis of the implementation of the Projects under Plan Fund revealed diversion of fund sanctioned for development works to day to day needs of Residential school as well as IGMMRS Hostel. An amount of ₹ 22.54 lakh sanctioned for the works under Vidhyodayam Project' and ₹ 12.70 lakh sanctioned for the various development works were seen expended for the day to day needs of the School and hostel. Circumstances under which such adjustments were made may be

explained. The practice was not in order. Diversion of funds has resulted in inordinate delay of completion of the developmental works which in turn deprived the essential requirements of the students: Non adherence of financial rules was noticed while expending allotments received. The lapse is brought to notice.

It was replied that the diversion of funds was made on obtaining orders from Director, ST Department and as the expenditure fall under the same head of account.

## XV. Inordinate delay in completion of development works at Pre-Matric Hostels.

Renovation works of the five Parametric Hostels under ITD Project Office, Nilambur were initiated based on the following Government orders.

| Sl. No | Name of the Hostel | Cost of <br> works (₹ ) | Government order <br> 1 |
| :--- | :--- | :--- | :--- |
| PMH (Girls) Chungathara | 2600000.00 | G.O (Rt) No.863/17 dated 28-03-2017 |  |
| 2 | PMH (Girls) Manimooly | 1670000.00 | G O (Rt) No.2839/17 dated 09-11- <br> 2017 |
| 3 | PMH (Girls) Pothukal | 2700000.00 | G O (Rt) No.2487/17 dated 09-11- <br> 2017 |
| 4 | PMH (Girls) Nilambur | 1433225.00 | G O (Rt) No.2530/17 dated 09-10- <br> 2017 |
| 5 | PMH (Boys) Mambad. | $2811.168: 00$ | G O (Rt) No.2529/17 dated 09-10- <br> 2017 |

The works at Girls Hostel at Chungathara was to be carried out on "Grant in aid under Article 275(1)" for the year 2016-17. The other works were under SCA to TSP for the year 2017-18.
Disrict Nirmithi Kendra was selected as the implementing agency. It was noticed that the Director, STDD from time to time had given administrative sanction for the commencement of works and orders for the release of fund allotted. The PO had entered into agreements with DNK during the year 217-18 itself. The time of completion as per agreements was within six months. The works were to be completed within the financial year 2017-18.

Verification of the records revealed that the renovation works of the hostels were not completed even after the lapse of two years. As per the report furnished by the Assistant Engineer, ITD Project Office, Nilambur on 13-03-2019, there was remarkable short fall in the progress of works. As per the report of Project Officer in 02-07-2019, it was evident that remarkable portion of the works as
per the estimates remain incomplete. It was noticed that the irresponsible attitude of the Executing Agency (DNK Malappuram) was one of the reason for the delay in completion. Audit observed lack of proper monitoring and Coordinating mechanism in the execution of works. The completion of renovation works has been much delayed, in turn leading to the denial of the essential requirements of the inhabitants.
It was replied that the work would be completed at the earliest. Further progress awaited.

## XVI. Violation of Income Tax Act- Non remittance of Tax Deducted at Source.

Test check of Income Tax collection revealed non-remittance of Tax Deducted at Source from the fund transferred to implementing agencies for the development works in the following institutions.

| SI.No | Name of the institution | TDS collected (₹) |
| :--- | :--- | :--- |
| 1 | PMH (Girls) Chungathara | 49400 |
| 2 | PMH (Girls) Manimooly | 21710 |
| 3 | PMH (Girls) Nilambur | 18632 |
| 4 | PMH (Girls) Pothukal | 34920 |
| 5 | PMH (Boys) Mambad | 36546 |
|  | Total | 161208 |

The amounts are accumulated in the TSB account of the ITD Project Officer Nilambur. It is the responsibility of the disbursing officer to ensure the remittance of Income Tax deducted at source. Non adherence of the rules attracts penalty and the issue is to be viewed seriously. Action may be initiated to review the collection and remittance of TDS from the financial year 2015-16 onwards. Particulars of remittance may be furnished. Recurrence of the lapse may be avoided under intimation to Audit.

It was replied that the deducted amount would be remitted under intimation to Audit.
XVII. Lack of follow up action from ST Directorate in reporting of vacancy to KPSC -

## Recruitment to various post in Violation of CNV Act 1959

As per the records, the details of vacancies under the ITDP, Nilambur are shown below.

| SI. <br> No. | Post | No. of <br> vacancy | Remarks |
| :---: | :--- | :---: | :---: |
| 1 | Overseer | 1 | ITDP Office |
| 2 | Instructor | 1 | TGMTC Nilambur |


| 3 | Attender | 1 | GAD, Karulai |
| :---: | :--- | :---: | :---: |
| 4 | Warden | 3 | Pre Matric Hostels |
| 5 | Watchman | 14 | Pre Matric Hostels -12 \& MRS- 2 |
| 6 | Cook | 30 | Pre Matric Hostels -14 \& MRS-16 |
| 7 | PTS | 1 | GAD, Karulai |
| 8 | Ayah | 1 | Pre Matric Hostels -8 \& MRS-1 |
| 9 | Gardener cum Scavenger | 3 | MRS |
| 10 | HST | 1 | MRS |
| 11 | LPST | 1 | MRS |
| 12 | Music Teacher (UPST) | 1 | MRS |
| 13 | PET (UPST) | 1 | MRS |
| 14 | Manger Cum Residential Tutor | 6 | MRS |
| 15 | HSST | MRS |  |

The above posts were filled by contract / daily wages through direct appointment for 2019-20. As per the records the above vacancies except the post of HSST were reported to ST Directorate for subsequent reporting to KPSC. However, the matter has not been taken up by Project Officer, ITDP with Education Department (DDE/RDD Malappuram). The non-initiation of subsequent action from ITDP and the filling of vacancies in violation of the CNV Act was offered. It was replied that as the educational facilities in the backward area shall not hindered the appointments are made and the matter has been reported to the Directorate.

## XVIII. Service Matters

Integrated Tribal Development Project Office, Nilambur

## a) National Pension Scheme (NPS)

## A. Recovery towards Tier-I

The guidelines issued vide GO (P) No. 622/2013/Fin dated 19.12.2013 stipulates that the recovery towards Tier -I contribution should commence from the salary of the succeeding month in which the Govt. servant joined service On scrutiny of Pay Bill Register, it was observed that recoveries towards Tier-I contribution of the following officials have not started so far as detailed below.

| Sl. No. | Name (Sri/Smt/ Kum) \& Designation | Date of Joining |
| :---: | :--- | :---: |
| 1 | Sudha. C, Ayah | 16.08 .2019 |
| 2 | Baby Salini. V, Ayah | 22.08 .2019 |

B. Non Contribution from arrears towards NPS ₹. 1.93 lakh

National Pension System has been implemented, vide GO (P) No.20/2013/Fin dated 07.01.2013, in the state who are recruited on or after 01.04.2013 and the government servant shall make contribution of 10 per cent of his/her Basic Pay + Dearness Allowance which will be deducted from salary by the Drawing and Disbursing Officer

On scrutiny of NPS Arrear Calculation from SPARK and Pay Bill Registers, it is observed that an amount of ₹ 1.93 lakh was not deducted from Salary of employees towards NPS which is detailed below.

| SI. <br> No. | Name (Sri/Smt/ Kum) \& Designation | Amount Received as Salary ₹ | Amount to be deducted towards NPS ₹ |
| :---: | :---: | :---: | :---: |
| ITDP Office, Nilambur |  |  |  |
| 1. | Sudheesh. M, Warden | 57802.00 | 5781.00 |
| 2. | Muhammed Fasil. M., Clerk | 886390.00 | 88639.00 |
| 3. | Ramani. C., Warden | 14755.00 | 1476.00 |
| 4. | Vijin. K., Office Attendant | 16965.00 | 1697.00 |
| 5. | Anupama. T.K., Clerk | 97393.00 | 9740.00 |
| 6. | Jaseera. A.V., Warden | 15238.00 | 1524.00 |
| 7. | Vishnu.E., Clerk | 13319.00 | 1332.00 |
| 8. | Shine Raj.B.B., Warden | 19160.00 | 1916.00 |
| 9. | Gireesh. G., Warden | 14280.00 | 1428.00 |
| 10. | Anish Vijayan., Watchman | 11220.00 | 1122.00 |
| 11. | Premjith. P., Watchman | 11220.00 | 1122.00 |
| 12. | Sarath. P., Watchman | 11156.00 | 1116.00 |
| 13. | Mohammed Jabir. M., Watchman | 11083.00 | 1109.00 |
| 14. | Nimisha. N.P., Warden | 8752.00 | 876.00 |
| IGMMRS, Nilambur |  |  |  |
| 1. | Naushad. K, LPSA | 110468.00 | 11047.00 |
| 2. | Sajithà T Sadananth, HAS (Hindi) | 219570.00 | 21957.00 |
| 3. | Shiju. E, HSA (Malayalam) | 164083.00 | 16409.00 |
| 4. | Girija. P, Ayah | 65802.00 | 6581.00 |
| 5. | Sabu. PT, HSA (Maths) | 105120.00 | 10512.00 |
| 6. | Shiji. MX, Ayah | 12725.00 | 1273.00 |
| 7. | Lijo Varghese, LPSA | 17479.00 | 1748.00 |
| 8. | Sijil Solomon, Watchman | 34345.00 | 3435.00 |
| 9. | Nimisha. P. K., HSA (English) | 20407.00 | 2041.00 |
|  |  |  |  |

Recovery along with instances with regard to period prior to current audit may be calculated and remitted under intimation to audit.

It was replied that the subscription would be deducted and remitted.

## b) SLI

## A. Non Subscription of SLI

As per GO (P) No.556/08/Fin dated 16.12.2008, new entrants in government service should subscribe SLI Policy within one month of joining duty.

However on scrutiny of Pay Bill Register it was observed that the deduction towards SLI has not been effected by the competent authority with regard to the following officials.

| Sl. No. | Name \& Designation | Date of Joining | Remarks |
| :---: | :--- | ---: | ---: |
| ITDP Office, Nilambur |  |  |  |
| 1 | Sudha. C, Ayah | 16.08 .2019 |  |
| 2 | Baby Salini: V, Ayah | 22.08 .2019 |  |

Corrective action may be taken under intimation to Audit.
B. Short Subscription of SLI

The rate of Subscription to SLI was enhanced w.e.f 01.01 .2017 vide GÖ(P)No.149/16/Fin dated 28.07.2017 as detailed below.

| Basic Pay ₹ | Subscription Amount ₹ |
| :--- | :---: |
| Up tö 17999 | 200 |
| 18000 to 35699 | 300 |
| 35700 to 55349 | 500 |
| 55350 and above | 600 |

On scrutiny ộ Pay Bill Register, it was observed that short subscription of SLI was made as detailed below.

| Name(Sri/Smt) | Basic Pay ₹ | Amount Subscribed ₹ | Amount tó'be subscribed ₹ |
| :---: | :---: | :---: | :---: |
| ITDP Office, Nilámbur |  |  |  |
| Sóniya John, Office Attendant | 25850 | 250 | 300 |
| Varghese.E.D., Tribal Extension Officer | 41500 | 350 | 500 |
| IGMMRS, Nilambur |  |  |  |
| Haris. K. P., HSA (Social Science) | 39500 | 375 | 500 |

Action taken to enhance the SLI amount and deduct the amount may be intimated to Audit. It was replied that necessary action would be taken in this regard.
c) Erroneous payment of Cash handling/Treasury duty allowance to Clerks and OA Government vide G.O.No.82/2017/Fin. dated 21.06.2017 have ordered to stop the payment of cash handling allowance to Clerks and Treasury duty allowance to Office Attendants with effect from 01.04.2017, as pay and allowances of most of the employees are at present being credited to their Bank/Treasury accounts.

However, on verification of Pay Bill Register 2017, the following excess payments were observed.

| Sl. <br> No. | Name \& Designation | Types of <br> Allowance | Period | Rate ₹ | Total ₹ |
| :---: | :--- | :---: | :---: | :---: | :---: | :---: |
| ITDP Office, Nilambur |  |  |  |  |  |
| 1 | Rajeev. P., Tribal Extension Officer | Cash <br> Handling | April 2017 <br> ( Month) | 450 | 450 |
| 2 | Gopakumar.V., Tribal Extension Officer | Cash <br> Handling | April 2017- <br> May 2017 <br> (2 Months) | 400 | 800 |
| 5 | Ajeesh Bhaskaran, Tribal Extension Officer | Cash <br> Handling | April 2017- <br> May 2017 <br> (2 Months) | $1 \times 267$ <br> $1 \times 400$ | 667 |
| IGMMRS, Nilambur | Treasury | April <br> $2017 \& J u n e$ <br> 2017 <br> (2 Months) | 200 | 400 |  |
| 1 | Rajan. PC, Office Attendant | Duty |  |  |  |
| 2 | Anil Kumar. C, Office Attendant | Treasury <br> Duty | May 2017 <br> (1 Month) | 200 | 200 |

The excess payment made in this regard may be recovered and refunded to Government account under intimation to Audit.

It was replied that the amount would be refunded and remitted to Government Account under intimation to Audit.
d) Excess payment of Leave Salary during HPL; ₹ $\mathbf{1 , 9 3 5}$

On verification of pay bill and attendance registers, it was noticed that Shri. Vijin. K, Watch man, CTC Chungathara, presently on working arrangement to ITDP Nilambur was on Half Pay Leave during the period 25-10-2019 to 30-10-2019. However, he was granted excess payment of ₹ 1935/- towards leave salary in October 2019 as detailed below.

|  | Pay_and_allowances | Pay and allowances paid | Excess Amount <br> (approx.) |
| :---: | :---: | :---: | :---: |
| Rate of Pay | admissible during HPL <br> period <br> (Basic + DA) | During the period (Basic + <br> DA) | (By |
| Pay: $20000 /-$ | $18065+4000=22065$ | $20000+4000=24000$ | 1935.00 |

The excess payment of ₹ 1,935 may be regularized under intimation to Audit.

It was replied that instructions have been issued to the official to refund the amount. Further progress IS awaited.
e) TGMTC, Nilambur \& CTC, Chungathara - Course in Tailoring imparted without recognition (TEO Gr.I Nilambur)

Tailoring \& Garment Making Training Centre (TGMTC), Nilambur and Cutting \& Tailoring Centre (CTC), Chungathara are functioning under the jurisdiction of TEO, Nilambur with a staff strength of an Instructor, Office Assistant and Sweeper each. Instructor in TGMTC Nilambur is on daily wages. It was observed that the TGMTC and CTC are concentrated under a single TEO though there are two more TEOS in ITDP and that too is functioning within six Kms. Tailoring Centres were functioning in rented buildings. Tailoring trade was imparted in the centre. The annual expenditure incurred for the three consecutive years starting from 2017-18 to 2019-20 is given below:

In ₹

| Year | TGMTC, Nilambur |  |  | CTC, Chungathara |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Establish ment | Non Establish ment. | Total | Establishm <br> ent | Non Establishment | Total |
| 2017-18 | 643888 | 38482 | 682370 | 1020578 | 37225 | 1057803 |
| 2018-19 | 642631 | 49160 | 691791 | 1028950 | 45242 | 1074192 |
| 2019-20 | 573155 | 34632 | 607787 | 873575 | 42280 | 915855 |
| Total |  |  | 1981948 | Total |  | 3047850 |

The student strength was 12 in each centre. In TGMTC, Nilambur, two students discontinued training. The course was of two-year duration. 12 sewing machines including were given to each centre. The course certificate to the students are issued by the ST Directorate which has no value for further job prospects as the course is not recognized by the Government. As such huge amount incurred for the functioning of the centres for imparting training remain unfruitful.
No action was taken from the PO for the bringing the matter to the ST Directorate and to obtain recognition from the Government.

It was replied that action has to be taken at the higher level.

## f) Excess payment of remuneration to Daily Wages Wardens-₹ 2.36 lakh.

Orders for payment of remuneration to all categories of employees appointed on contract/daily wages basis was issued by the Government vide G.O. (P) No. 28/2016/Fin dated 26.02.2016. Based on the order, Warden on daily wage (@ ₹ 600 per day) was eligible for a maximum ₹ 16,200 in a month and wardens on contract were eligible for a maximum ₹ 16,500 per month with effect from 01.04.2016. In the case of contract employees, for each number of days of absence other than eligible leave applicable as per the contractual agreement, $1 / 30$ of the contractual amount shall be deducted. The rate was revised to ₹ $17,025 /$ - (@ ₹ $630 /$ - per day) and ₹ $17,325 /$ - from 01 -04-2017 to ₹. 17420/- (@ ₹ 645/- per day) and ₹ 17,675/- from 01-07-2018 and to ₹ 17820/- (@ ₹ 660/-per day) and ₹ $18,030 /$ - from 01-07-2019 (vide G.O. (P) No. 56/2017/Fin dated 28.04.2017, G.O. (P) No. 112/2018/Fin dated 21.07.2018, G.O. (P) No. 81/2019/Fin dated 09.07.2019) respectively.

On scrutiny of Contingent Bill Register/Files from 2017-18 onwards, it was observed that an amount of ₹ 2.36 lakh was paid in excess as remuneration from the Project Office to the below mentioned wardens on daily wages for the period from 01-04-2017 to 31-10-2019, which was mentioned below:

| Sl. <br> No. | Name of Medical <br> Officer | From | To | Remune <br> ration <br> Paid ₹ | Remunera <br> tion <br> admissible <br> $₹$ | Excess <br> Remuneration <br> Paid ₹ |
| :---: | :--- | :---: | :---: | :---: | :---: | :---: |
| 1 | Babu | $10 / 17$ | $02 / 18$ | 78070 | 68685 | 9385 |
| 2 | Jayarajan | $06 / 17$ | $07 / 17$ | 36180 | 31515 | 4665 |
| 3 | Sudheer. K.V | $06 / 17$ | $11 / 18$ | 280740 | 247490 | 33250 |


| 4 | Swapna | $06 / 17$ | $01 / 19$ | 323730 | 287415 | 36315 |
| :---: | :--- | :---: | :---: | :---: | :---: | :---: |
| 5 | Suninitha Kumari | $06 / 17$ |  | 461360 | 404545 | 56815 |
| 6 | Vijaya Kumar. P | $06 / 17$ | $03 / 18$ | 176790 | 156870 | 19920 |
| 7 | Athira Gopi | $02 / 18$ | $06 / 18$ | 40470 | 35910 | 4560 |
| 8 | Ramesh. T | $01 / 18$ |  | 338090 | 299410 | 38680 |
| 9 | Ravi Chandran | $11 / 17$ | $02 / 18$ | 39050 | 34650 | 4400 |
| 10 | Aswathi. N.R. | $02 / 18$ | $03 / 18$ | 36920 | 32760 | 4160 |
| 11 | Padmarajan | $06 / 18$ | $07 / 19$ | 56725 | 50715 | 6010 |
| 12 | Renuka | $07 / 18$ | $10 / 18$ | 67760 | 61920 | 5840 |
| 13 | Manikandan. P.P | $11 / 18$ | $02 / 19$ | 60175 | 53535 | 6640 |
| 14 | Lal Prashobh | $07 / 19$ |  | 56980 | 50820 | 6160 |
| TOTAL |  |  |  |  |  |  |

Excess payment of remuneration amounting to ₹ 2.36 lakh may be recovered from the respective DDOs and remitted to government account under intimation to Audit.

No Specific remarks was offered in this regard.
g) Expenses incurred in three financial years ₹ 47870574/- - Violation of CNV Act 1959

- Direct Recruitment of various posts without notification through Employment


## Exchange

As per the Government Circular No. 39483/G2/87/LBR dated 05.01.1988, Government have issued direction for filling up of vacancies coming outside the purview of the PSC as per the provision of CNV Act 1959. Subsequently, Government issued a circular (No. 25941/G2/2013/LBR dated 05.02.2014) for strict adherence of the act. Audit observed violation of the act in ITDP Office, Nilambur by direct recruitment for various posts which is detailed below.

| St. | Post | No. of Posts | Răte of <br> Nónorarium/ <br> ContractPay |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Office Management Trainee | 7 (ITDP - 4, TEO Nilambr -1, <br> Edavanna -1, Perinthalmanna -1) | 10000 |
| 2 | ST Promoters | 50 (TEO Nilambur -23, Edavanna <br> -15, Perinthalmanna -12) | 9675 |


| 3 | Committed-Sociat Workers |  | 20000 |
| :---: | :---: | :---: | :---: |
|  |  | Perinthalmanna -1) |  |
| 4 | Students Counselors | 4 (Pre Matric Hostel -2, MRS -2) | 20000 |
| 5 | Instructor | 1 (TGMTC, Niambur -1) | As per GO |
| 6 | Attendar | 1 (GAD, Karulayi) | As per GO |
| 7 | Warden | 3 (Pre Matric Hostel -3) | . As per GO |
| 8 | Watchman | 14 (Pre Matric Hostel -12, MRS 2) | As per GO |
| 9 | Cook | 30 (Pre Matric Hostel -14, MRS 16) | As per GO |
| 10 | PTS | 1 (GAD, Karulayi) | As per GO |
| 11 | Ayah | 9 (Pre Matric Hostels -8 \& MRS- <br> 1) | As per GO |
| 12 | Gardener cum Scavenger | 1 (MRS) | As per GO |
| 13 | Driver | 1 (MRS) | As per GO |
| 14 | HST | 3 (MRS) | As per GO |
| 15 | LPST | 1 (MRS) | As per GO |
| 16 | Music Teacher (UPST) | 1 (MRS) | As per GO |
| 17 | PET (UPST) | 1 (MRS) | As per GO |
| 18 | Manger Cum Residential Tutor | 1 (MRS) | As per GO |
| 19 | HSST | 6 (MRS) | As per GO |
| 20 | Electrician | 1(MRS) | As per GO |
| 21 | IT Instructor | 1(MRS) | 19950/- |
| 22 | Librarian | 1(MRS) | 22000/- |
| 23 | Bala Vinjan Kendram Teacher | 3 (Iruttukkuthi, Thandamkallu, Punchakkolli) | 4000/- |
| 24 | Bala Vinjan Kendram Ayah | 3 (Iruttukkuthi, Thandamkallu, Punchakkolli) | 3000/- |
| 25 | Perippatetic Kendram Teacher | 1 (Palakkayam) | 7000/- |
| 26 | Perippatetic Kendram Ayah | 1 (Palakkayam) | 4000/- |


| 27 | Kinder Garden Teacher | 1 (Odakkayam) | $7000 /-$ |
| :---: | :--- | :---: | :---: |
| 28 | Kinder Garden Ayah | 1 (Odakkayam) | $3000 /-$ |

The appointments cited are violations of CNV Act are irregular.

## h) Paternity Leave taken in different spells

On scrutiny of the service book of Sri. Abdul Gafoor. A. K., Sr. Clerk, it was observed that he had availed Paternity Leave for 10 days in six different spells ( 30.05 .2013 to 01.06 .2013 (3 Days), 04.06.2013 to 05.06.2013 (2 Days), 13.06.2013 (1 Day), 19.06.2013 to 20.06.2013 (2 Days), 10.07.2013 (1 Day) and 30.07.2013 (1 Day).

Availing Paternity Leave is admissible only in one spell at a stretch. Availing PL breaking entire admissible leave is irregular. In admissible leave salary disbursed to the officials may be regularized under intimation to audit.

It was replied that the leave would be regularised under intimation to Audit.

## XIX. Surplus production of Solar Energy - Under utilisation of Solar Power System

Two 55KWP solar power systems were installed in Indira Gandhi Memorial Model Residential School, Nilambur at Veliyamthod by the Directorate vide Director SCDD letter No. D3/20002/2016 dated 29.11.2017. The items were supplied by M/s INKEL Limited of M/s Consul Neowatt Power Solutions India Pvt. Ltd., Punein the month of April 2018. The system was operational from 14.03.2019. This system was used for the two hostel buildings only. On physical verification of the Solar Power system with battery backup is installed in this institution, the following observations were made:-

1. The average monthly consumption of the hostels was 2,200 units. The average production of solar power from a 110 KWP solar unit is $550 \mathrm{KW} /$ day. Monthly an average of 16500 units. Hence, the provision of Solar system with 110 KW battery backup is clearly under utilization of the facilities.
2. When the system on grid is in operation, the extra power produced can be transferred to KSEB and electricity charges can be minimized.

It was replied that the solar energy would be utilised in other blocks also and necessary action would be taken in this regard.

## XX. Condemnation/Disposal of Unserviceable/Idle items.

The Utensils/items supplied to the hostel were not taken to stock Register. However, on physical verification, Audit observed that the following items were kept in the Indira Gandhi Memorial Model Residential School, Nilambur at Veliyamthod unserviceable/idle for long duration.

| $\begin{aligned} & \text { SI. } \\ & \text { No. } \end{aligned}$ | Description | Qty | Cost | Purchase Date | Idle /unservice able since | Remarks |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | $\begin{aligned} & \text { Aluminum Utensil } \\ & \text { (Vatta) } \end{aligned}$ | 24 |  |  |  | Kept in Store Room unserviceable |
| 2 | Aluminum Pot | 1 |  |  |  |  |
| 3 | Aluminum Bucket | 3 |  |  |  |  |
| 4 | Steel Bucket | 3 |  |  |  |  |
| 5 | Iddly Cooker Inner Plates | 14 |  |  |  |  |
| 6 | Cooker Lid <br> Aluminum | 1 |  |  |  |  |
| 7 | Iddly Pot | 3 |  |  |  |  |
| 8 | Aluminum Lid | 11 |  |  |  |  |
| 9 | Iron Door Frame | 1 |  |  |  |  |
| 10 | Fiber Door | 40 |  |  |  |  |
| 11 | Iron Door | 3 |  |  |  |  |
|  | Total | 104 |  |  |  |  |

Audit observed that as per Art. 154 of KFC Vol.I stores which are found to have become unserviceable in the ordinary course or by fair wear and tear may be condemned by the authority competent and to replace by purchase.

It was replied that necessary action would be taken in this regard.

## XXI. Lapses in Internal Control

a) Non formation of Internal Audit Wing.

The institutions under the jurisdiction of the Project Officer ITDP Nilambur are given below:

| SI, No | Naméoo Institution | Total Number |
| :--- | :--- | :--- |
| 1 | Tribal Extension Offices | 3 |
| 2 | Tailoring and Garment Making Centre <br> Châráakunnu | 1 |
| 3 | Cutting and Tailoring Centre Chungathara | 1 |
| 4 | Govt. Ayurveda Dispensary Karulai | 1 |
| 5 | Pro Matric Hostels | 10 |
| 6 | Bal vinjan Kendra | 03 |
| 7 | Peripatëitc Centre | 01 |

Government Vide Circular No.33/2011/Fin dated Tvpm 4 ${ }^{\text {th }}$. June 2011 of Finance (IAC- A) Department have emphasized the constitution of Internal Audit wing and to conduct inspection of the sub units and to forward a copy of the audit report to the Finance Department for safeguarding the financial interest of the State and uphold and promote public accountability and sound financial management practices.

However no internal audit wing was formed so far and no inspections were conducted periodically in the subordinate units.

It was replied that internal audit wing would be formed and internal control shall be effectively ensured.

## b) Non maintenance of Register

1. Non Maintenance of Audit Objection Register

As per Article 63 (a) of Kerala Financial Code, Volume I, a register should be maintained in each office in Form 4 for recording the objections communicated by the Accountant General. Article 63(B) explains the procedure by which Audit Objection Register should be maintained. On verification, it was noticed that in ITDP Nilambur and IGMMRS, Nilambur, the Audit Objection Register was not maintained and the disposal of the paras was not ascertainable.
2. Non Maintenance of Property Register

As per KFC Vol.I Art 170, 'Maintenance of register of immovable properties-The permanent registers, one for buildings and lands and the other for roads, bridges and culverts, will be maintained in Form 23 (I and II) by all Officers to show the assets of Government in the form of immovable properties under their charge. Changes such as transfer of custody or construction of new buildings, roads, bridges and culverts or removal of old ones should be intimated to all the officers concerned to note and an annual certificate should be recorded in the registers at the end of March to the effect that all the changes during the year have been brought into the registers'. The register was not maintained in IGMMRS, Nilambur.
3. Non conduct of Annual Physical verification of Stocks

As per Article 150 of Kerala Financial Code Vol I, (b) Stock account of office furniture and storesEvery Head of Office should maintain a stock account of furniture and all other stores (except books, forms and stationery) in Form 18. Every Head of office should physically verify the stock yearly and a certificate in this regard recorded in the stock register as a token of check. This was not performed in ITDP Nilambur and IGMMRS Nilambur.
4. Non Maintenance of Stock register of computers

The register is not maintained in the prescribed format as envisaged in Government Circular No. 86/2010/Fin dated 24.9.2010. All Government Departments have to maintain a separate register for recoding stock of computers, software and peripherals in their office. The register was not maintained in ITDP Nilambur and IGMMRS Nilambur.
5. Non Maintenance of Register of Valuables

As per Article 333 (2) (v) of Kerala Financial Code Vol I, a register of valuables documents should be maintained and the receipts and disposals noted therein with the initial of responsible officer. The register was not maintained in ITDP, Nilambur.
It was replied that corrective actions would be taken in this regard.

## c) Non-marking of disposal in the Distribution Register.

The Papers received in the office including implementing units are entered in the Distribution Register (Vitharanapathivedu) and distributed to the concerned seats. The concerned seats maintain a Personal Register (Thanpathivedu). In the personal Register the concerned seats enter the paper received from the distribution register. Applications in the form of grievances are not
entered in the Complaint/Grievances register but in the General Distribution Register. The letters received in the General Distribution Register comprises of applications regarding educational assistance, application for treatment, grievances etc. However, no disposal is recorded in the Distribution Register against the applications/letters received in the officer for a considerable period of time. Disposal is also not marked in the Personal Register (PR) maintained with the concerned handling seats also. The General distribution register is also not closed weekly/monthly etc and pending list arrived. As such the action taken on the papers/letters/grievances received in the office is not ascertainable.

Lack of promptness in disposal of the letters/papers/ etc received in the office was observed.

It was replied that the disposal is recorded in the personal register and list prepared. However, as the, marking of the disposal was not recorded in the register and produced to Audit the reply is not tenable.

## d) TEO Nilambur

Lapses in the maintenance of Registers.

Cash Book and connected records: Each entry is not initialled by the TEO as a token of check.
No efforts were made to identify the unidentified balances in the TSB account, locate the beneficiaries, effectively use the system of field supporting staff of promoters for the identification of beneficiaries to whom the assistance is not given. Though there are 19 promoters in the field the system was not effectively utilised for the distribution of assistance.

The Register of valuables, cheque issue register etc is not maintained.
The registers for the welfare schemes were not maintained.

It was replied that corrective action would be taken in this regard.
e) IGMMRS Nilambur

Lapses in the maintenance of cash book and connected records:

On verification of Cash book and connected records the following observations are made:

1. Each entry is not initialed by the Senior Superintendent as a token of check.
2. PD cash Book is not maintained. As such balance in the bank column not arrived and reconciliation not performed.
3. TSB/PD Account Register is not maintained in the proper format and the balance in each advance bill drawn and credited to the account is not monitored properly.
4. Cheque issue Register is not maintained in the proper format as prescribed in GO(P) 469 dated 28.10.2005.
5. Register of Valuables/Security Register not maintained.

Corrective action may be initiated to rectify the lapses.
It was replied that corrective action would be taken in this regard.

## f) Lapses in the functioning of the Tribal Promoters.

There are 40 tribal promoters, 10 health promoters and 292 colonies. There are 5022 families consisting of 7807 males and 8413 females (Total 16220). Children population was not included in the list. On the functioning of the Tribal promoters the following observations were made:

1. Many Tribal promoters have below $10^{\text {th }}$ standard education and understanding the schemes and conveying it to the tribes was difficult, which adversely affects the implementation of the schemes.
2. No work program was charted out by the TEOs and work done accordingly. The promoters themselives present a work diary they have done. So there was no supervisory control on the work done by the promoters.
3. Health promoters and the promoters were not able to bring the treatment applications of many of the tribes. As such many tribes including the tribe Head (Mooppan) visit the ITDP/TEO in severe illness such as high temperature to get the assistance to consult a doctor.
4. The Tribal Extension Officers do not convey the scheme details, amount allotted, and amount received by the beneficiaries and the balance of cash in the office chest/TSB to the promoters and instruction is not issued to them to locate the beneficiary and make available their assistance. As such there remained unidentified balances in the accounts.

5. It was observed that many tribal promoters are continuing for more than 10 years. This shows that no yearly advertisement is published and selection on yearly basis is not done.

It was replied that the educational qualification required for the Promoters is $8^{\text {th }}$ standard pass and the promoters are from the tribe community only. No specific orders regarding the working days of the Promoters was also not furnished.
g) Deficiencies noticed in Tribal Extension Office, Nilambur

1. Inability to accommodate up to the capacity of the pre matric hostels.

- Audit verification regarding the utilization of the capacity of the pre-matric hostels revealed the short fall in the occupancy at the boy's hostels functioning in the rented buildings.

| Sl.No. | Name of the hostels | Capacity | Present <br> strength |
| :--- | :--- | :--- | :--- |
| 1 | Boys hostel Nilambur | 40 | 19 |
| 2 | Boys Hostel Chungathara | 40 | 27 |
| 3 | Boys Hostel Edakkara | 40 | 24 |

Deficiencies affecting the occupancy of these hostels may be explained. It may be stated whether the matter has been brought to notice of the concerned authorities for necessary action. Action may be initiated to ensure the proposed efficiency of these units under intimation to audit.

It was replied that due to the lack of own building with facilities the admission is limited to less numbers. The constraint would be rectified only if hostels are constructed.

## 2. Absence of permanent staff at the welfare units.

Analysis of the functioning of the seven pre-matric hostels under the jurisdiction of Tribal Extension Officer, Nilambur revealed the shortage of permanent staff to a remarkable extent.

| Sl. <br> No. | Name of the hostel | Number of staff | Permanent | Temporary |
| :--- | :--- | :--- | :--- | :--- |
| 1 | Manimooly girls | 6 | 2 | 4 |
| 2 | Chungathara girls | 6 | 3 | 3 |
| 3 | Pothukal girls | 6 | 3 | 3 |
| 4 | Nilambur girls | 6 | 3 | 3 |
| 5 | Boys hostel Nilambur | 4 | 2 | 2 |


| 6 | Boys Hostel Chungathara | 3 | 2 | 1 |
| :--- | :--- | :--- | :--- | :--- |
| 7 | Boys Hostel Edakkara | 5 | 2 | 3 |

It was noticed that the absence of the permanent staff at these welfare units has been affecting the activities of the units.

It was replied that the matter has been reported to the Project Officer.
The fact may be intimated to higher authorities and action taken in this regard may be intimated.

## 3. Drop out of the inhabitants from the Pre-Matric Hostels.

Analysis of the occupancy in the pre-matric Hostels under the jurisdiction of Tribal Extension office Nilambur revealed the unauthorized absence and dropout of the inhabitants. For example, six inhabitants of the Girls Hostel, Pothukal were left during the academic year 2019-20.
It was replied that action has been initiated to analyse the reason for drop out of students and action would be taken to rectify the same.

## h) Deficiencies noticed in IGMMRS Nilambur.

## i. Irregularity in the withdrawal of Temporary Advance ₹ $\mathbf{1 4 0 . 5 0}$ lakh

The anticipated expenditure of the Institution for the succeeding financial years should be assessed and budget proposal shall be forwarded by the Head of the Institution not later than $30^{\text {th }}$ September of each year. The respective Superintendents of the IGMMRS Nilambur forwarded no such proposal in any of the financial years. Audit observed that there was no Government order fixing the ceiling of monetary limit of Temporary Advance that can be withdrawn from the treasury for the day-to-day expenditure of the institution.

The Senior Superintendent of the.MRS Nilambur maintains a PD Account for crediting the Contingent Bills from which the cost of Medicines, Gas cylinders etc are met from. The following advances were drawn by the Senior Superintendents mentioned below and has credited the amount to the PD Account.

| SI.No | Bill No \& Date of withdrawal \& | Amount ₹ |
| :--- | :--- | :--- |
|  | Transfer credit to PD Account |  |
| 1 | CB 9 dated 26.6.14 | 3000000 |
| 2 | CB 35 dated 28.10.14 | 5000000 |
| 3 | CB 51 dated 16.12.14 | 5000000 |
| 4 | CB 58 dated 16.1.15 | 145000 |
| 5 | CB 20 dated 26.09.15 | 4000000 |
| 6 | CB 30 dated 15,01,16 | 7499800 |
| 7 | CB 45 dated 28.03.16 | 2000000 |
| 8 | CB 46 dated 30.03.16 | 500000 |
| 9 | CB 8 dated 19.08.16 | 4050000 |
| 10 | CB 11 dated 23.08.16 | 1000000 |
| 11 | CB 22 dated 15.11.16 | 3047500 |
| 12 | CB 25 dated 05.01.17 | 4969326 |
| 13 | CB 26 dated 05.01.17 | 526200 |
| 14 | CB 25 dated 08.03.17 | 5060726 |
| 15 | CB 3 dated 17.05.17 | 3000000 |
| 16 | CB 26 dated 21.02.18 | 7000000 |
| 17 |  | 55798552 |

On verification of the Treasury Bill Book, the bills cited were drawn as advances and transfer credited to PD account 111 maintained at ST Nilambur. The bills were withdrawn for the daily expenses of the MRS. Temporary Advances shall not be withdrawn as a routine basis. Instead proposals shall be forwarded to the Directorate and the allotment shall be included in the Budget and expenses met there from. On contrary to this, the bills were drawn as advances and deposited to the PD Account. No Adjustment bills as stipulated in the rules was made in this regard. As such the utilisation of the funds and the balance in each bill at the time of next drawal of advances, necessity for the withdrawal of advances etc:was not ascertainable. The Senior Superintendent: for the respective periods have not exercised vigilance and jurisprudence in incurring Government money.

Further observations were

1. No PD cash book is maintained in the office to record/watch the transactions in the PD Accöunt.
2. Cheque issue register is not maintained in the proper format as prescribed in the G.O(P) 469 dated 28.10.2005. No marking of the withdrawn amount is made and systematically the fund inflow/outflow watched.
3. The transactions such as amount issued on cheques etc from the PD account is not
recorded in the general cash book also
4. As such Audit observed that the liability on the withdrawn amount may be fixed at the respective DDOs and refunded to Government Account.

It was replied that the contingent bill is adjusted and sent to Project Office. However, the copies of the bills were not made available to Audit. As such the adjustment of the bills was not ascertainable.

## ii. Lack of records regarding the accumulated balance in the TSB Accounts

The Senior Superintendent IGMMRS maintains the following accounts.

| Sl.No | Account No | Name of Treasury | Balance in the <br> PD/TSBas on | Amount ₹ |
| :--- | :--- | :--- | :--- | :--- |
| 1 | 799011700000 (PD) | Sub Treasury <br> Nilambur | 22.10 .19 | 153483 |
| 2 | 71507140000091 <br> (TSB) | ST Nilambur | 07.09 .19 | 3628347 |

No records have been maintained regarding the accumulated balance in the accounts. The details of accumulated balance in the account as such needs clarification.

No specific reply was not furnished in this regard.

## iii. Withdrawal of expenses by a Single DDO

The function of the school come under the Major Head 2202-02- Education head with regard to the transactions of the School. And the functions regarding the hostel come under the head 2225 Tribal department. Contrary to the transactions in the MRS (wherein the salaries and wages and the expenditure of the MRS school is met from 2202 Major Head under the drawing authority of Headmaster and the expenditure of the hostel met from 2225) the expenditure for the school is also met from the Major Head 2225. The Headmaster of the MR school, Nilambur is not designated as DDO and the expenditure for the school is also withdrawn from the treasury under the authority of the Superintendent of the MRS.

The matter may be examined and corrective action with regard to the combination of the expenditure and withdrawal by a single DDO under the Tribe Department may be examined.

It was replied that action would be taken to entrust the Headmaster of the school as DDO.

## iv. Absence of sufficient permanent staff.

Verification of the establishment expenditure for the year 2018-19 revealed the absence of sufficient permanent staff at IGM Model Residential school, Nilambur. There were 472 students in the unit from $1^{\text {st }}$ standard to 10 th and Plus $1 /$ Plus 2 ( 1 batches each). The sanctioned staff strength of the institution as per G O (MS) No. 107/2008 dated 06-11-2008 and GO (P)No.21/2019/SCSTD dated $12-03-2019$ was 51 . Strength of Teaching Staff was 19 at High School wing and six temporary staff at Higher Secondary. The strength of ministerial staff was 32. As on 20-08-2019, there were 50 staff in position. It was noticed that the strength of permanent teaching staff was only 12. Other teaching staff, 13 in number, were engaged in contract basis. (six posts of HSST, seven Posts of HST teachers). The strength of permanent ministerial Staff was seven. Others were engaged in daily wages ( 16 cook, one Ayah were among them). Absence of wardens at hostels were noticed. The post of Manager Cum Resident Tutor was engaged in contráct basis. Posts of Gardner, Driver and two security staff were managed by temporary hands. The posts of Reesident Tutors to the hostel were absent in the institution.

As the Developments of Model Residential Schools are bä́sed on the project of Modernization of schools as 'Centre of Excellence', absence of permanent staff at IGMMRS Nilambur is a serious issue. It was noticed that post creation and appointment of permanent staff at Higher secondary wing have not been materialized time to time. Reasons for the lapse may be explained. It was replied that the matter has been reported to the Directorate for further action at that end.

## v. Absence of measures to ensure security of inhabitants.

Audit perusal of the functioning of the IGMMRS Nilambur revealed the absence of proper measures to ensure the security of the inhabitants. There was no watchman cabin or security room at the entrance of the compound. Out of three security staff in strength available, only one permanent hand was in position. The other two were staff appointed on daily wages. There were 472 students in the unit from 1 ststandard tol0th and Plus1/Plus 2(1 batches each). Among the inhabitants of the Hostels, 235 were Girls. No watch woman /female warden were available. Only
three posts of Ayah were available to manage the needs of the large number of girls. One of them was a daily wage hand. The Manager cum Resident Tutor, a female hand, has been appointed on contract basis. It was noticed that shutters, doors and windows of the hostel rooms were in damaged condition. Absence of grills to ensure the security of the dormitory was also noticed. Thus, overall shortage in the security measures was evident.
It may be stated whether the matter has been brought to notice of the concerned authorities for necessary action.
It was replied that the matter was placed before SCST Commission sitting which was held on 06.02.19 and necessary action would be taken in this regard.
vi. Absence of essential Facilities-Immediate requirement.

Analysis of the functioning of the Indhira Ghandhi Memorial Ashramam Model Residential School, Nilambur revealed shortage of following essential facilities.

1. Availability of sufficient water supply during the months of March and June.
2. Sufficient Residential Quarters to Teaching and non-Teaching staff.
3. Common provision for cloth washing / Dress cleaning.
4. Dress drying yard.
5. Common Bath Rooms and Toilets for students and parents visiting.
6. Absence of tiled floors at kitchen to ensure hygeinity.
7. Extended kitchen area to accommodate steamers.
8. Watch man cabin and security Room.
9. Nets to mess hall windows.
10. Well near Girls Hostel to ensure required water facility
11. Solar connection to Mess hall.
12. Toilet facility (Staff) at Higher Secondary Block.

Action may be initiated to rectify the deficiencies under intimation to Audit.
It was replied that action is initiated in this regard.

## vii. Lack of Timely maintenance/ repair of infrastructural facilities

Audit perusal of the records produced revealed that the Senior Superintendent, IGMRRS Nilambur, in letter No. MRS 22/2019 dated 04-04-2019 has reported to The Project Officer, ITDP,

Nilambur regarding the 28 items of repair works to be attended immediately before the opening of the school for the academic year-2019-20 on June 3. Most of the items in the list remain without rectification. It was observed that additional works (plan fund) for the development of MRS have been ongoing during the past a few years. Inordinate delay in the execution of such works was noticed. Yet, no proposal for the timely maintenance of the infrastructural facilities available has been put forward by the Project Officer.

It was replied that the matter would be taken up with the Project Office.

## viii. Delay in post creation -Higher Secondary wing.

The Higher Secondary wing of IGMMRS Nilambur, a batch commerce with Computer application was commenced to function from the academic year 2014-15, based on the Government orders,G.O.(Rt) No.2037/2014 / Edu dated 24-05-2014 and G.O (P)No.143/2014/ Edu 31-072014. Audit perusal revealed that the appointment of permanent teachers and Principal has not been materialized so far.

As the developments of Model Residential Schools are based on the project of Modernization of schools as 'Centre of Excellence', absence of permanent staff at the Higher secondary wing of IGMMRS Nilambur is a serious issue. It was noticed that post creation and appointment of permanent staff have not been seriously taken into account at higher level. Reasons for the lapse may be explained. It was noticed that the Principal in charge vide Letter MRS No.274/13 dated 02-07-2019 has taken up the matter with Director Level. Result of the action was not available on records.

## ix. Short fall in the management of Staff Quarters:

Verification of the utilization of the Residential Quarters made available at MRS Nilambur revealed shortage of required facilities as well as mismanagement of the facilities available. There were four residential quarters available. It was noticed that only two quarters were allotted to the staff as on 15-14-2019. Reasons for the underutilization of the facility may be stated. As the sanctioned strength of the staff residential school comes to 51 , the acute shortage of residential quarters was evident. It may be stated whether the matter has been brought to the notice of the concerned authorities for necessary action.

It was replied that the matter has been brought to the notice of the Director ST department and further action awaited.

## x. Remarkable dropout in the strength of students.

Verification of the attendance particulars of students of IGMMRS Nilambur revealed remarkable drop out as the academic year advanced. There were 494 students on roll on the day of inspection of the strength for the academic year 2019-20, including 66 students of the Higher Secondary wing. As on 14-11-2019, there were 472 students on the roll. Yet only 420 students were present on the day. It was noticed that the practice of dropout is continuing year after year. It was replied that the necessary action would be taken in this regard.
$i$

## xi. Inordinate delay in the distribution of uniforms

Verification of the stock registers revealed inordinate delay in the distribution of the uniforms to the students. Higher secondary wing started at IGMMRS Nilambur, from the Academic Year 2014-15. It was noticed that uniforms for +1 students were not issued during the year. Students of $5^{\text {th }}$ standard and Higher secondary wing were without uniforms even during the month of October. Circumstances resulted in such a situation may be stated. Action may be initiated to ensure the timely supply of uniforms under intimation to Audit.

It was replied that the stitching was delayed at the tailoring unit.

## i) Lapses in Maintenance of Attendance registers.

Scrutiny of the Attendance Registers for the year 2014 to 2019 revealed that attendance columns remained blank in the following cases:-

| Sl. No. | Name of Official \& Designation | Dates |
| :---: | :--- | :---: |
| 1 | Shiji. M.X., Ayah | 20.08 .2018 to 21.08 .2018 |
| 2 | Sharath.S, Watchman | 23.08 .2018 to 05.09 .2018, |
|  |  | 18.09 .2018 to 01.10 .2018 |

As there is no leave application, the salary/remuneration paid to the official cited may be refunded under intimation to audit.

It was replied that the pay in the leave period of the officials cited would be deducted and refunded to Government Account.

## Part III

## Outstanding paragraphs in previous inspection reports

Article 63 (a) of Kerala Financial Code Vol .I envisages that every Government servant should give proper attention to all objections and orders and other points requiring settlement received from the Accountant General without any avoidable delay, even though the responsibility for the removal of objections and the settlement of other points raised in Audit devolves primarily upon disbursing officers, heads of offices and controlling authorities. Objection slips/audit notes received from Audit Office should be replied to within a fortnight from the date of receipt of the objections. In case any objection is not replied to within one month from the date of the issue, the Audit Officer will have authority to direct the Treasury to refuse encashment of further bills of the same class presented by the officer concerned or of a different class if the bill in respect of which the objection has been issued is an occasional one. The names of the officers who keep the objections for which they are responsible, remedied for more than three months will be reported to Government by the Audit Officer. In case of repeated delays in the matter of clearing objections, Government will not hesitate to order the stoppage of the pay of the officers concerned. If owing to delay in dealing with the matter, any amounts become unadjustable they will be recovered pro rata from all the officers during whose time they remained under objection. A register should be maintained in each office in Form 4 for recording the objections communicated by the Accountant General. The Register is not maintained and the following paras are pending settlement.

| SI. <br> No. | IR No. | Part | Para No. | Subject |
| :--- | :--- | :--- | :--- | :--- |
| 1 | OA(HQ) IV/II/12- <br> 426/2012-13 | Part <br> II-B | II | XIII Finance Commission Award for <br> comprehensive development Plan for Primitive <br> Tribal Groups (PYGs) of the state - Rs. 148 crore |



|  |  |  | VI | Works entrusted to Nirmithi Kendra - |
| :--- | :--- | :--- | :--- | :--- |
|  |  |  | Discrepancies noticed |  |
|  |  |  | VII <br> Non-installation of e-messenger - Non <br> achievement of the objective |  |
|  |  | VIII | Cash book and connected records |  |

## Part IV

## Best practices

No comments

## Part V

Acknowledgement
The Audit team acknowledges the co-operation extended by the Project Officer, ITDP Nilambur, the TEO, Nilambur and the Senior Superintendent, MRS Nilambur for. the smooth conduct of audit.


Sr. Audit Officer/SGS-III(HQ)

## AG-AUDIT-2019-21

प्रधान-महालेखाकार (लेखापरीक्षा -I) का कार्यालय, केरल, तिरुवनंतपुरम
OFFICE O THE PRINCPAL ACCOUNTANT GENERAL (AUDIT-I) KERALA, THIRUVANANTHAPURAM-6950 01 :
J


To
The Project Office
Integrated Tribal Development Project,
 Nisamber, Meapporam
Sir,

Sub; Inspection Report on the accounts ind register of Integrated Tribal Mevalegment Project (ITDP), Nimbus for the period from 01.11.2019 to 31.07,2021

I am forwarding herewith the report on the audit of accounts and registers of your office for the period 01.11 .2019 to 31.07 .2021 and request you to furnish reply through The Director, Directorate of Sehchuled Tribes Developmem Department, Thirwamanthamam, so as in reach this. office not later thar four weeks from the date wi receipt of the export In this motion, a reference is invited to Article 636 of the Kerala
 the sections expedimously.


 Report based on the assurance given by the insthution Appropriate action an he taken a your cod.

The report has been prepared on the basis of information famished and mande available by the audited The Office of the mincing Accountant General (Aust - I), Kuna disclaims any responsibility for misinformation or norintomationon the part of the suite.

Receipt of the document may kindly be acknowledged.


Semen Audit Officer/ Aviator (so
Copy to:-
The Director,
Directorate or Scheduled Tribes Development department. GTH Floor, Vikas Shavian, Thiruvananthapuran -695033,
KERALA

> Senor AuGht Offer i AMCH (HO)

# INSPECTION REPORT ON THE AUDIT OF THE RECORDS OF THE OFFICE OF THE INTEGRATED TRIBAL DEVELOPMENT PROJECT OFFICE, NILAMBUR INCLUDING TRIBAL EXTENSION OFFICE AT EDAVANNA AND INDIRA GANDHI MEMORIAL MODEL RESIDENTIAL SCHOOL NILAMBUR FOR THE PERIOD FROM 01.11.2019 TO 31.07.2021. 

## PART-I

## A. Introduction

## i. Overview

Project Officer ITDP Nilambur, Malappuram District is the implementing officer of the Tribal Sub Plan programmes covering the jurisdiction of Malappuram Revenue District. There are three Tribal Extension Offices at Nilambur, Edavanna and Perintalmanna. Various Tribal Sub Plan (TSP) programmes were implemented by the Project Offices through the Tribal Extension Officers who are supported by promoters for field works. There are 5022 families in the jurisdiction of the ITDP office with a total population of 16220 consisting of 7807 males and 8413 females living in 293 colonies spread over 36 panchayats and 5 municipalities.

The Tribal Development Department implements through ITDP, various TSP programmes for the socio-economic development of Scheduled Tribes which include House to Houseless, Critical Gap Filling (Corpus Fund), Special Central Assistance (SCA) to SCP grant under Article 271 (1) of the constitution, Special package to Adiya Paniya, ATSP and Ambedkar settlement Scheme etc.

## ii. Period of Audit and Party Personnel

Audit of records of the office of the ITDP Nilambur, Malappuram District and implementing units TEO Edavanna and IGMMRS for the period from 01.11.2019 to 31.07.2021 was conducted by Shri Rajesh Nair Sr Audit Officer, Shri Prakash B Nair AAO, Sameer Sr Auditor and Shri Rahul Ranjit Sr Auditor from 10.08.2021 to 03.09.2021.

The various centrally and state sponsored educational, Socio-economic welfare schemes for the social, cultural and economic empowerment of Scheduled Tribes in Nilambur Tribal Block Malappuram district are implemented through ITDP at Niiambur Malappuram District. Various educationai assistance/scholarship, comprehensive Health Care Schemes are implemented through Office. The audit of ITDP at Nilambur, Malappuram District and the implementing units under section 13 of the DPC Act was conducted from ${ }^{1} 0.08 .2021$ to 03.09 .2021 covering the period from 01.11.2019 to 31.07.2021.

## C. Officers in charge

Shri T Sreekumaran was the Project Officer of ITDP Nilambur during the period covered by Audit.

## D. Financial Position

Financial position for the last two years of the institution is as follows:
₹ in Lakhs

| Year | Grant in aid/ Funds Reccived as per allotment |  |  | Expenditure from funds |  |  | Balance |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | GoK | GoI | Total | Gok | Gol | Total | GoK | GoI |  |
| 2019-20 | 4468.58 | 27.25 | 1495.82 | 1417.62 | 9.39 | 1427.01 | 50.96 | 17.85 | 68.81 |
| 2020-21 | 1010.30 | 39.40 | 1049.70 | 1083.33 | 39.40 | 1122.73 | -73.03 | 0 | -73.03 |

## E. Statutory/Internal Audit

The last departmental audit was conducted by Director, DSTD, Thiruvananthapuram from 25.06.2018 to 29.06.2018 \& 09.07.2018 to 10.07 .2018 covering the period from 01.04.2014 to 31.03.2016. Internal Audit Wing of the project office has not been constituted and internal audit of the subordinate institutions not conducted.
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PART-II

## A. Significant Audit Findings

Nil
B. Other Incidental Findings
I. NON-COMMENCEMENT/INITIATION OF WORKS
A. Integrated Sustainable Development of Scheduled Tribe Population Scheme
a) Non utilization of ₹ $\mathbf{2 6 6 . 7 5}$ lakhs allocated for the relocation of ST people from Vettilakolli to Palakkayam

Government of Kerala (GoK) had sanctioned a scheme on integrated sustainable development of Scheduled Tribe population in selected settlement vide order No GO(Ms)77/2014/SCSTDD/dated 21.10.14 based on the willingness of the members of Vettilakolli colony for relocation to Palakkayarn colony and approved ₹266.75 lakh under this package. Scheduled Caste and Scheduled Tribe Development Department, GoK vide order No 664/16 dated approved the relocation plan in 8 Ha of forest land identified near Palakkayam colony and to establish Tribal Colony in 2 Ha of 8 Ha identified land. The Divisional Forest Officer, North Nilambur vide his letter dated 04.12.14 requested Chief Conservator of Forest to bring the relocation plan to the notice of the Government and to get the favourable order from the Government. The breakup of proposed activities/schemes from the funds allotted amounting to ₹ 266.75 lakh was as follows.

| Components | Allocation (₹ in Lakhs) |
| :--- | ---: |
| Agriculture/Soil Conversation | 5.00 |
| Drinking water | 5.00 |
| Road | 25.00 |
| Housing/Toilet | 100.00 |
| Livelitiouram- | 50.00 |
| Solar | 5.00 |
| Trench/Fencing | 5.00 |
| Skill Development | 5.00 |
| Common Facility Centre | 6.00 |
| Nutrition Food | 0.75 |

Plantation was handed over to Plantation Corporation of India at Palakkayam vide GO (MS) No 13/1985/Forest dated 18.10.95. Thereafter, an extent of 119 Ha out of the 221.58 Ha of land was resumed by Forest Department on 17.12.10, since the above area was not used for the plantation purpose in the recent past. An extent of 20 acres of resumed land was identified for relocating the tribal people. It was proposed to establish a tribal colony in 2 acres with all facilities and the balance land distributed to the eligible members as per reiocation package.

The consent of the Gram Sabhas in the areas concerned to the proposed resettlement and to the package was obtained in writing as per the provisions of the Forest Rights Acts 2006. Re-survey Superintendent, Nilambur was requested to prepare the group sketch and individual sketch of the land and plots identified for relocation. The work of sketch preparation was completed by the re-survey superintendent and an amount of ₹ 1.34 lakh was expended for this purpose. The inheritable but not alienable property rights of the plots were distributed to the beneficiaries in the presence of Perinthalmanna Sub Collector and other officials. District Nirmiti Kendra submitted a detailed estimates for drinking water supply scheme amounting to ₹ 20.20 lakh vide letter dated 20.07.17, for construction of 25 houses amounting to ₹ 1.50 crore at the rate of ₹ 6 lakh per house vide letter dated 06.06.18 and for the construction of common facility Centre at the estimated amount of ₹ 52 lakh vide letter dated 27.02.19.

Administration sanction accorded to Project Officer to implement the construction of houses through District Nirmiti Kendra at the estimated cost of ₹ 150 lakh and Drinking Water Project at the estimated cost of ₹ 20.20 lakh submitted by Kendrawide-proceedings of the District Collector, Malappuram-dated 24.08.18. MoU was signed between the District Collector and District Nirmiti Kendra Malappuram for the construction of 25 Nos of Houses on 07.09.18. Sanction to release 20 percent advance amount i.e. ₹ 30 lakh to Nirmithi Kendra was accorded vide proceedings of
the District Collector dated 22.11.18 and the project officer, ITDP Malappuram released the sanctioned amount.

District Nirmithi Kendra, Malappuram vide letter dated 11.01.19 informed Project Officer, ITDP Malappuram that due to objection from the Forest Department, the construction work was stopped and Kendra has sent letter for permission from the forest department for construction activities. The matter was also informed to the Divisional Forest Officer, Nilambur and the Director, Schedule Tribe Development Department by the Project Officer.

Since, the required permission for the construction activities was not forthcoming, the District Nirmithi Kendra based on instructions transferred the amount to other ST project ( ₹ 0.87 lakh for water connection to Ambumala ST colony and ₹ 30.55 lakhs for Construction to new house in Malachi Colony). Total amount lying with Nirmithi Kendra was ₹ 31.71 lakh including interest. The balance amount of $₹ 0.31$ lakh was refunded to the Department.

In this connection, following observations are made.

1. As per Sn 2 of Forest Conservation Act-1980, no State Government or other authority shall make, except with the prior approval of the Central Government, any order directing (i) that any reserved forest (within the meaning of the expression "reserved forest" in any law for the time being in force in that State) or any portion thereof, shall cease to be reserved; (ii) that any forest land or any portion thereof may be used for any non-forest purpose. Explanation. -For the purposes of this section "non-forest purpose" means the breaking up or clearing of any forest land or portion thereof for any purpose other than reafforestation. Before, taking up a relocation proposal in the new identified Forest Land, the permission from the Col was to be obtained. But in this case, the department completed all the procedures ie. allocation of the budget, identification of suitable place in the forest, survey of the land, obtaining willingness of gama sabha and allocation of plots and awarding of contracts etc without obtaining the prior permission for relocation from the GoD. The procedural lapse on the part of department and government has resulted in non-utilisation of ₹ 266.75
lakh allocated for the purpose and denial of basic housing facilities, amenities
and other developmental activities to affected ST peoples since 2014.
2. Scheduled Caste and Scheduled Tribe Development Department, GoK vide order No 664/16 dated approved the relocation plan in eight Ha of forest land identified near Palakkayam colony and to establish Tribal Colony in 2 Ha of 8 Ha identified land. The allocation of Forest land is out of the domain of SC and ST Development Department. The order should have been issued by Forest and Wild Life Department.

On this being pointed out, it was replied that proposals would be submitted to the Government regarding necessary action required for the rehabilitation of the inhabitants Vettilakkolly Colony. Progress in the matter may be furnished.
b) Non initiation of work by Nilambur Municipality and Pothukkal Grama Panchayat resulted in depriving infrastructural benefits to beneficiaries in ST Colonies
As a part of Integrated Sustainable Development of Scheduled Tribe Population scheme, which was introduced during 2014-15 in the identified location/settlements of tribal colonies, a special package amounting to ₹ 6228.71 lakh was sanctioned by GoK vide GO(MS) No 73/2015/ SCSTDD dated 03.10.2015 for the year 2015-16. Out of this amount, ₹ 1321.81 lakh was for Malappuram District for implementation of various schemes in Nilambur Municipality and Pothukal Grama Panchayat for the year 2015-16 under the head "Additional Tribal Sub Plan Project (ATSPP). From the sanctioned amount of ₹ 1321.81 lakhs, ₹ 709.46 lakh was for Nilambur Municipality and ₹ $₹ 12.35$ lakhs for Pothukal Grama Panchayat. The special package included infrastructural facilities, economic activities, basic minimum needs of women and children, providing houses to house less tribes in the hamlet, water supply, sanitation facilities and resettlement of tribes living in difficult conditions.

District Level Monitoring Committee in its meeting held on 23.10.17 approved the schemes being implemented by Nilambur Municipality in eight ST colonies amounting to ₹ 606.98 lakhs as detailed below.

| Name of the Colony | Estimate amount |
| :--- | ---: |
| Chakkapalli ST Colony | 5734000 |
| lyyamada ST Colony | 5561000 |
| Mukkarashi ST Colony | 7858000 |
| Mutheeri ST Colony | 6429000 |
| Vallapuzha ST Colony | 11039000 |
| Nallamthani ST Colony | 14573000 |
| Varadempadam ST Colony | 6791000 |
| Kallempadam ST Colony | $27!3000$ |
| Total | $\mathbf{6 0 6 9 8 0 0 0}$ |

Pothukkal Grama Panchayat Secretary, Implementing Officer, had submitted a revised DPR vide letter dated 18.07.18. As per the revised. DPR, works in the following ST Colonies were to be undertaken in the Pothukkal Grama Panchayat at the total estimated cost of ₹ 587.94 lakhs as detailed below:-

| Name of the Colony | Estimate amount |
| :--- | ---: |
| Kumbalapara | 13703000 |
| Tharippapotti | 12308000 |
| Irutthukuthy | 17579000 |
| Vaniyampuzha | 14328000 |
| Administrative expenses | 579180 |
| Street Lights | .299134 |
| TOTAL | $\mathbf{5 8 7 9 3 6 1 4}$ |

Nilambur Municipality submitted action plan in respect of 78 works being implemented in the above eight selected ST colonies for an estimated amount of ₹566.43 lakh under ATSPP 2015-16, for which administrative sanction was accorded by the Collector Malappuram vide his proceeding order no 189/17/ATSPP 2015-16 dated 04.11.17. Sanction was accorded to release an amount of ₹ 141.61 lakhs $(25 \%$ of estimated amount) as advance payment for the implementation of the above 78 works.
by the Nilambur Secretary and Pothukal Grama Panchayat Secretary in the year 201516, sanction was accorded by SCST Development Department, GoK to deposit the allocated amount of ₹ 1321.81 lakh in Special TSB Account No 705011400000071 opened in the joint name of Project Officer and District Collector, Malappuram vide GO(Rt) $1614 / 2016 /$ SCST DD dated 26.10 .16 . However, the GoK vide order No GO(P) No 02/2018/Fin dated 01.01.18 resumed 2000 lakhs held in the STSB account. Consequently, the advance amount could not be paid to the Nilambur Municipality and procedure of releasing the amount after completion of work by the agency was followed by the Department.

For the work undertaken by Nilambur Municipality, MoU between SCST Development Department represented by District Collector Malappuram and Secretary, Nilambur Municipality (Agency) was executed on $24^{\text {th }}$ July 2017. Some of the clauses of the McU are detailed below.
a. Clause L-The scheme has to be completed on or before 31.12.17 (six months) and no further extension shall be allowed in the normal case.
b. Clause M-If the agency fails to execute the work, as agreed, the work will be closed at the risk and cost of the Agency.

In this connection following observations are made.

## - Nilambur Muncipality

1. The projects at Nilambur was to be implemented through Engineering Wing of Nilambur Municipality. Total 78 number of projects in eight ST colonies for ₹ 566.43 lakh was approved by the Government. MoU was executed on $24^{\text {thi }}$ July 2017 and all the works were to be completed by 31.12.17. Audit noticed that out of 78 works undertaken by the Nilambur Municipality, works in respect of 59 projects (Annexure D) with the estimated amount of ₹290.30 lakh were not initiated till date.
2. As per Clause M of MoU , if the agency fails to execute the work, as agreed, the work will be closed at the risk and cost of the Agency. But no action was
taken by the Project to close the work at the risk and cost of agency. Due to
non-invoking of penalty clause envisaged in YoU, non-monitoring the work progress of Nilambur Municipality by Project Office and inability on the part of Nilambur Municipality to execute the work deprived the members of the selected ST colonies of intended benefits of the scheme

- Pothukal Gram Panchayat

Even though, the project at the estimated cost of ₹ 612.35 lakh was sanctioned by WoK during the financial year 2015-16 in four selected ST colonies, no work was undertaken by the Panchayat Secretary till date. No MoU was executed. Revised DPR for four selected ST colonies was submitted only during 2018. Thereafter, the revised DPR could not be approved due to the flood and the projects could not take off. As such the beneficiaries of four selected ST colonies were deprived of basic infrastructural facilities, amenities and developmental activities.

On this being pointed out, it was replied that instruction would be issued to the implementing authority concerned regarding completion of the works under the scheme. Final reply is awaited.

## B. Non initiation of drinking water scheme at Puttala Colony coming under Karuvarakundu Panchayat

The estimate submitted by M/s. Kerala Agro Industrials Corporation, Wandoor for restoration of the drinking water project at Puttala Colony, Malappuram District, which got washed away in 2018 Kerala flood for which an amount of for ₹ 395000 was sanctioned in the District Level Working Group meeting held on 29.06.2020. There are 16 households with 22 members residing in the colony. Since, the site is situated in the forest area, approval from the Forest Department was required to undertake the work. The project officer vide his letter No. $11490 / 2019$ dated 11.11.2020 sought permission from the Wild Life Warden, Silent Valley.

## The Kerala Agro Industrials Corporation vide letter dated 12.04 .21 informed Project

Director, ITDD that they are not in a position to undertake the work due to the reason that they didn't get the permission order to undertake the work from the Forest and Wild Life Department, which is the duty of the Project Officer to get it from the forest department. They further stated that the cost of materials has increased many folds from the quoted rate in the estimate.

In this connection Audit noticed the following.
i. Even though the project was approved in the District level Working Group during June 2020, no MoU was signed between the Project Officer and the Kerala Agro Industries Corporation.
ii. The contract should have been awarded after getting permission from the Forest Department. Had the Department obtained the permission and MoU executed between the Department and Kerala Agro Industries Corporation, the Corporation could have completed the project within the estimated amount.
iii. Due to non-initiation of laying of pipe line as a part of drinking water project, the hardship for ST families to get drinking water remained as such and they have to go to deep forest to fetch water.

On this being pointed out, it was replied that the implementing agency concerned was instructed to obtain the necessary sanction and complete the work immediately. Final reply is awaited.

## C. Non execution of works - Construction of Houses to Scheduled Tribes through Local bodies-

## i) Karulai Grama Panchayat

An amount of ₹ 9 lakh for construction of 10 houses for primitive tribal groups at the rate of ₹ 90000 each were released to Karulai Grama. Panchayat in 2006-07. The panchayat deposited the amount in their own fund and utilized for some other purpose. Later the Panchayat authorities expressed their inability to undertake the work in the above rate i.e $₹ 90000$ as the rate for
the construction of house is in the remote area. Based on the request of the Panchayat for enhanced amount for construction at the rate of ₹ 2.5 lakh per house, Government in GO(MS)1444/14/14/SFD dated 27.08.14 accorded sanction for release of ₹ 16 lakh as additional fund for the construction of --houses. The Project Director, ITDP in proceeding -No E-307/2007 dated 12.01.2015 issued proceedings for release of the fund. However, the panchayat didn't execute the work.

On this being pointed out, the project director replied that the additional amount of ₹ 16 lakh released to the gram panchayat has been refunded vide DD dated 20.10 .16 vide challan no 67 to Nilambur sub treasury. Regarding the amount released earlier, letter has been sent to the Panchayat Secretary and Dy Director of panchayat for refunding the amount. Further reply is awaited.

## ii) Thazhekodu Gama Pàncliayat

During 2009-10, construction of 11 houses for Primitive tribal groups was sanctioned under CCD (Plan) and the scheme was to be implemented through the Thazhekodu Gram Panchayat. The assistance was @ ₹ 1.5 lakh per house and the lIst installment at the rate of of 15 percent ie. ₹ 22500 for 11 houses, ₹ 247500 released on 03.07 .10 to Gram Panchayat. No work was executed by the Panchayat and subsequent installment was also not released: As the work was not started, the amount is held with the panchayat for the last 11 years without any use to the beneficiaries.

On this being pointed out, it was replied that the work could not be completed, as stated by the panchayat secretary, due to difficult terrain. Letter has been sent to the director for sanction to get the amount refunded from the gram panchayat secretary.
iii) Chaliyaar Gram Panchayat

An amount of ₹ 55 lakhs was released to Chaliyaar Gram Panchayat in two installments at the rate of ₹ 27.50 lakh each on 25.02 .11 and 22.03 .13 respectively for the construction of 22 houses under Ambumala special
package. Due to difficult terrain roads getting dilapidated due to rain, the
progress of construction was tardy and the work could not be completed till date.

It was replied that out of 22 houses, concrete of 10 houses was completed.
On this being pointed out, it was replied that the intimation regarding refund of unspent sanctioned amount was sent to the implementing officers of LSGIs concerned and Dy. Director Malappuram District Panchayat, however the amount was not refunded. Reply in not tenable, as no earnest efforts were made to recover the amount. The department may take up the case with the Director of Panchayat, Thiruvananthapuram.
D. Non initiation of the work "Construction of retaining wall" at
Kallayikkal ST Colony by District Soil Conservation Department

The work of construction of retaining wall to protect the houses during rainy season from soil erosion at Kallayikkal ST Colony under Mambaad Grama Panchayat was approved in the District Level Working Committee meeting for an estimated amount of ₹ 1.41 lakh submitted by Soil Conservation Department. The amount was released to the District Soil Conservation Officer, Manjeri vide order No 6735/2018. dated 18.07 .19 with the direction that the work should be completed by 21.03 .2020 .

Tender for the aforesaid work was called by the Soil Conservation Department. But the tender got cancelled as no bids were submitted. The work was retendered and one bidder has submitted the bid and quoted amount was ₹ 1.55 lakh which was above the previously estimated amount. The District Soil Conservation Officer requested for revised administrative sanction so that the work can be completed by 18.03.21. The revised estimate was approved in the District Level Working Committee meeting.

Audit noticed that even after getting approval for the revised estimate, the work has not been initiated yet by the Soil Conservation Department yet.

On this being pointed out, it was replied that that instruction regarding
immediate completion of work would be issued to the LSGI concerned. Final reply is awaited.

## II. NON-COMPLETION OF WORKS

A. Tardy progress of the scheme "Ambedkar Settlement Programme"-201718

During the year 2017-18, Government of Kerala introduced "Ambedkar Development Settlement Scheme" in which development activities would be carried out in the selected 101 most backward ST colonies in the Kerala State. As per the scheme, ₹ 1 crore would be allotted to each ST cluster. The developmental activities viz Construction of House, renovation of house, drinking water facilities, Health, sanitization, agriculture and irrigation, Animal Husbandry, self-employment activities etc. was envisaged under the scheme. Scheduled caste and Schedule tribe Department, GoK had issued guidelines for the implementation of the scheme vide GO 2302/2017/SCSTDD dated 20.09.2017. As per the guidelines, the project was to be completed within six months from the date of handing over of the site to the implementing agency and the expenditure would be debited under the Major Head 2225-02-102-85. In the Malappuram District, Parekkad Edavanna ST Colony and Kalkulam, Teekadi, Uchakkulam ST Colony clusters were selected under the programme. One Crore each was allotted for the development of the aforesaid colonies. The implementing agency for the selected colony was District Nirmithi Kendra, which was selected by the Department based on its working experience. The District Nirmithi Kendra submitted its DPR for the two clusters. Agreement with Kendra and Project Officer for the development of Kalkulam, Teekadi Uchakkulam ST colonies was signed on 05:09:2019 and for Parekkad Edavanna ST. colonies on 20.08.2019. Work mobilization advance which is 20 percent of the estimated amount of ₹ 2 crore i.e. ₹ 40 lakh was released to the District Nirmiti Kendra vide proceeding of Project Officer dated 05.11.2019. As per Clause 6 of the Agreement, the construction works were to be completed within 12 months on the receipt of first
installments. The present status of work as intimated by the Nirmathi Kendra was as
follows: -

- Moothedam Grama Panchayat

| Name of the Work | Name of the Colony | Amount ( ${ }^{\text {( }}$ ) | Present Status |
| :---: | :---: | :---: | :---: |
| Renovation of Houses | Kalkkulam \& Theekkadi | 1761015.88 | Total 15 Nos in estimate--Now Only 7Nos needed- $75 \%$ of works completed at site |
| Construction of Houses | Theekkadi | 2991192.80 | Total 5 Nos in estimate. Work started for 5 houses (3 Nos Basement \& 2 Nos Foundation works started at site). Due to issues from beneficiaries, the work was stopped temporarily. Now the issues resolved. But the awarded contractor has withdrawn from his contract and hence kendra has invited Tender for the work. Will start the works by 31.08.2021. |
| Compound Construction $\quad$ wall | Theekkadi | 977904.52 | will be started by 17.08.2021 |
| Drinking Water-New Well Construction | Theekkadi | 137386.99 | Permission from forest department is needed to start the work. Approval is pending from Forest Department |
| Drinking Water-Over  <br> Head Tank $\&$ <br> Humb   <br> House Construction   | Theekkadi | 1782740.83 |  |
| Renovation of Houses | Uchakulam | 1146385.14 | Out of 11 houses mentioned in the estimate, renovation is required only for 4 houses. Work will be started by 31.09 .2021 |
| Construction of Houses | Uchakulam | 1199105.29 | The awarded contractor has withdrawn from his contract and hence Kendra has invited Tender for the work. |
| Total |  | 9995732.00 |  |
| Lumsum |  | 4268.00 |  |
| Grand Total |  | 10000000.00 |  |

- Chaliyaar Grama Panchayat

| Name of the Work <br> Grama Panchayat | Name of <br> the <br> Colony | Amount | Present Status |
| :--- | :--- | :--- | :--- |
| Renovation of Houses | Edivanna | 1195999.34 | Out of 10 houses estimated, renovation is <br> required in 6 houses-80 percent completed at <br> site |


| Construction of Houses |  | 843002.71 | Out of 2 houses estimated, only one house is -being_constriucted.-The_new_house_is_io_beconstructed after dismantling existing house. The beneficiary was requested to withheld this work till the monsoon season ends. At present the beneficiary is covid affected and hence the work will be started by end of August 2021. |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| Drinking Water- Well Deepening | . | 229609.44 | Due to covid issues in colony the contractor could not start the work in time. Later the contractor has withdrawn from his contract and hence kendra invited retender. Now the work has awarded to contractor. The work will be started by 31.08 .2020 |
| Compound Construction |  | 682361.39 |  |
| Other Construction <br> activities  |  | 193025.11 |  |
| Renovation of Houses | Parekkad, <br> Kuruma <br> Colonies | 1794501.89 | Out of 5 houses estimated, renovation is required for 3 houses. 80 percent completed |
| Construction of Houses |  | 521970.36 | Estimated 2 houses. Work retendered and awarded. Work will start by 3 1st Aug-2021 |
| Construction of Compound wall to colonies |  | 611161.56 |  |
|  Construction  <br> Compound of  <br> Crematorium to  |  | 1550543.33 | 90percent completed |
| Construction of Houses | Parekkad Paniya Colonies | 1196354.2 | Estimated two houses. But only one is required. Work retendered and awarded. Work will start by 31st Aug-2021 |
| Renovation of Houses |  | 209281.4 | Estimated for 3 houses but renovation is required only for one house. 50 percent completed |
| Drinking Water-New Well Construction |  | 156539.43 | This is cancelled since a new well has been done by panchayath at site. |
| Construction <br> Compound <br> colonies wall of <br> to   |  | 466499.18 | land issue |
| Construction  of <br> Compound wall to <br> Crematorium   |  | 22822.29 | Land issue |
| Internal Pathway |  | 289569.23 | Land issue |
| Total |  | 9963241.00 |  |
| Lumpsum |  | 36759.00 |  |
| Grand Total |  | 10000000.00 |  |

On scrutiny the following observations are made:-

1. Even though, the project relates to the year 2017-18, the agreement was executed by the Project Officer with District Nirmithi Kendra only on 05.09.2019 and 20.08 .2019 , i.e. after the lapse of one and half years. The mobilization advance of

20 percent of estimated amount i.e. ₹ 40 lakh was transferred to the Nirmithi
Kendra vide proceeding of Project Officer dated 05.11.2019. As per the clause 6 of the agreement, the work should have been completed by November 2020. From the current status report, works amounting to ₹ 1.36 crore could not be initiated by the-implementing agency due to the reasons viz retendering, iand issues, contractors withdrawing from the contract etc. As such approx. ₹ 27 lakhs by way of advance on the works, not initiated by the implementing agency is idling with the agency.
2. Department had not conducted feasibility study of the works to be undertaken. As a result, the agency had to reduce the number of estimated work of renovation/construction, as they later found that renovation of houses was not deemed necessary. Similarly, the work of construction of well at Parekkad Paniya ST colony estimated at ₹ 1.57 lakh was cancelled, as there was a new well already constructed by Panchayat.
3. It was the responsibility to department to hand over the site clear of all obstructions. Hence the implementing agency could not commence construction of compound walls and pathway due to land issues.
4. It was the responsibility of the department to obtain statutory clearance from other departments before handing over the site. Drinking water project at Theekadi- well and overhead tank estimated at the cost of ₹ 19.20 lakh could not be taken up by the agency due to non-getting of permission from the Forest Department.

Due to non-conducting of the feasibility study of the works to be undertaken, non-obtaining the statutory clearance before handing over the site and lack of monitoring of the work by the department had resulted in denial of intended benefits to the members of the selected ST colonies under the scheme.

On this being pointed out, it was replied that instruction was given to implementing agency for timely completion of work. Progress in the matter may be furnished.

## B. Non completion of houses by the beneficiaries after receiving

 installmentsThe SCST Development Department has been releasing funds to the beneficiaries belonging to ST Communities for construction of houses under various schemes. Those beneficiaries who could not complete the construction of houses due to various reasons have been included in Life Mission-phase I project and uploaded in the life mission web site. Even though, the beneficiaries have been included in the Life Mission Phase I project, all the expenditure relating to the construction of houses sanctioned up to the year 2015-16 and remained incomplete till date are met by the ST Department. During 2015-16 i.e. before transferring the project under life mission, the maximum limit for construction of house was ₹ 3.50 lakh and four installments were released to beneficiaries as detailed below.

| Stages | Percentage |
| :--- | :--- |
| Advance for construction of house | 15 percent of estimated amount |
| Completion of basement | 30 percent of the estimated amount |
| Lintel Level | 40 percent of the estimated amount |
| Completion of house | 15 percent final amount |

After transferring the incomplete houses under life mission, estimate for balance work under the norms of life mission is prepared and amount is released to the beneficiaries in stages based on the recommendation of Tribal Extension Officer. Before releasing the amount, the amount previously sanctioned to the beneficiaries are deducted from the amount payable. The break up of pending cases are detailed below:-

| Year | Pending <br> houses | Entered in <br> life <br> mission | Completed <br> as per life <br> mission <br> norms | incomplete | Completed <br> as per dept <br> norms | Not <br> included in <br> life <br> mission |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| 2 OH6-07 <br> GH | 2 | 0 | 0 | 0 | 0 | 2 |
| $2007-08$ <br> GH | 2 | 1 | 1 | 0 | 0 | 1 |
| $2007-08 \mathrm{CF}$ | 5 | 4 | 3 | i | 0 | 1 |
| $2008-09 \mathrm{GH}$ | 2 | 1 | 1 | 0 | 0 | 1 |
| $2009-10$ <br> GH | 5 | 5 | 4 | 1 | 2 | 0 |
| $2009-$ <br> 10 PTG | 1 | 1 | 1 | 0 | 0 | 0 |
| $2009-10 \mathrm{CF}$ | 2 | 2 | 2 | 0 | 1 | 0 |


| $2009-10 \mathrm{PF}$ | 14 | 7 | 7 | 0 | 3 | 7 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $2009-$ <br> 10 CCD | 17 | 5 | 5 | 0 | 2 | 12 |
| $2010-11 \mathrm{GH}$ | 13 | 12 | 9 | 3 | 5 | 1 |
| $2010-11 \mathrm{CF}$ | 6 | 5 | 4 | 1 | 0 | 1 |
| $2011-12 \mathrm{GH}$ | 17 | 14 | 12 | 2 | 8 | 3 |
| $2012-13 \mathrm{GH}$ | 7 | 7 | 6 | 1 | 2 | 0 |
| $2013-14 \mathrm{GH}$ | 21 | 19 | 19 | 0 | 7 | 2 |
| $2014-15 \mathrm{GH}$ | 66 | 65 | 62 | 3 | 24 | 1 |
| $2015-$ <br> 16 ATSP | 285 | 279 | 269 | 10 | 124 | 6 |
| $2015-$ <br> 16 Hudco | 67 | 65 | 64 | 1 | 19 | 2 |
| JP |  | 31 | 28 | 3 | 13 | 0 |
| Hamlet | 4 | 4 | 4 | 0 | 3 | 0 |
| Sectoral <br> PVTG |  | 19 | 19 | 0 | 6 | 0 |
| Total |  | 546 | 520 | 26 | 219 | 40 |

In this connection, following observations are made:

1. Out of 546 cases entered under Life Mission Phase-I, 520 beneficiaries were able to complete the construction of houses as per life mission norms and the remaining 26 beneficiaries were unable to complete the houses even after receiving the installments.
2. 40 beneficiaries, who had got installments for house construction from the department didn't construct the houses and they were not included in the Life Mission project. Hence, the amount given to them under the scheme remained unfruitful. Total amount given to them in installments by the department in respect of 30 beneficiaries furnished by Project Officer which remained unfruitful was ₹ 36.71 lakh. The amount given to the remaining 10 beneficiaries were not made available to audit.
3. As per the norms of Life Mission, 520 houses were completed. But, as per the norms of department, only 219 houses out of 546 were completed. The amount is released to the beneficiaries only, if the norms of department are met. As per the department norms, if the work of plastering, wiring, windows, doors etc are completed, then only the work is deemed to be completed.

However in case of Life Mission norms, it is not necessary. Hence, due to different norms, the work which are treated as completed by life mission are not deemed to be completed as per department's norms due to which beneficiaries are deprived of further installments. Feasibility of removing these discrepancies may be explored.

On this being pointed out, it was replied that the works are being completed, and progress would be intimated later. Final reply is awaited.

## C. Construction of Hostels

i) Inordinate delay in completion of development works at Pre-Metric Hostels.

Renovation works of the five pre metric Hostels under ITD Project Office, Nilambur were initiated based on the following Government orders.

| $\begin{array}{\|l\|} \hline \mathrm{Sl} . \\ \mathrm{No} \end{array}$ | Name of the Hostel | Cost of the works (₹ in lakhs). | Government order |
| :---: | :---: | :---: | :---: |
| 1 | PMH (Girls) Chungathàra | 26.00 | G O. Rt ) No.863/17 dated 28-03-2017 |
| 2 | PMH (Girls) Manimooly | 16:70 | G O (Rt) No.2839/17 dated 09-11-2017 |
| 3 | PMH (Girls) Pothíkal | 27.00 | G'O(Rt) No.2487/17 dated 09-11-2017 |
| 4 | PMH (Girls) Nilambur | 14.33 | G O (Rt) No 2530/17 dated 09-10-2017 |
| 5 | PMH (Boys) Mambad. | 28.11 | G.O.(Rt) No.2529/17 dated 09-10-2017 |

The works at Girls Hostel at Chungatharia was to be carried out on "Grant in aid under Article 275(1)" for the year 2016-17. The other works were undersPECIAL Central Assistance (SCA) to Tribal Sub Plan (TSP) for the year 2017-18. Disrict Nirmithi Kendra was selected as the implementing agency. It was noticed that the Director, STDD from time to time had given administrative sanction for the commencement of works and orders for the release of fund allotted. The PO had entered into agreements with DNK during the year 2017-18 itself. The time of completion as per agreements was within six months. The works were to be completed within the financial year 2017-18.

Orally it was stated that the work has been completed but verification of the records revealed that completion certificate has not been received till date and no report furnished by the Assistant Engineer, ITD Project Office, Nilambur on the status of works. Audit observed lack of proper monitoring and Coordinating mechanism in the execution and completion of works. The completion of renovation works has been much delayed, in turn leading to the denial of the essential requirements of the inhabitants.

Further it was observed that two Pre-Matric Hostels namely, PHM (Girls) Chungathara \& PHM (Girls) Manimooly has been taken over by panchayats as Covid-19 isolation wards. The remaining three hostels remain un-occupied.

On this being pointed out, it was replied that $90 \%$ work was completed and the rest could not be completed due to Covid situation and vacant post of Assistant Engineer. Final reply is awaited.

## ii) Absence of Post Matric Hostels under the jurisdiction TEO, Edavanna

Analysis of the occupancy in the pre metric hostel under the jurisdiction of TEO Edavanna revealed that in the absence of post matric hostel, post matric students were accommodated in the pre matric hostel.

| Sl. <br> No <br> $l$ | Name of Pre Matric <br> Hostel(PMH)w | Year | Total <br> strength | Pre Matric <br> students | Post <br> Matric <br> students |
| :--- | :--- | :--- | :---: | :---: | :---: |
| 1. | PMH(Boys) | $2018-19$ | 42 | 34 | 8 |
|  | $2019-20$ | 46 | 40 | 6 |  |
|  | $2020-21$ | 45 | 35 | 10 |  |

Twenty four post matric students were accommodated in the pre matric hostels under TEO Edavanna. The reason for accommodating post matric students in pre matric hostels and the action initiated, if any, for proposing a post matric hostel under the TEO was sought from the Audit.

On this being pointed out, it was replied that he TEO Edavanna replied that
the matter would be taken up with higher authority. Final reply is awaited.

## D. Non construction of Suspension Bridge at Kannikai Manjeri, Nilambur

The Director, Scheduled Tribes Development Department had_submitted a proposal for the construction of a suspension bridge at Kannikai Manjeri, Nilambur at an estimated cost of ₹ 92.19 lakh to Government for consideration of the State Level Working Group Committee. The working group which met on 19.01 .16 considered the proposal and recommended for approval subject to the condition that the work should be tendered and awarded before February 2016. Accordingly, Administrative sanction was accorded vide GO(Rt)No 96/2016/SCSTDD/ dated 30.01.16. The implementing agency $\mathrm{M} / \mathrm{s}$ Steel Industries Limited Kerala (SILK) submitted a proposal for the construction of the suspension bridge (length 69 meters, width 1.25 meters) for an amount of ₹ 92.19 lakh. Memorandum of Understanding was executed between the Director, ST Department and SILK on 15.01.16. As per the MoU, the first instalment of ₹ 18.44 lakh (20percent) was released to SILK vide DD No 107458 dated 16.04.16.

Divisional Forest Officer, in accordance with the Forest Rights Act 2006 gave permission to construct the bridge vide letter No D3783/16 dated 18.08 .16 subject to the condition that no trees would be cut. After getting the administrative sanction to carry out the work, survey of the site was conducted with locals and oorumoopan. At that time local inspection, the inhabitants informed that the site originally proposed might get submerged during heavy rains. Accordingly; new location was fixed with a revised span of 90 meters. Revised proposal was also submitted by SILK for an anticipated amount of ₹ 116.37 lakhs.

GoK vide order No GO(Rt)369/2017 dated 07.02.17 approved the revised estimate and approved the differential estimate amount of ₹ 24.18 Takhs to be spent from planned scheme of 2016-17.

SILK vide letter dated 12.03 .19 informed the Project Officer, Nilambur that the contractor to whom this work was allotted expressed his inability to undertake the
work and hence, the work was awarded to another contractor "Nalakath Constructions
Pvt Ltd". However, the Range Officer of the area obstructed the work undertaken by the contractor stating that permission from the Forest department is required. Based on the letter received from the SILK, the Project Officer, Nilambur vide his letter - daied 15.03 .19 addressed to DFO sought permission to clear the pits using mechanical instruments by the contractor. The permission from the DFO is still awaited. Tribal Extension Officer vide his letter dated 20.12.19 informed project officer that as on date no activity is going on in the site.

In this connection, following observations are made.
The original estimate was prepared without physical verification of the site and without consulting the proposed beneficiaries, which had resulted in the escalation of cost and shifting of location.
i) The permission from the Forest Range Officer was obtained to do the work at the original site. When the site was changed, no permission was obtained from the forest department for the developmental activities at the changed site. Further the permission was granted by the Forest Department subject to the condition that no that no trees would be cut. But the contractor continued to carry out the activities of clearing the pathway without obtaining the consent of forest department resulting to the denial of construction activities.
ii) Before executing the developmental activities, all the condition precedent should be complete i.e obtaining permission from the concerned departments. But, it was observed that the activities proposed was planned by the department, contract awarded to the SILK and then tried to sought the required permission from the Forest Department at the later stage. Any deviation in the conditions of the forest department_would result in obstruction of construction activities by Forest Department. Due to denial of permission from the Forest Department, the construction of Suspension Bridge at Kannikai Manjeri, Nilambur could not be started even after the lapse of five long years. The aforesaid bridge was the only hope to make contact with the tribal people
residing in the deep forest at the shortest possible time and to provide them with
relief supplies, ration and evacuation in case of emergency etc.
iii) Twenty percent (₹ 18.44 lakh) of the contract amount given to SILK as advance also resulted in idling of Government Money.
On this being pointed out, it was replied that that the works could not be started due to denial of permission from the part of District Forest Officer. The PO also replied that correspondence was made with South Divisional Forest Officer, Nilambur requesting grant of permission for completing the work, and the matter is under correspondence. Final reply is awaited.

## III. NON-FURNISHING OF UTILISATION CERTIFICATES

A. Non furnishing of status report/UC by Secretary, Chaliyaar Grama Panchayat- Construction of bridge at Ambumala Colony

An amount of ₹ 4 lakh was released to the Secretary, Chaliyaar Grama Panchayat for the reconstruction of walking bridge over the Chaliyaar river by the Scheduled Tribe Development Department during the year 2020-21. This project was included under the Corpus Fund Scheme. MoU was executed between the Secretary, Chaliyaar Grama Panchayat and the Project Officer, Scheduled Tribe Development Department.

As per clause 3 of the MoU, the work was to be completed within six months of the receipt of the amount by the Secretary Grama Panchayat. After completion of work, the valuation certificate from the Assistant Engineer along with utilisation certificate was to be furnished by the Secretary. Amount was released to Secretary during August 2020. The project officer, vide letter dated 28.04.2021 had requested to furnish the utilisation certificate of the amount released.

Audit noticed that the Secretary Chaliyaar Grama Panchayat has not responded to the letter of department till date. The status of work, valuation Certificate from Assistant Engineer and the utilisation certificate is still awaited from the Secretary.

On this being pointed out, it was replied that a letter was issued to the Secretary,
Chaliyar Grama Panchayat, regarding completion of work and subsequent production of utilization certificate. Final reply is awaited.

## B. Non furnishing of UC in respect of completed works

Following amounts were transferred to various implementing agencies for different works to be implemented in the ST colonies. Audit observed that following implementing agencies have not furnished utilisation certificate along with expenditure statements in respect of completed works. As such, the excess amount (if any) lying with the implementing agencies could not be ascertained.

| SINo | Implementing agencies | Amount( in lakh ) | Purpose |
| :---: | :---: | :---: | :---: |
| 1. | Trikalangottu $\quad$ Grama Panchayat | 2.30 | The amount was given to Secretary Grama Panchayat during 2013-14 for drinking water Scheme for Kummanchayat reported in a meeting with District Collector that the scheme was implemented under other public welfare scheme and this amount would be expended in any other colony. Hence, it was decided to implement this scheme in any other colony under the same panchayat, where it is essential utilizing the amount. But till date no estimate was prepared and no colony identified. The amount remained with the panchayat secretary. Necessary action may be taken to get the amount refunded from the secretary grama panchayat. |
| 2. | KWA | 23.00 | The amount was given to KWA during 2013-14 for driinking water scheme in cholera colony. Amount released to KWA. But work could not be undertaken due to difficult terrain and no body participated in the tender. The amount is lying with KWA. Necessary action may be taken to get the amount refunded from KWA. |
| 3. | Edavana Grama Pachayat | 8.00 | The amount was given to the Secretary Edavanna Grama Panchayat during 2013-14 for drinking water scheme in Bronodi colony. No UC or expenditure statemert was received from the secretary edavanna gram panchayat. Action may be taken to get the expenditure statement as well as utilisation certificate from the Secretary grama panchayat |
| 4. | Chungathara  <br> Panchayat Grama | 6.00 | The amount was given to the Secretary Chungathara Grama Panchayat during 2013-14 for the road construction in Kotepaadam Colony. No |


|  |  |  | UC or expenditure statement was received from the -Secretary-Ghungathara-gram-panchayat--Action may be taken to get the expenditure statement as well as utilisation certificate from the secretary grama panchayat |
| :---: | :---: | :---: | :---: |
| 5. | PWD, Malappuram | 5.07 | The maintenance work of lGMMRS, Pre Matric Hostels at Pothuka!lu, Mampad, Nilambur, Manimooli and Pothukailu was given to..PWD during 2013-14. No UC or expenditure statement was received from the secretary Chungathara gram panchayat. Action may be taken to get the expenditure statement as well as utilisation certificate from the secretary grama panchayat |
| 6. | PWD, Malappuram | 0.35 |  |
| 7. | PWD, Malappuram | 3.06 |  |
| 8. | PWD, Malappuram | 2.35 |  |
| 9. | KWA | 29.96 | The amount was given to KWA during 2016-17 to implement drinking water scheme in Chennapaadi Colony. But the KWA has not furnished any UC or Expenditure Statement. Action may be taken to get the expenditure statement as well as utilisation certificate from the KWA. |
| 10. | Sccretary $\quad$ Nilambur Muncipality | 8.35 | The amount was given to the Secretary Nilambur Municipality during 2017-18 to implement drinking water scheme, walk way and compound wall in Chelasserikunnu ST colony. It was stated that the work was completed. But the implementing agency has not furnished any UC or expenditure statement till date. Action may be taken to get the expenditure statement as well as utilisation certificate from the Secretary, Nilambur Muncipality. |
| 11. | Secretary Mambaad Grama Panchayat | 16:09 | The amount was released to Secretary Grama Panchayat Mambaad for the construction of Community Hall in Maadam ST Colony. The implementing agency has not furnished any UC or expenditure statement till date. Action may be taken to get the expenditure statement as well as utilisation certificate from the implementing agency. |
| 12. | Secretary Wandoor Gráma Panchayat | 24.50 | The amount was released to the Secretary for the construction of community hall at Malaikkarkunnu ST colony during 2017-18. It was reported that the work was completed. The implementing agency has not furnished any UC or expenditure statement till date. Action may be taken to get the expenditure statement as well as utilisation certificate from the implementing agency. |
| 13. | Secretary Nilambur <br> Muncipality  | 4.95 | The amount was released to the Secretary for the construction of drainage àt Paadikunnu ST colony during 2019-20. It was reported that the work-was completed. The implementing agency has not furnished any UC or expenditure statement till date. Action may be taken to get the expenditure statement as well as utilisation certificate from the implementing agency |
| 14. | Secretary Mambaad Grama Panchayat | 2.25 | The amount was released to the Secretary Mambaad Grama Panchayat for drinking water scheme in |

Kambinikunnu ST colony during 2019-20. It was reported that-the-work-was-completed-Theimplementing agency has not furnished any UC or expenditure statement till date. Action may be taken to get the expenditure statement as well as utilisation certificate from the implementing agency

Out of the 14 cases pointed out, replies to 10 cases only were furnished by Project Officer as detailed below:-

| SI No | Implementing agencies | Amount( in <br> lakh ) | Reply furnished |
| ---: | :--- | :--- | :--- |
| 1. | Trikalangottu <br> Panchayat | 2.30 | The panchayat secretary with approval cancelled <br> the project and allotted the amount to the project <br> work of Nediankode colony and total amout <br> expended was 1.73 lakh and furnished UC. The <br> balance is with the Panchayat Secretary and is yet <br> to be remitted to the Department. |
| 2. | PWD, Malappuram | 5.07 | Work completed and balance amt Rs 27918 lying <br> with PWD and not remitted. |
| 3. | PWD, Malappuram | 0.95 | Even though the work was allotted to PWD, but the <br> work was carried out by Distt Nirmithi Kendra, <br> since the work was not undertaken by PWD. The <br> amount is lying with PWD which needs to be <br> refunded. |
| 4. | PWD, Malappuram | 3.06 | Work completed. Total Exp Rs 2.74 lakh. Balance <br> amount 31842 is lying with PWD |
| 5. | KWA | 29.96 | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |
| 6. | Secretary <br> Muncipality | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |  |
| 7. | Secretary Mambaad Grama <br> Panchayat | 16.09 | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |
| 8. | Secretary Wandoor Grama <br> Panchayat | 24.50 | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |
| 9. | Secretary <br> Muncipality | 8.35 | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |
| 10. | Secretary Mambaad Grama <br> Panchayat | 2.25 | Work completed but the utilisation certificate not <br> furnished by the implementing agency. |

## C. Oorukoottam meeting - non production of utilization certificate and non conduct of periodic meetings.

'Oorukoottam' is an intiative by the ST Development Department to conduct meetings in the tribal colonies for interaction and assessment of the requirements of the tribals. The meeting is to be conducted in every tribal colonies for imparting
information, creating awareness about primary healthcare, developrient activities of
the government and to increase the participation of the tribes in developmental schemes implemented for their social and economic upliftment. As per the guidelines the meetings are to be conducted at least once in every three months. Government has earmarked fund at the rate of upto ₹ 2500 -per meeting for conducting Oorukoottam meetings at tribal settlements.

## a. Fund Utilisation and non production of Utilisation Certificate

The Director, STDD, vide Order No.B3-7237/19 dated 06.05.2019, allotted to the Project Officer, ITDP Nilambur, an amount of ₹ 2 lakhs for meeting the expense relating to conducting of Oorukoottam meetings in the financial year 2019-2020. The order stipulates that the Project Officer/Tribal Extension Officer shall utilize the allotted amount to conduct Oorukoottam meetings as per existing guidelines and rules. As per the order, periodic report shall be submitted to the Directorate regarding the details of utilisation of the allotted fund and number of meetings conducted. Due to the heavy rainfall during the month of August 2019, certain tribal areas under the purview of ITDP Nilambur got severely affected by the resultant flood: Owing to the emergency situation the Director, vide Order No.B3-13329/19 dated 09.08.2019, sanctioned the utilisation of upto ₹ 1.00 lakh from the fund allotted for Ooorukoottam meetings in order to meet the expenses relating to flood relief works. As per the order the Director instructed that the fund may be utilized for emergency purposes relating flood relief and further allocation of fund may be sanctioned provided, the requirements are promptly intimated by the Project Officer, ITDP Nilambur. The order also stipulated that reports regarding utilization of the fund shall be sent periodically to the Directorate. Further, the Project Officer, vide letter no.E-4461/2019 dated 19.08.2019, requested for ₹ 3.00 lakh additional assistance for conducting Oorukoottam meetings and flood relief works and the Director vide Order No.B-3-7237/19 dated 04.09.2019 sanctioned additional fund of ₹ 3.00 Lakh. The order specifically stipulates that apart from spending the amount for relief works, the amount shall be utilized for conducting meetings and seminars and that
timely reports regarding specific utilization of fund for Oorukoottam meetings conducted shall be furnished to the Directorate. Scrutiny of records relating to expense incurred from the fund sanctioned on 04.09.2019 revealed the following:-

| $\begin{aligned} & \text { Sl. } \\ & \text { No } \end{aligned}$ | Details of proceedings | Purpose | Amount |
| :---: | :---: | :---: | :---: |
| 1. | Project Officer Order No.E4461/2019 dated 26.09.2019 | Flood Relief (Fuel charges) | 1500 |
| 2. | Project Officer Order No.E4461/2019 dated 10.10.2019 | Oorukoottam meetings under Edavanna TEO | 3370 |
| 3. | Project Officer Order No.E4461/2019 dated 26.10.2019 | Flood Relief (Bridge construction) | 8051 |
| 4. | Project Officer Order No.E4461/2019 dated 25.10.2019 | Flood Relief | 29450 |
| 5. | Project Officer Order No.E4461/2019 dated 06.11.2019 | Flood Relief | 780 |
| 6. | Project Officer Order No.E4461/2019 dated 15.11.2019 | Flood Relief (Food articles) | 28622 |
| 7. | Project Officer Order No.E4461/2019 dated 06.12.2019 | Flood Relief Oorukoottam meetings | 5486 |
| 8. | Project Officer Order No.E4461/2019 dated 07.12.2019 | Oorukoottam meetings | 2700 |
| 9. | Project Officer Order No.E4461/2019 dated 12.12.2019 | Employment awareness programme | 4110 |
| 10. | Project Officer Order No.E4461/2019 dated 16.12.2019 | Flood Relief | 10265 |
| 11. | Project Officer Order No.E4461/2019 dated 13.02.2020 | Flood Relief | 4301 |
| 12. | Project Officer Order No.E4461/2019 dated 17.03.2019 | Oorukoottam meeting | 1200 |
| 13. | Project Officer Order No.E4461/2019 dated 20.03.2020 | Seminar to ST promoters, committed social workers and TEOs | 19008 |
| Total |  |  | 118843 |

The Director, vide reminder lctarine: $\mathrm{L} 3-7237 / 2019$ dated 01.12.2020 had asked the Project Officer to urgently furnish the details of utilization and expenditure incurred from the sanctioned fund .

The following observations are made in this regard :-
i. Despite repeated instances of the Directorate asking to furnish the utilization certificate and expenditure details for the sanctioned fund, the Project Officer has not furnished the same till date. Non furnishing of expenditure incurred in the financial year 2019-20 even after the close of consequent financial year is in violation of orders issued by the Director.
ii. As per the records produced to audit relating to expenditure incurred from the fund, an amount of Rs. 118843 was utilized in the financial year 2019-20 as on 31.03.2020, 50 percent of the fund allotted was not utilized in the year

## b. Non conduct of periodic Oorukoottam meetings

On test check of registers and files, maintained at Tribal Extension Office Edavanna, relating to Oorukoottam meetings conducted at various colonies, under the purview of ITDP Nilambur the following details are revealed.

| SI. <br> No. | Tribal Colony | Date of last meeting |
| :--- | :--- | :--- |
| 1. | Thondiyod Colony-Kavanoor | 10.07 .2017 |
| 2. | Karimb Colony | 18.12 .2018 |
| 3. | Vadapuram Colony- Mampad | 16.11 .2018 |
| 4. | Odambappara Colony- Edavanna | 21.02 .2019 |
| 5. | Chekkunnu Ambedkar Colony- <br> Urngattiri | 16.12 .2014 |
| 6. | Alukkapparamb Colony- Manjeri | 27.02 .2018 |
| 7. | Eenthumpaali Colony-Urngattiri | 24.09 .2019 |

The following observations are made in this regard :-
i. Non conduct of periodic Oorukoottam meetings is in violation of scheme guidelines.
ii. As per the details mentioned above, the meetings in certain tribal areas has not been conducted for over 6 years. Since the meetings are intended to increase the participation of tribal people in implementing various government schemes for their benefit and thereby delivering better service to them, non conducting of meetings for long periods result in deprival of benefits to the intended beneficiaries.

On this being pointed out to Tribal Extension Officer, it was replied that steps would
be taken to conduct periodic Oorukoottam meetings and progress will be intimated later. Final reply in the matter is awaited.

## IV. NON-IMPLEMENTATION OF SCHEME GUIDELINES/ACT/COURT VERDICT

## A. Lapses in the implementation of Forest Right Act 2006 leaving the tribes without possession of land.

The Forest Right Act 2006 is intended to recognise and vest the Forest Rights in forest dwelling Scheduled Tṛibes (who had occupied forest Land before $13^{\text {th }}$ December 2005) and other Traditional Forest Dwellers (who has for at least three generations prior to 13/12/2005 primarily resided in Forest Land) who have been residing in such Forests but whose rights could not be recorded.

The claim for the forest Land has to be presented at the Oorukoottam. The accepted claims are forward to the Sub Divisional Level Committee at the RDO level and the accepted claims are forwarded to the Divisional Level Committee comprising of the District Collector, Divisional Forest Officer, Project Officer ITDP, and three elected members of the District Panchayat. There are 36 Forest Right committees for 51 colonies. The last survey was conducted in 2010, Bhoomi Keralam Project.

Though more than 1493 applications were received in the oorukoottam, 948 tribes were identified as forest dwellers and Forest Land was issued to them and Record of Right (RoR) issued.

On verification of the records of issue of land and Record of Right, it was observed that many tribes were deprived of their lands. No awareness was given to the tribes regarding the FR Act and their right to claim the possession of their habitat in the forests. The tribes Paniya, Chola Naikar and Kattunaikar are the Forest dwellers under the jurisdiction of the project officer ITDP Nilambur. It was observed that from among the 948 tribes to whom forest land was distributed as many as 183 tribes were conferred land below 10 cents only.

The tribes were entitled to dwell in the area to a maximum of four hectares.
In the above cases the area conferred to the Tribes were limited even to below one cent. The outright violation of FR Act which arises of lapses in effective implementation of the Act was observed. The lapses from the part of the administrative level led the tribes to dwell in very limited areas of land.

The observation was raised in the last audit also and it was replied then that the government machinery failed to create awareness of the FR Act among the Tribes. As such they were deprived of their right to possess the area of land actually designed by the Act. It was also stated that awareness programs have been evolved and implemented among the tribes and the matter of re-submitting of the applications by the tribes and distribution of land accordingly was in consideration by the authorities.

Now Audit noticed that only work carried out in this regard is conducting Awareness Seminars. One awareness seminar was conducted for Panchayats on 31.10.2019 and 12 (twelve) awareness seminars were conducted for tribes and the last conducted on 15.02.2020. Except the awareness campaign, there is no real progress in the matter, as revised applications have not been called for and necessary action has not been taken. The last survey was conducted in 2010 as a part of Bhoomi Keralam Project. No further survey was carried out. As such, the tribes couldn't exercise their right to claim the possession of their habitat in the forests as per FR Act. The matter needs urgent action on the part of Government.

On this being pointed out, it was replied that more awareness campaigns about the Forest Right Act would be conducted after Covid situation eases out. Subsequently more families would be urged to file application for possession certificate of land. Final reply is awaited.
B. Non-compliance of Supreme Court Verdict on transfer of vested forest land to tribes contempt of court on the part of Forest Department.

Based on the Supreme Court Order on the transfer of vested land to Tribes, the Central government had identified 7693.2257 hectares of land in Kerala as Vested

Forest Land. A committee consisting of the Divisional Forest Officer, District
Collector, Project Officer, ITDP/Tribal Development Officer and a member of the Tribal organisations was also constituted vide Order No. G.O.(Rt) No.97/14/STDD dated Tvpm 20.12.2014 to identify dwelling and cultivable land for distribution to the Tribes in Malappuram District.

In 2004, 4000 acres of land was identified under the jurisdiction of Project Officer, ITDP for the distribution to Tribes. Apart from this, 1006 acre of land was also identified from Edakkara and Chungathara villages. As such there was 5,006 acres of vested land in Malāppuram district for the distribution to Tribes.

The details of vested land which is suitable for human habitat is detailed below:

| Sl.No | Forest Area | Measured area in <br> hectares |
| :--- | :--- | :---: |
| 1 | Thrikaikath | 7.20 |
| 2 | Nellippoyil Kodiri Bit III | 89.00 |
| 3 | Mullankadu | 10.00 |
| 4 | Kannankundu | 10.00 |
| 5 | Athikkal Bit I | 25.84 |
| 6 | Athikkal Bit II | 10.80 |
| 7 | Athikkal Bit III | 50.80 |
|  |  | 203.64 (500 acres 13 cents) |

From the 500 acres of land, only 273 acres of land in Forest area was handed over to the Revenue department, but land Athikkal Bit I, Athikkal Bit II \& Athikkal Bit III is yet to be handed over. Further, of the total allotted land of 502.95 acres, as per records produced to audit only 74.73 acres was distributed and there was a balance of 428.26 acres of land, action in this regard may be reported to audit.

Scrutiny of the file/records revealed that revised applications was called for and total applications received were 1709 , of this 192 application were pending due to objection, in 75 cases of applications it is noted that the applicants couldn't be traced and in case of 117 applications it is noted that the certificate from Village Officer and Tribal Extension Officer don't tally, a balance of 1517 applications ( 88.76 percent) is pending with the office for further necessary action. Due to the non-transfer of vested
-
forest land which is livable and cultivable, the landless tribes are deprived of their
right to inherit the vested land which is noncompliance to Supreme Court verdict thereby contempt of Court.

A meeting was convened in 2014 under the auspices of Chief Minister of Kerala and it was decided to survey the land and transfer it to the tribes. An amount of one lakh rupees was also sanctioned for the survey works. It was observed that based on the Supreme Court Orders, orders were issued by Government in 2014 itself, however even after Seven years the survey work has not been completed. It was reported orally that the survey work has started which shows lack of earnestness in conferring the land to the tribes in their vested habitat thereby contempt of Court. The matter needs priority of Government and all concerned authorities.

On this being pointed out, it was replied that detailed report would be obtained from officers concerned and land would be transferred to eligible tribal families. Final reply is awaited.

## C. Non implementation of livelihood scheme Goat rearing unit ₹ 9.37 lakh

 An amount of ₹ 9.37 lakh was withdrawn on CB 530 dated 22.02.2018 in the Corpus fund. The project was envisaged for goat rearing unit under the jurisdiction of TEO Mampad. The amount was transferred to the Secretary for the implementation of the project in February 2018 itself. Field verification was conducted by the audit party then and found that the goat rearing unit at Mampad colony was not implemented so far leaving an amount of ₹ 9.37 lakhwith the Secretary Mampad Gram Panchayat depriving the beneficiaries of their assistance for livelihood. This para was commented in the Previous Audit Report.Now the audit again observed that the amount is still lying with the secretary Mampad Grama Panchayat. The Tribal Extension Officer, Nilambur orally stated that except of constructing goat shed, no work is going on. The project envisaged purchase of four goats ( 3 female and one male), Insurance, medicine, feeds, utensils, Transportation. Construction of shed (₹ 16000 ). Hence, the Gram Panchayat has
spent only ₹ 16000 towards construction of shed as per the TEO. This scheme was included under the plan head for the year 2017-18.

Since, the project remained incomplete till date, the Grama Panchayat Secretary should surrender the amount along with interest. The action of the Grama Panchayat has deprived the beneficiaries of their livelihood.

On this being pointed out, it was replied that a letter would be issued to the Secretary, LSGI Mampad, who is the implementing officer of the scheme, to refund the amount immediately. Final reply is awaited.

## V. Idling of Equipments

A. Non installation of trash burning machine (IGMMRS-Nilambur)

The Director, ST Development Department, vide order No.D3.2383/2021 dated $25.02: 2021$ approved the proposal submitted by Kerala State Industrial Enterprises Ltd. (KSIEL) for the installation of trash burning machine at 18 Model Residential Schools under the department. The Senior Superintendent was instructed to issue work completion certificates as and when the equipment was supplied and installed.

On verification of the file relating to the supply and installation of trash burning machine, it was revealed that the Senior Superintendent issued work completion certificate to KSIEL on 04.05 .2021, for the installation of one portable incinerator (trash burning machine and one trolley mounted fire extinguisher). However, on physical verification, it was observed that both the trash burning machine and fire extinguisher remain uninstalled and thus remain idle as on date.

On this being pointed out, it was replied that action would be taken for installationofmachine and intimated to audit. Final reply is awaited

## B. Installation of steamers at hostel kitchen -Unfruitful expenditure-₹ $\mathbf{1 0 . 1 7}$ lakhs.

Verification of the records produced revealed that a 'Steamer Set' was installed adjoining to the Hostel kitchen of Indira Gandhi Memorial Model

Residential School Nilambur by incurring an expenditure of ₹ 10.17 lakh. It was noticed that the equipment was kept idle without any proper protection. Despite AS was issued to construct additional kitchen area for ₹ 20.90 lakh for the installation of the steamer set, the work has not been completed so far. Audit observed that the installation of steamer set prion to-the construction of additional kitchen area has resulted in an unfruitful expenditure of ₹ 10.17 lakhs.

On this being pointed out, it was replied that work would be completed and installation of steamer delayed due to Covid situation, now it would be done at the earliest. Final reply is awaited.

## VI. Under-utilization of Solar Power System - Surplus production of Solar Energy

Two 55KWP solar power systems were installed in Indira Gandhi Memorial Model Residential School, Nilambur at Veliyamthod by the Directorate vide Director SCDD letter No. D3/20002/2016 dated 29.11.2017. The systems were supplied by $\mathrm{M} / \mathrm{s}$ INKEL Limited of M/s Consul Neowatt Power Solutions India Pvt. Ltd., Pune in the month of April 2018. The systems are operational since March 2019. This system is being used for the two hostel buildings only. On physical verification of the Solar Power system with battery backup, the following observations were made:-

1. The average monthly consumption of the hostels was approx 2,200 units. The average production of solar power from a 110 KWP solar unit is 550 KW/day. Monthly, an average of 16500 units. Hence, the provision of Solar system with 110 KW battery backup is clearly underutilization of the facilities.
2. Had the extra power generated been transferred to KSEB Grid, the institution could have minimized the energy consumption thereby reducing the energy tharges.

In-spite of this being pointed out in our previous audit, there is no positive development in this regard and the matter was not seen taken up with the higher authoritites.

On this being pointed out, it was replied that the matter would be brought to notice of higher authority. Final reply is awaited.

## VII. SERVICE MATTERS

A. Non-recovery of rent from Smt. Sindhu. N, Sr. Superintendent -Rs. 12824/- (IGMMRS, Nilambur)

As per Para. 15 of the G.O (P) No.7/2016/Fin dated 20.01.2016, rent at the rate of 2percent of basic pay will be recovered from Government employees who are in the scale of pay above ₹ $35,700-75,600$ and residing in Government quarters. And as per G.O (P) No.27/2021/Fin dated 10.02 .2021 , rent at the same rate shall be recovered from those who are in the scale of pay above ₹ 50200-105300.

Smt.Sindhu.N, Sr. Superintendent was allotted staff quarters w.e.f 01.06.2020. The official is in the scale of pay of 36600-79200 (Revised scale of pay 51400-110300). However, it was noticed that rent at the rate of 2 percent was not recovered from the official from 01.06 .2020 to 31.07 .2021 . This resulted in nonrecovery of rent amounting to ₹ 12824 as detailed below.

| Basic Pay | Period | Rent Amount Due | Total |
| :--- | :--- | :---: | :--- |
| $51400-$ <br> 110300 | $06 / 2020$ to 07/2021 | 916 | $14 \times 916=12824$ |

The facts and figures may be verified and action taken in this regard may be intimated to Audit.

On this being pointed out, it was replied that recovery would be made and intimated to audit. Final reply is awaited.

## B. Excess credit of Earned Leave

On scrutiny of the Service books the following observations are made:

| Name \& Designation <br> of the Officials | Nature of <br> Leave/ <br> Proceedings | Period of <br> Leave <br> availed | Totall <br> Days <br> Availed | Excess <br> Leave <br> credited |
| :--- | :--- | :--- | :--- | :--- |
| Shri.M.S.Nishad, Tribal <br> Extension Officer | Paternity | 12.01 .2015 to <br> 21.01 .2015 | 10 | $10 / 11$ |
| Total | $\mathbf{1 0}$ |  |  |  |


| Shri. Mohamed Jabir, Watchman $\qquad$ | Paternity | $\left\lvert\, \begin{aligned} & 15.03 .2019 \text { to } \\ & -24.03 .201 .9 \end{aligned}\right.$ | 10 | 10/11 |
| :---: | :---: | :---: | :---: | :---: |
| Total |  |  | 10 |  |
| Smt. Joicy Joseph, Clerk | Half Pay | 14.12.2018 | 1 | 2/11 |
|  | Half Pay | 22.12.2018 | 1 |  |
| Total |  |  | 2 |  |

The PO replied that necessary correction would be made in this regard and intimated to audit. Final reply is awaited.

## VIII. INTERNAL CONTROL MECHANISM

## A. Cash Book \& connected records

As per Article7(2) Kerala Financial Code Vol.I, "the daily collection of each officer should be remitted to the treasury/bank, the next working day. When this is not possible owing to distance from treasury/bank, or any other cause, the money should be remitted periodically.i.e., at least once in a week or the last working day". As per Rule 6(2) of Kerala Treasury Code Part-I, all moneys received by Government servant in official capacity shall not be kept apart from Government Account and should be remitted to the treasury or bank without undue delay. As per Rule 92 (ii) of the KTC Vol. I, all monetary transactions should be entered in the cash book as soon as they occur and attested by the head of the office as token of check. As per Rule 92 (iv) of the KTC Vol: I, at the end of each month, the head of office should verify the cash balance in the cash book and record a signed and dated certificate to that effect. According to Rule 92 (vi) of KTC and Art. 336 of Kerala Financial Code Vol.I, an erasure or overwriting of an entry once made in the cash book is strictly prohibited. If a mistake is discovered, it should be corrected by drawing the pen through the incorrect entry and inserting the correct entry in red ink between the lines. The head of the Office should initial every such correstien- invariably date his initials. The following observations are made based on a test chechk of cash book \& related records maintained in the offices of ITDP Nilambur, TEO Edavanna and IGM MRS Nilambur :

|  | SI. | Name of | Observations |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| --. | No. | office |  |  |  |  |
|  | 1. | ITDP <br> Nilambur |  | Cash book balance as on 10.08 .2021 is ₹ 2973735 . the amount is retained in the treasury savings bank (STSB) account maintained by this office. The amount allotted for various purposes is as follows:- |  |  |
|  |  |  |  | SI.No. | Details of bill drawn/scheme purpose | Amount |
|  |  |  |  | 1. | CB No.278/16-17 Incentive to brilliant students | 15000 |
|  |  |  |  | 2. | CB No.600/16-17 rent for hostel building | 27428 |
|  |  |  |  | 3. | Ayyankali scheme related | 1430 |
|  |  |  |  | 4. | CB No.593/17-18 Renovation of hostels | 2698719 |
|  |  |  |  | 5. | CB601/17-18 Renovation of hostel | 179400 |
|  |  |  |  | 6. | Gothrasaradhi scheme related | 22675 |
|  |  |  |  | 7. | CB No.1013/19-20 | 750 |
|  |  |  |  | 8. | CB No.397/20-21 | 250 |
|  |  |  |  | 9. | Samoohya Padanamuri | 29611 |
|  |  |  |  | 10. | CB No.419/19-20 | 472 |
|  |  |  |  | Total |  | 2973735 |
|  |  |  |  | Huge am governm account intended old as th may be schemes. | ount of government money is ent heads of account and retaine of this office without being purpose. The reason for retainin se during the year 2016-17 with furnished. The allotted for var | drawn from the d in the treasury utilized for the $g$ withdrawals as out surrendering ous government |
|  |  |  |  | Abstract entered erroneously as Cash Ba | losing for the month of July 2020 July 2021. However, the $y$ certified the closing for the $m$ alance on 31.07.2021. | 20 was wrongly Head of Office onth of 07/2020 |
|  |  |  |  | No $\operatorname{tran}$ 11.03 .202 cash bala balance of in the cas certificati | asactions occurred during 21 as per records in cash book nce on 06.03.2021 was carried of 12.03.2021. However, the sh book was recorded as on 10 ion was erroneously done for 10. | 07.03.2021. to . Consequently, over as opening subsequent entry 03.2021 and the .03.2021 instead |

of 12.03.2021.
iv) Details of transaction was not recorded for the period from 14.12.2019 to 19.12.2019 and 26.01.2020 to 27.01.2020
v) Over writings and corrections in the case of digits in the receipt and payment columns, narrations and dates were noticed in the cash book without being individually attested by the Head of Office with dated initials. Eg:Entries dd. 11.08.2020, 13.08.2020, 25.08.2020, 10.12.2019, 24.02.2020, $\quad 09.03 .2020, \quad 12.03 .2020$, 19.03.2021, 24.06.2021, 29.06.2021
2. $\quad$ IGN MRS
Nilambur ${ }^{\text {i) }}$ Out of this an amount of $₹ 71802$ is mess charges recovered from staff members of the IGM MRS has not been remitted to bank/treasury.
ii) The remaining amount of $₹ 93150$ is pending disbursement to eligible students of MRS as mess charge and ₹ 33604 is balance of temporary advance. As such a total of ₹ $1,26,754$ drawn for various purpose are being kept apart from Government accounts and retained in this office. However, Retention of cash without remitting to treasury/bank account concerned is in violation of government rules.
ii) Over writings and corrections were noticed in the cash book without being individually attested by the Head of Office with dated initials. Eg:- Entries dtd.08.11.2019, 18.11.2019, 20.11.2019, 21.11.2019, 22.11.2109, $18.12 .2019, \quad 04.08 .2020, \quad 08.09 .2020, \quad 16.09 .2020$, 23.11.2020, 01.12.2020,
i. An amount of ₹ 205100 was seen deposited on 19.02 .2018 by transfer in the STSB account (STSB No.799-196) of TEO Edavanna as per Cash Receipt and Distribution Register (CRDR). However, the amount was not seen recorded in the cash book.
ii. An amount of $₹ 10000$ on 05.05 .2018 and $₹ 8000$ on 23.10.2018 was shown as receipt through the same CB No.515/17-18 in the cash book. Different amount of money was being drawn on different dates but with same $C B$


On this being pointed out, it was replied that detailed reply would be furnished within two weeks time. Final reply is awaited.

## B. Non disposal of E- waste

As per E-waste Management and Handling Rules 2011 issued by the Ministry of Environment, Government of India, all the e-wastes generated in the Government departments should be processed or recycled in a scientific manner. In this regard, Government of Kerala issued GO (Rt.)No.2612/2014/LSGD dated 10.10 .2014 which stipulates that all the Government institutions, Public sector enterprises, Educational institutions which are functioning in Kerala shall process the e-waste in a scientific manner. The e-waste generated in each office shall be collected in a proper manner and handed over to the Clean Kerala Company @ ₹ 5 per kg, for processing. The rate was revised to ₹ 10 per kg vide $\mathrm{GO}(\mathrm{Rt})$ No.1117/16/LSGD dated 04.03.2016. However, four numbers of CPU lying idle in this office which are beyond repair are have not been disposed yet.

On this being pointed out, it was replied that necessary action would be taken in this regard and intimated to audit. Final reply is awaited.

## C. Non conduct of executive committee meeting at IGMMRS Nilambur

The Director vide D.O: letter No.D-4/17507/19(1). dated 22.11.2019 had issued the following instructions regarding conduct of executive meetings and monthly meetings at the IGMMRS.
a. Executive Committee shall be convened and meeting shall be conducted as soon as possible.
b. An advisory board with the MLA as chairman shall be constituted as soon as possible.
c. The Project Officer shall convene monthly meetings with the Senior Superintendent, teachers and other officials of the MRS.

On scrutiny of files relating to executive committee meetings conducted in this office, the following observations are made :-
i. The last executive committee meeting was conducted on 12.07.2018. Despite the specific instruction by the Director on 22.11.2019, not even a single executive committee meeting has been conducted till date as on 27.08.2021
ii. Monthly meeting convened by the Project Officer has not been conducted at the MRS till date.
iii. An advisory board meeting was conducted on 17.02.2020. attended by the representative of the MLA and Chairperson of Nilambur Municipality among 13 members. In the meeting the members had remarked the lack of convening of advisory board meeting even though government orders called for conducting of the meeting three times annually. However, despite these remarks, no meeting was conducted for over one and a half years since the last one conducted was the same on 17.02.2020.
iv. As per the letter no.MRS $303 / 2019$ dated 24.10 .2019 to the Project officer relating to the details of expenditure from 01.07 .2018 to $3103.20 T$ e (since the ${ }^{-\cdots}$ last meeting on 12.07 .2018 ), expenditure incurred, from this office, relating to as many as 29 items including action taken on files and contingent bill payments remain pending ratification.

On this being pointed out, the Senior Superintendent, IGMMRS Nilambur replied that the meeting could not be conducted due to covid situation and would be conducted as early as possible.

## D. -improper/ Non maintenance of Registers

## a. Non-Maintenance of Property Register at IGMMRS, Nilambur

As per KFC Vol.I Art 170, 'Maintenance of register of immovable properties -The permanent registers, one for buildings and lands and the other for roads, bridges and culverts, will be maintained in Form 23 (I and II) by all Officers to show the assets of Government in the form of immovable properties under their charge. Changes such as transfer of custody or construction of new buildings, roads, bridges and culverts or removal of old ones should be intimated to all the officers concerned to note and an annual certificate should be recorded in the registers at the end of March to the effect that all the changes during the year have been brought into the registers'. The register was not maintained.

## b. Non Maintenance of Audit Objection Register

As per Article 63 (a) of Kerala Financial Code, Volume I, a register should be maintained in each office in Form 4 for recording the objections communicated by the Accountant General. Article 63(B) explains the procedure by which Audit Objection Register should be maintained. On verification, it was noticed that IGMMRS, Nilambur and ITDP, Nilambur have not maintained the Audit Objection Register, which has resulted in difficulty to locate the previous pending audit objections of Accountant General Audit.

## c. Non conduct of Annual Physical verification of Stocks

As per Article 150 of Kerala Financial Code Vol l, (b) Stock account of office furniture and stores- Every Head of Office should maintain a stock account of furniture and all other stores (except books, forms and stationery) in Form 18. Every Head of office should physically verify the stock yearly and a certificate in this regard
recorded in the stock register as a token of check. However, in TEO, Edavanna, IGMMRS, Nilambur and ITDP, Nilambur office, annual physical verification was not seen conducted so far.

## d. Non Maintenance of Stock register of computers

The register is not maintained in the prescribed format as envisaged in Government Circular No. 86/2010/Fin dated 24.9.2010. All Government Departments have to maintain a separate register for recoding stock of computers, software and peripherals in their office. The register was not maintained in TEO, Edavanna, IGMMRS, Nilambur and ITDP, Nilambur offices.

## e. Non Maintenance of Register of Valuables

As per Article 333 (2) (v) of Kerala Financial Code Vol I, a register of valuables documents should be maintained and the receipts and disposals noted therein with the initial of responsible officer. The register was not maintained in ITDP, Nilambur.

Failure on the part of Project .Officer and Senior Superintendent of IGMMRS, Nilambur in maintaining mandatory registers despite observation made in the previous audit is brought to notice.

On this being pointed out, it was replied by TEO, Edavanna and Senior Superintendent of IGMMRS, Nilambur that the observation pointed out by audit would be complied with.

## PART-III

Outstanding Paras of previous Inspection Reports

| SI. No | File No. | Para |
| :---: | :---: | :---: |
| 1. | $12-21 / 15-16$ | II,V,VI,VIII |
| 2 | $12-210 / 16-17$ | III,IV,V, |


| 3 | $12-75 / 17-18$ | Part II A-1,Part II B-II to VIII |
| :---: | :---: | :---: |
| 4 | $12-268 / 19-20$ | Part II B-I to |

PART IV
Best Practices
No comments

## PART V

## Acknowledgement

The audited unit co-operated in all the matters related to local audit including the production of all the records and furnishing of replies for which the Indian Audit and Accounts Department expresses its sincere gratitude.

## Disclaimer

The Report has been prepared on the basis of information furnished/made available by the Auditee. The Office of the Accountant General (Audit I) Kerala disclaims any responsibility for misinformation or non-information on the part of the Auditee.


Sr. Audit Officer/AMG-III(HQ)





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& \text { AAO/AMG-III/III }
\end{aligned}
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The Project Officer
The Principal Accountant General (General \& Social Sector Audit) Kerala, Thrissur-20.

Sir,
Sub: STDD - ITDP Nilambur - Interim Reply for the Inspection Report on the Accounts and Registers for the period from 01/01/2009 to 28/02/2013 - forwarding of - reg. Ref: Letter No. G1. 8686/13 dated. 19/04/2016 of the Director, STDD, Thiruvananthapuram

The interim reply to the remaining 3 Paras of the Inspection Report mentioned in the reference cited above is given below for further actions.

## Part II - B

I. Kerala Mahila Samakhya Society has only submitted an Expenditure Statement for Rs. 21,31,871/- vide letter No. KMSS/TR01/13; dated: 21.05 .2013 so far. No audited statement or vouchers has been produced till date. The future course of action in this regard may please be informed.
III. Acquittances of Lump sum grant and monthly stipend has to be obtained from 7 schools during the financial year 2010-11 and from 5 schools during the financial year 2011-12. The matter has also brought to the notice of Deputy Director of Education. Final reply will be furnished on obtaining the details from Education Department.
IV. Discrepancies noted in the Service Records of Smut. Liza Joseph during Audit has been rectified Her suspension period from 23/06/2000 to 11/07/2000 has been treated as LWA vide order A:Audit/2013 dated: 15.03.2014 and the excess pay drawn for the month of 07/2000 amounting Rs. 1422/- has been remitted at Sub-Treasury, Nilambur vide chalan no. 76; dated: 25/04/2016. Hence the objection may be dropped.

> Your Faithfully, Sd/-
> Project Officer, I.T.D. P., Nilambur.

Copy to:
The Director,
Scheduled Tribes Development Department, Thiruvananthapuram.


## Reply to the remaining Paras of the Inspection Report on the Accounts and Registers of I.T.D.P., Nilambur by the Principal Accountant General (Social \& Genral Sector Audit), Kerala, Thrissur for the period from 01/01/2009 to 28/02/2013 <br> Part II - B

I. Rs. 21,31,871/- has been sanctioned to Kerala Mahila Samakhya Society in three instalments. On repeated requests for submitting utilization certificate from this office, KMSS have only submitted an expenditure statement for Rs. 5,23,273.50 at first and then for Rs. 3,35,234.50 with unattested copies of vouchers. Several reminders were sent to KMSS for submitting an audited statement of expenditure for Rs. 21,31,871/- together with vouchers in original. But, no audited statement with supporting vouchers has been produced till date. The details in this regard was intimated to the Director, STDD, Thiruvananthapuram vide this office letter no. E. 3826/2010; dtd:r15.10.2016. (Copy enclosed)
II. The final reply for this para was given vide this office letter no. B. 1066/2013; dtd: 23.10.2013,i.e., the amount of Rs. 1 Crore was transfer credited to the TSB account No. 3405 as per the direction of the Director, STDD, Thiruvananthapuram and later the amount was transferred to the PVTG Team leader, Kozhikode on 29.08 .2013 as per the order no. B2626/2012; dtd: 05.08 .2013 of the Director, STDD, Thiruvananthapuram for the implementation of various schemes. Hence the objection may be dropped.
III. Acquittance of Lump sum grant and monthly stipend has to be obtained from 2 schools during the financial year 2010-11. The matter has also brought to the notice of Deputy Director of Education, Malappuram. Final reply will be furnished on obtaining the details from Education Department. (the copies of letters also enclosed)
V. 1. Final Reply for this sub-para was given vide this office letter no. B.1066/2013; dtd: 01.11 .2014 , i.e., necessary entries regarding the declaration of probation of Smt. Lissy Joseph was done in her Service Book. Hence the objection may be dropped.
2. Final Reply for this sub-para was given vide this office letter no. B.1066/2013; dtd: 02.05.2016, i.e., suspension period of Smt. Lizy Joseph from 23/06/2000 to 11/07/2000 was treated as LWA vide order no. A. Audit/2013 dated: 15.03 .2014 and the excess pay drawn for the month of 07/2000 amounting Rs. 1422/- was remitted at Sub-Treasury, Nilambur vide chalan no. 76; dated: 25/04/2016 which is attached. Hence the objection may be dropped.
3. The Service Book of Smt. Lissy Joseph was sent to Accountant General, Kerala, Thiruvananthapuram for fixing her pension benefits. In order to re-fix the pay as per the Pay Revision Order 2016, the Service Book of Smt. Lissy Joseph has to be received. A letter no. A. 193/2016; dtd: 28.10.2016 was sent to Accountant General, Kerala, Thiruvananthapuram to return the Service Book of Smt. Lissy Joseph. The pay will be refixed and the excess amount will be recovered as soon as the Servive Book received. Copy of the letter to the Accountant General enclosed for favour of information.
VI. The probation of Sri. P. C. Rajan was declared w.e.f. 01.06 .1997 on regularization of bis service w.e.f. 01.06 .1996 as per order, no. E4. 17699/06; dtd: 24.03 .2014 of the Seitior Administrative Officer, STDD, Thiruvananthapuram. Necessary entries in this regard were done in his Service Book. Hence the objection may be dropped. (Copies of document enclosed)


No.OA(HQ)IV/II/12-426/2012-13/ 8482 To

The Director,


## Sir,

Scheduled Tribe Development Department,
Thiruvananthapuram

Sub:- IR on the accounts and registers of ITDP, Nilambur for the period 01.01 .2009 to 28.02 .2013 -reg.

Ref:- Your letter No. G1-8686/2013 dated 23.12.2016.
Please refer to the letter cited. The following further remarks are offered.
Para I : $\underline{\text { Project for conduct of livelihood activities under Conservation cum }}$ Development Plan for particularly vulnerable Tribal Groups.
Para II: Final reply is awaited.
XIII Finance Commission Award for Comprehensive Development Plan for Primitive Tribal Groups (P YGs) of the state - Rs. 148/-crore. Para is not pursued.
ParalII: Delay in receipt of acquittances of lumpsum grant and monthly stipend. Final reply is awaited.
Para V: Discrepancies in the service records and fixation of pay of Smt. Lissy Joseph, Cook. Final reply awaited.
Para VI: Non declaration of probation.
Para is not pursued.


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| 2007-08 <br> (General housing | 9 | 0 | 0 | 2 | 0 | 7 | 7 | 2 |
| Corpus Fund | ; 13 | 0 | 0 | 5 | 0 | 9 | 8 | 5 |
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| 2008-09 | ${ }^{-1} 17$ | 0 | 0 | 2 | 0 | 15 | 15 | 2 |
| 2009-10 | $\therefore 113$ | 11 | 0 | 23 | 8 | 65 | 71 | 42 |
| 2010-11 | $\therefore 90$ | 0 | 0 | 18 | 7 | 50 | 65 | 25 |
| 2011-12 | 48 | 2 | 4 | 8 | 4 | 31 | 30 | 18 |
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ถெ.வி. 21/10/16




No. $91962 /$ SL3/2008/Fin.

From
The Additional Chief Secretary (Finance)
To
The District Collector, Malappuram:

Sir,
Sub:-Transfer crediting the amount allotted for the distribution of land for Tribals - Reg.

Ref:- 1) Your letter No. 34710101 dated 18.11.08 and 25.4.09
2) G.O. (Rt) No.148/02/Fin dated 5:1.2002.

Inviting your ättention to the reference $1^{\text {st }}$ cited. I am to forward herewith a copy of Government Order $2^{\text {nd }}$ cited, by which sanction has been accorded to open a noninterest bearing TSB a/c in District Treasury, Malappuram for the transaction of fund allotted by Tribal Resettlement and Development Mission, for taking appropriate action based on the contents of the Government Order.

1 am also to inform you that sanction is accorded for the closure and for transfer crediting the entire amount available in the Savings Bank account No. 57027154732 maintained at State Bank of Travancore, Malappuram Civil Station Branch in the designation of District Collector, Malappuram to the newly opened non-interest bearing TSB account.

Approved for Issue,

Section Officer.


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2. Goveriniment after examining the matter in detail and are pleasé to accord sancion to open. Treasury sovings Bank account in the ofsignetion of the follouing District Collectors end chairmen op gistrict mission in the Treasuries noted against each for the above purpose This Tressury Savings bank account will not acciue any interest: bithdrawals from thess fieasury Savings Bank accounts :Uill be exempterlform all Treesury restrictions
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5.Distinit collestor \& Chairmar: District Treasuiy wayand District Mission Malapouram

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Certified that out of 11.55 Crores Grants-in-aid sanctioned during the year 2011-12 in favor of Kerala State under the Ministry/Department Lr. No.F.No.10(1) FCD/2009 dt.26.04.2011 of Ministry of Finance Department of Expenditure, Finance Commission Division, New Delhi and Rs.30.36 Crores grants in aid sanctioned during 2012-13 in favor of Kerala State under the Ministry/Department Lr. No.F.No.10(1) FCD/2009 dt. 30.03 .2014 of Ministry of Finance Department of Expenditure, Finance Commission Division, New Delhi and Rs.56.27 Crores of Gratits-in-aid sanctioned during the year 2013-14 in favour of Kerala State under the Ministry/Department Lr. No.F.No.10(1) FCD/2009 dt.3.09.2014 of Ministry of Finance Department of Expenditure, Finance Commission Division, New Dethi, and Rs. 35.02 Crores of grant is aid sanctioned during 2014-15 in favour of. Kerala State under the Ministry/Department


No. 10 (1) FCD/2009 dt.05.11.201
from Govt. of Kerala Rs. 9.77 Crore d $\mathbf{H}$ - for 2013-14 and Rs. 3253846491 for 201414 Award for which it was sanctioned

Certified that I have satisfied myself that the conditions on which the grants Was actually utilized for the p
Kinds of checks exercised

1. Figure reported will tally with the Books of Accounts.
2. Physical verification has been done by the Team Leader, PVTG Project
3. Spot verification has been done by the Team Leader, PVTG Project





FORM GFR 19-A
[See Rule 212(1)]
UTLIZATION CERTIFICATE

| SI.No. <br> a | Letter No. <br> \& Date | Amontt In Cores |  |
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| 1 | F.No. 11 (9)/2010 - FCD Dt. 26.04 .11 of Ministry of Finance Dept of Expenditure Finance Commission Division New Delhi | 11.5.5 |  |
| 2 | F.No.10(1)/FCD /2009 Dt. 30.03 .2014 of Ministry of Finance Dept .of Expenditure Finance Commission Division New Delhi | 30.36 |  |
| 3 | F.No.10(1)/FCD /2009 Dt.03.09.2014 of Ministry of Finance Dept of Expenditure Finance Commission Division New Delhi | [56.27 |  |
| 4 | F.No.10(1)/FCD /2009 Dt.05.11.2014 of Ministry of Finance Dept .of Expenditure Finance Commission Division New Delhi | $\begin{array}{rr} 35.02 \\ & 1 \\ \vdots \\ 1 \end{array}$ |  |
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Certified that out of $\mathbf{1 1 . 5 5}$ Crores Grants-in-aid sanctioned during the year 2011-12 $n$ favolof Kerala State under the Ministry/Department Lr. No.F.No.10(1) FCD/2009 dt.26.04.201 of Ministry of Finance Department of Expenditure, Finance Commission Division, New:Delhi and Rs 30.36 grores ghants in aid sanctioned during 2012-13 in favor of Kerala State under the Ministry/Departmen fr. No No.10(1)
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Lr. No.F.No.10(1) FCD/2009 dt.05.11.2014 of Ministry of Finance Department of Expenditure, Fi. ance Commission Division, New Delhi, a sum of Rs. 136,06 Cores has been utilized up tô 1 .03.2015 spending the balance excess from the State fund received from Govt of Kerala Rs 9.77 Grole for R011-12, Rs. 36,93,03,977/- for 2012-13 Rs. $56,82,61,859 /$ for 2013 -14 and Rs $325384649 /-$ for $20 / 4-15$ for the purpose of implementation of the State specific scheme of PVTG under $13^{\text {nin }}$ nitance dommission Award for which it was sanctioned

Certified that I have satisfied myself that the conditions on which the grantshan-aid was sanctioned have been duly fulfilled and that I have exercised the following checks to see that the money was actually utilized for the purpose for which it was sanctioned.

## Kinds of checks exercised

1. Figure reported will tally with the Books of Accounts.
2. Physical verification has been done by the Team Leader, PVTG Project
3. Spot verification has been done by the Team Leader, PVTG Project





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- VOL-1, VOL-II,VOL-III, VOL-IV : வolecoowl2d.





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## XIV. ஜฺృ






## XV. CRDR






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## XVII. T.R. 5 ャัण9\%






 றறான்: 0507001, 0507002, 0507003.

 0507006.








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 வตัญ゙の XVIII

Service matter $b(A)$ Non subscription of SLI

 (coism). mußc- Policy.No 110101931211-500/- ojn.
5) b(C) Cash Handling /Treasurry duty allowance :-



6) b (e) Tailoring and Garment Making Training Centre, Cutting and Tailoring



 7) $\mathrm{b}(\mathrm{g})$ Violation of CNV Act 1959:-











